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SOLE MEMBER: MR. JUSTICE PETER CHARLETON, JUDGE OF THE SUPREME COURT

HELD IN DUBLIN CASTLE
ON MONDAY, 22ND JANUARY 2018 - DAY 45

45

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GWEN MALONE STENOGRAPHY SERVICES

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1			THE HEARING RESUMED ON MONDAY, 22ND JANUARY 2018	
2			AS FOLLOWS:	
3				
4			MS. LEADER: Chief Superintendent Healy I think was	
5			about to be cross-examined by Mr. Murphy.	10:01
6				
7			CHIEF SUPERINTENDENT FERGUS HEALY WAS CROSS-EXAMINED BY	_
8			MR. MURPHY:	
9	1	Q.	MR. MURPHY: Good morning	
10		Α.	Good morning.	10:02
11	2	Q.	I think you have told the Tribunal that you were	
12			involved in the preparation for the Commission of	
13			Investigation at a relatively late stage?	
14		Α.	That's correct. The 29th of April 2015, that's when I	
15			received a phone call from the Commissioner, and they	10:02
16			said to work the day after that 30th of April.	
17	3	Q.	I think you told us that you had to deal with a huge	
18			onslaught of documentary issues, and to ensure the	
19			collation of documents and to make sure that they were	
20			paginated and organised, and deal with the fact that	10:02
21			the Commission was very unhappy about the previous	
22			arrangements concerning documentation?	
23		Α.	That's correct, that's correct.	
24	4	Q.	And I think moving forward to your evidence concerning	
25			your first consultation with counsel, I think by that	10:02
26			date, in addition to all the documents that the Gardaí	
27			had put together, the Commission had served a document	
28			in relation to the first of set of hearings that were	
29			going to take place?	

- 1 A. That's correct.
- 2 5 Q. And first of all, I think you were aware that there
- 3 were terms of reference?
- 4 A. Yes.
- 5 6 Q. Can I ask you just to be shown book 1, page 1, please.
- 6 A. Which page?
- 7 7 Q. Book 1, page 1.
- 8 A. Yes.
- 9 8 Q. And I think the terms of reference, with which you are

10.03

10:03

10:04

10.04

- now very familiar, indicate that the list from 1(a)
- through (k) -- (1), I should say.
- 12 A. Yes.
- 13 9 Q. And I think that insofar as the documentation been
- served on you, could I ask you to turn to page 153 and
- that booklet?
- 16 A. Yes.
- 17 10 Q. And I think that document says: "O'Higgins Commission
- of Investigation. Module 1 (terms of reference 1(a)
- 19 (j) and (k)."
- 20 A. That's correct.
- 21 11 Q. And I think it's fair to say, we can come back to this
- later on, if necessary, that every single one of the
- 23 modules that followed there was a similar document
- search and on every occasion you have indicated the
- relevant letter and then the letters (j) and (k)?
- 26 A. That's correct.
- 27 12 Q. And insofar as the position was concerned at that time,
- 28 when you went to the meeting to brief the barristers,
- 29 briefed on behalf of the Commissioner, you were aware

1 of the fact of the nature of the complaints being made 2 by Sergeant McCabe at that stage? That's correct. 3 Α. And I wonder if you could be shown document 4739, 13 4 Ο. 5 please, on the screen. It is not a very clear copy I 10:04 am afraid. 6 7 Which book is that? Α. Can you see it on the screen? 8 14 Ο. 9 I can't read that, sorry. Α. I think this has been served in the very recent bundle 10 15 Q. 11 of documents, if that could be forwarded to the witness 12 if possible. 13 Which booklet is it? Α. 14 16 Q. I think it's volume 9, a small booklet. 15 Which page, sorry? Α. Yes. 10:05 16 And the page reference should be 4739, please. 17 Q. 17 Yes. Α. 18 18 And I think that that document is entitled "Previous Q. 19 Proven Facts Pertaining my Complaint" and this is 20 Sergeant McCabe's document, isn't it? 10:05 21 Yes. Α. 22 And then effectively in the document he said: 19 Q. 23 24 "I brought several issues to the superintendent and he 25 ignored every one of them. I eventually brought them 10:05 all in writing to him." 26 27 And he then lists a series of different points further 28 down in the course of the document itself. 29

1 That's correct. Α. 2 CHAIRMAN: Now, the superintendent we are referring to 3 is Superintendent Clancy, isn't that right? MR. MURPHY: That's correct. 4 5 That's correct, yes. Α. 10:05 6 20 Ο. Then he says, five lines down he says: 7 "-- was victimised, bullied and ridiculed for 8 highlighting the issues." 9 10 Α. Yes. 10 · 06 11 21 Q. "Forced to resign my position due to lack of standards accountability." 12 13 Yes. Α. 14 22 Q. And further down do you see in the second bullet point there is a reference to: 15 10:06 16 17 "Failed to investigate hijacking, false imprisonment, 18 sexual assault." 19 That's correct. Α. 20 And then five bullet-points down do you see the 23 Ο. 10:06 reference to "supporting corruption to save 21 themselves"? 22 That's correct. 23 Α. 24 24 And turning over the following page, in the third Q. 25 bullet-point I think it says: "Targeted by very senior 10:06 officers." 26 27 Yes. Α.

28

29

25

Q.

So as of that date, I think you'll agree with me that

what was effectively on the table for consideration by

1			the Commission, and which you had to brief the	
2			barristers about and deal with, were a combination of	
3			allegations in relation to Kingscourt and then the	
4			connection between them and Sergeant McCabe's	
5			allegations of corruption against senior officers?	10:06
6		Α.	That's correct.	
7	26	Q.	And can you just indicate to the Court how seriously	
8			was the allegation of corruption against the senior	
9			officers taken by you and by the	
10		Α.	Very seriously, they couldn't be more grave. I think,	10:07
11			you know, the failed to investigate a hijacking itself	
12			is a most serious issue and I don't think it could be	
13			more serious than that.	
14	27	Q.	Now, in terms of the issues that you discussed with	
15			counsel on that occasion, I think you have indicated in	10:07
16			your previous evidence that as counsel discussed the	
17			issues through with you, that Mr. Smyth in particular	
18			began to raise the question with you as to what was the	
19			trigger for all of this?	
20		Α.	That's correct. He was adamant from the outset that he	10:07
21			wanted to get to the starting point of all of these	
22			issues.	
23	28	Q.	And was the focus of that concern heavily directed	
24			towards the allegations of corruption?	
25		Α.	Of course. It became apparent that the allegations	10:07
26			were of the gravest concern and Mr. Smyth had formed	

significance of all of these issues.

27

28

29

29 Q.

that view and I think, you know, he realised the

Yes. And was that an issue that was discussed then on

1			the 12th as well?	
2		Α.	It would have been discussed at the consultations, yes.	
3	30	Q.	Yes. At all the consultations?	
4		Α.	Yes.	
5	31	Q.	And then in terms of the dynamics of the consultations,	10:08
6			I think you have indicated that counsel were seeking to	
7			rapidly acquire an understanding of the case, they had	
8			been served with the documents only a few days before	
9			and everything that happened in those days was very	
10			intense and very fast?	10:08
11		Α.	Yeah. If you can imagine on 11th May was the first	
12			time that we met counsel and we were starting on 14th,	
13			and everything had to be done at breakneck speed.	
14	32	Q.	Yes. Now, ultimately I think the position is, by the	
15			14th counsel had advised in relation to the need to	10:08
16			test the evidence	
17		Α.	That's correct.	
18	33	Q.	of Sergeant McCabe?	
19		Α.	That's correct, yes.	
20	34	Q.	And in terms of testing that evidence, did you get	10:08
21			instructions from the Commissioner to get authority to	
22			ask those questions?	
23		Α.	I did, I did.	
24	35	Q.	And was that a communication by telephone?	
25		Α.	It was.	10:09
26	36	Q.	And moving forward then to the 15th, the date when	

effectively an issue arose in relation to the

instructions, you told us that when that issue was

raised that you sought further instructions from the

27

28

1			Commissioner?	
2		Α.	I did.	
3	37	Q.	And the Commissioner was then furnished with advice in	
4			writing from the counsel	
5		Α.	That's correct.	10:09
6	38	Q.	which you referred to previously in evidence?	
7		Α.	That's correct.	
8	39	Q.	And I think you have described how the Commissioner in	
9			those circumstances had to make that decision that	
10			afternoon and an adjournment was not available and the	10:09
11			Commission was going to proceed?	
12		Α.	That's correct.	
13	40	Q.	So, insofar as the documentation are concerned, I	
14			wonder could you be shown page 4292, please, on the	
15			screen. This will be on the screen.	10:09
16		Α.	Yes, it's on screen here.	
17	41	Q.	Can I ask you to scroll down, please, to the bottom of	
18			the page. Perhaps just halfway, further up again.	
19			Thank you. Now, this is a note which has been referred	
20			to in evidence previously from Ms. Annmarie Ryan, who	10:10
21			is a solicitor acting in conjunction with you at the	
22			time. Do you see that document?	
23		Α.	Yes.	
24	42	Q.	And you see the reference there to:	
25				
26			"Noel met with McCabe in Mullingar with Yvonne Martin	
27			in 2008 about complaints to Mike Clancy. McCabe wanted	
28			his DPP file."	

Т				
2		Α.	Yes.	
3	43	Q.	"Noel made report of this meeting in the next day. (He	
4			had a copy of this.) Sent this report to Monaghan."	
5				10:10
6			Scroll up, please. Scroll down, I beg your pardon.	
7				
8			"This was the reason for making complaint to Mick	
9			Clancy."	
10				10:11
11			And then:	
12				
13			"Gardaí to send me the report by Noel as counsel want	
14			this."	
15		Α.	Yes.	10:11
16	44	Q.	So I think the position is on that day, the advice that	
17			you were relaying to the Commissioner in relation to	
18			this question of the reason for making the complaints	
19			was the reason the reason was making the complaint	
20			to Mick Clancy, is that right?	10:11
21		Α.	Yes, yes.	
22	45	Q.	And would you agree with me that the Commissioner	
23			therefore based any decision she made on that date or	
24			on the 15th on the basis of that information that had	
25			been provided to you?	10:11
26		Α.	Yeah, on the 14th and 15th, yeah.	
27	46	Q.	Now, I wonder if you could also be turned back to be	
28			shown another document, and that is at page 3814, book	
29			7.	

- 1 A. Yes.
- 2 47 Q. And again, is this a note that you took?
- 3 A. Yes
- 4 48 Q. And does that relate to the 12th May?
- 5 A. It does.
- 6 49 Q. And again, that indicates the fact that you were taking

10:12

10.12

10:13

10:13

10.13

- 7 instructions on that date, you were meeting with
- 8 Mr. Colm Smyth and you were discussing issues with
- 9 Superintendent Cunningham as well?
- 10 A. That's correct.
- 11 50 Q. Yes. Now, I wonder also if you could be shown page
- 12 4364, please.
- 13 A. Still in the same booklet?
- 14 51 Q. No, it's a separate booklet. It will be on the screen.
- 15 A. 43 --
- 16 52 Q. 4364. So you are familiar with this report. This is
- the letter of Mr. Oliver Connolly on the 23rd January
- 18 2012, addressed to the Minister?
- 19 A. Yes.
- 20 53 Q. And then turning over the page to the next page, you
- 21 will see a reference to the letter from Sergeant
- 22 McCabe?
- 23 A. Yes.
- 24 54 Q. And that runs on for another five pages or so?
- 25 A. That's correct.
- 26 55 Q. I think you will agree with me that at the outset, on
- page 1, Sergeant McCabe makes complaints about numerous
- incidents and cases pertaining to Superintendent
- 29 Michael Clancy, "who is on a promotion list for chief

1			superintendent," do you see that?	
2		Α.	I do, yes.	
3	56	Q.	And then, and in the next three pages, bullet-point	
4			after bullet-point	
5			CHAIRMAN: I think maybe you would be so kind to refer	10:14
6			to the text that you say is relevant, Mr. Murphy.	
7			MR. MURPHY: Certainly.	
8	57	Q.	Insofar as there is a reference there, you see he says	
9			"I now list"	
10		Α.	Sorry, page 1 now?	10:14
11	58	Q.	Page 1, second paragraph.	
12				
13			"I now list a sample of numerous incidents and cases	
14			pertaining to Superintendent Michael Clancy who is on a	
15			promotion list for chief superintendent."	10:14
16		Α.	Sorry, no	
17			CHAIRMAN: Go back to 4365.	
18		Α.	Yes.	
19			CHAIRMAN: And if you go down	
20		Α.	There is a paragraph "as per my meetings"?	10:14
21	59	Q.	MR. MURPHY: "As per the meetings", yes.	
22		Α.	Okay, yes.	
23	60	Q.	Right.	
24				
25			"I now list a sample of numerous incidents and cases	10:14
26			pertaining to Superintendent Michael Clancy, who is on	
27			a promotion list for chief superintendent. I also	
28			refer to Garda Code 9.17 which relates to unsuitable	
29			members on promotion lists."	

1		Α.	Yes.	
2	61	Q.	You say in the next paragraph:	
3				
4			"Superintendent Clancy was the superintendent in charge	
5			of Bailieboro Garda Station from July 2007 to March	10:14
6			2018 approximately. He then returned to Monaghan,	
7			where he took up as superintendent in the Monaghan	
8			district. I list a few of the matters which I have	
9			concerns."	
10		Α.	Yes.	10:15
11	62	Q.	Now, there is a series of bullet-points where you list	
12			and identify different incidents.	
13		Α.	Yes.	
14	63	Q.	And can I just ask you to move to the next page, and	
15			it's I think the third bullet-point down, there is a	10:15
16			reference there to the Kingscourt incident.	
17		Α.	In late 2007.	
18	64	Q.	Yes.	
19		Α.	Yes.	
20	65	Q.	And that says:	10:15
21				
22			"In late 2007, he"	
23				
24			That is Superintendent Clancy.	
25				10:15
26			" failed to look for an investigation file into a	
27			serious case of hijacking, false imprisonment, sexual	
28			assault of two females."	
29		Δ	VAS	

1	66	Q.	And the details of other matters about that.	
2		Α.	Yes.	
3	67	Q.	And I think the balance of the bullet-points relate to	
4			complaints about policing in Bailieboro in the area	
5			that was under the superintendence of Superintendent	10:15
6			Clancy, is that right?	
7		Α.	Yes.	
8	68	Q.	Then turning forward to the next page, please, after	
9			the last bullet-point, Mr. Maybe says this:	
10				10:16
11			"The above are only a few of a catalogue of failures	
12			involving Superintendent Clancy. These incidents,	
13			along with many more relating to him, were investigated	
14			by Assistant Commissioner Derek Byrne and Byrne,	
15			despite upholding the serious ones, came to a decision	10:16
16			that the complaints against Clancy were not	
17			substantiated in any way, that he made no adverse	
18			finding against Clancy. Alarmingly, Commissioner	
19			Callinan and Deputy Commissioner Rice agreed with	
20			Byrne. However, it may be the case that Derek Byrne	10:16
21			hid evidence material and certain findings from his	
22			superiors because he was the Commissioner in charge of	
23			the region at the time of the wrongdoing and received a	
24			bonus."	
25		Α.	Yes.	10:16
26	69	Q.	And then in the next paragraph I think he said:	
27				
28			"I find it hard to understand that the Commissioner of	
29			An Garda Síochána has rewarded Superintendent Clancy	

1			and placed him on a promotion list for the rank of	
2			chief superintendent. One of the incidents alone is	
3			enough to question Superintendent Clancy's suitability	
4			for his present rank, let alone promotion. It has sent	
5			out a message to the force that if you ignore your duty	10:16
6			and are grossly negligent, hiding a cover-up, you will	
7			be deemed suitable for promotion. It's my honest	
8			opinion and belief that Superintendent Clancy should	
9			not be promoted until all matters involved in the	
10			management of Bailieboro/Monaghan districts are	10:17
11			examined independently."	
12				
13			And goes on to deal with other issues on that front as	
14			well?	
15		Α.	Yes.	10:17
16	70	Q.	And moving down two paragraphs, please, having made	
17			reference to the Morris Tribunal:	
18				
19			"I now wish to make a complaint against Commissioner	
20			Martin Callinan and I make it under the Charter of the	10:17
21			Garda Síochána (Confidential Reporting of Corruption or	
22			Malpractice) Regulations 2007. Garda Code 9.10 states:	
23			"The promotion lists, lists only suitable and eligible	
24			superintendents in the service." It is my belief that	
25			Commissioner Callinan should have known it was	10:17
26			malpractice, some of which is listed above, and has	
27			made a serious error of judgment by placing	
28			Superintendent Clancy on a promotion list. The	
29			evidence is clear that it is corruption as defined in	

the Garda Síochána's Charter on Confidential Reporting. 1 2 Garda engaged in falsifying records, erasing official 3 records, erasing reported accidents, destroying official records, altering official records, covering 4 5 up serious investigation, gross dereliction of duty on 10:18 a massive scale. And it appears that the Commissioner 6 7 was or is aware of it all. It also questions the whole 8 Pulse system, when a Gardaí can erase, alter, destroy... any record of information without 9 accountability or sanction." 10 10.18 11 12 So there, I think you will agree with me, there was an 13 allegation of corruption made against Commissioner Callinan who at that time was the leader of An Garda 14 Síochána. 15 10:18 That's correct. 16 Α. 17 71 And it was made under the corruption regulations? Q. 18 That's correct. Α. Just turning over the page, there is a reference here 19 72 Q. 20 to Assistant Commissioner Derek Byrne? 10:18 21 Yes. Α. 22 Now, just to put this complaint in context, I think 73 Q. 23 it's previously been shadowed in the letter; Assistant 24 Commissioner Byrne had been involved in a previous 25 investigation of complaints from Sergeant McCabe, isn't 10:18 that right? 26 27 That's correct. Α. 28 74 And that was reported back in 2012? Q. 29 Yes, it was known as the Byrne/McGinn report. Α.

1	75	Q.	And I think in short form, approximately one-third of	
2			Sergeant McCabe's complaints were upheld?	
3		Α.	That's correct.	
4	76	Q.	And two-thirds were regarded as being unfounded?	
5		Α.	Yes.	10:19
6	77	Q.	So this is the same person now who was going to be	
7			dealt with by Sergeant McCabe in this paragraph in	
8			2015?	
9		Α.	That is in Assistant Commissioner Derek Byrne.	
10	78	Q.	And here Sergeant McCabe says:	10:19
11				
12			"I would also like to make a complaint against	
13			Assistant Commissioner Derek Byrne. He failed to	
14			uncover and report serious derelictions of duty,	
15			falsification of Gardaí records and serious incidents	10:19
16			not being investigated. He failed to deal with and	
17			report innocent persons listed on the Pulse system as	
18			suspects and criminals."	
19				
20			And then he goes on to make references to Chief	10:19
21			Superintendent Rooney, and says:	
22				
23			"Chief Superintendent Rooney's findings, which were	
24			approved by Commissioner Callinan, were findings which	
25			cover-up serious corruption."	10:19
26				
27			So there I think you will agree he was connecting	
28			Assistant Commissioner Byrne, Commissioner Callinan,	
29			Chief Superintendent Rooney with corruption	

1		Α.	Yes.	
2	79	Q.	and covering up corruption?	
3		Α.	Yes.	
4	80	Q.	And then he goes on to say:	
5				10:19
6			"The senior Garda management found no fault whatsoever	
7			with both Superintendent Clancy and Superintendent	
8			Cunningham and they found I was the problem to blame	
9			on these incidents."	
10		Α.	Yes, it's written there.	10:20
11	81	Q.	Then he says finally in the second-next paragraph:	
12				
13			"I am available at any time if you or anyone needs to	
14			talk to me and I say again that Commissioner Callinan	
15			may not have been given all the evidence in my	10:20
16			complaints and he may have been misled by the	
17			investigation team. The evidence is shocking."	
18		Α.	Yes.	
19	82	Q.	And then he refers to a series of documents and	
20			materials which he sets out in the sequence	10:20
21			that follows.	
22		Α.	Yes.	
23	83	Q.	So again, before you went in to the Commission you were	
24			aware of the this document, and from the point of view	
25			of the corruption allegations that were being made, the	10:20
26			way Sergeant McCabe put them together was he made a	
27			series of factual points about matters on the ground in	
28			relation to the standards of policing, he then	
29			connected them to Superintendent Clancy and then	

1 connected them to higher management who investigated 2 those issues and then connected them again to the 3 Commissioner? Yes. 4 Α. 5 84 I think you would agree with me is what I have referred 10:20 Q. 6 to the other day in submissions is to form a pyramid of 7 accusations? 8 Yes. Α. And at the summit of that pyramid was the Commissioner, 9 85 Q. Commissioner Callinan? 10 10.21 11 Α. That's correct. 12 Now, in terms of these particular allegations of 86 0. 13 corruption, when you spoke to Commissioner O'Sullivan, 14 did she believe these allegations to be true? 15 Well, I think the view was that they had to be examined 10:21 Α. 16 and it was a case that the Commission was the place to 17 do that. It was a process that was going to take place 18 under the supervision of a judge in private, and 19 everybody was going to -- was legally represented at 20 those proceedings, so it was the forum to examine those 10:21 21 issues. 22 And I think, can I ask you if you could be shown page 87 Q. 23 799, please. 24 Sorry, 799? Α. It should be in 2 -- Volume 1. 25 88 0. 10:21

Could I ask be scrolled down, please, to line 18?

Just, if you wouldn't ming telling me what

Yes, the transcript.

there are we on here or date?

CHAIRMAN:

26

27

28

29

Α.

Q.

_		MR. MORFITT. TITTS 13 day 2, Charrillatt.	
2		CHAIRMAN: This is day 2. So it's the 18th. Is it?	
3		MR. MURPHY: It's the 15th.	
4	Α.	15th.	
5		CHAIRMAN: Friday, 15th of May 2015, yes.	10:22
6	90 Q.	MR. MURPHY: Yes. Now, I think insofar as the issues	
7		are concerned on that date, there is an interaction	
8		between counsel and the Judge and there is this	
9		reference to the ruling at line 13 by Mr. Justice	
10		O'Higgins, who makes a ruling saying:	10:23
11			
12		"No, you are permitted to establish, although I think	
13		it has been established already, that Sergeant McCabe	
14		had a grievance real or perceived in arising out of a	
15		conversation with Superintendent, Chief Superintendent	
16		Rooney full stop. His motivation, as I say, is only	
17		peripheral, very peripheral, but his motivation you are	
18		suggesting was out of a grievance he had. The details	
19		of that grievance do not appear to me to be relevant."	
20			
21		And Mr. Smyth says:	
22			
23		"No, I don't intend to go into the details of the	
24		background but I need to establish that there was a	
25		grievance"	
26			
27		So thereafter, at line 28 Mr. Justice O'Higgins said:	
28			
29		"I will allow to you establish that he had a drievance	

Τ			real or perceived, and no further so the contents of	
2			this document are irrelevant for this module. That's	
3			my ruling on that."	
4				
5		Α.	Sorry, I am on the wrong page.	10:23
6	91	Q.	I am sorry, page 800. The next page.	
7		Α.	Sorry. Which line?	
8	92	Q.	So line 13, we have Mr. Justice O'Higgins.	
9		Α.	Yes, sorry, yes.	
10	93	Q.	And he says:	10:23
11				
12			"You are permitted to establish, although I think it	
13			has been established already, that Sergeant McCabe had	
14			a grievance real or perceived in arising out of a	
15			conversation with Superintendent, Chief Superintendent	
16			Rooney full stop. His motivation, as I say, is only	
17			peripheral, very peripheral, but his motivation you are	
18			suggesting was out of a grievance he had."	
19		Α.	Yes.	
20	94	Q.	Mr. Smyth said:	10:24
21				
22			"No, I don't intend to go into the details of the	
23			background but I need to establish that there was a	
24			grievance of it."	
25				
26			do you see that?	
27		Α.	Yes.	
28	95	Q.	And then Mr. Justice O'Higgins I think ruled:	

"I will allow to you establish that he had a grievance, 1 2 real or perceived, and no further so the contents of this document are irrelevant for this module. 3 my ruling on that." 4 5 Yes. Α. 10:24 Is that the ruling that you referred to on Friday where 6 96 Q. 7 you considered that the Judge had deemed the letter of 8 the 18th of May to be inadmissible? This was -- that was on -- you are talking here, this 9 Α. 10 was the 15th this happened. Sorry, now. 10.24 11 97 I am very sorry. Q. 12 The letter that refers to the 18th is a different day. Α. 13 This was -- I think this was --14 98 Q. I beg your pardon. This took place on 18th May, I am 15 sorry, 18th May, page 787. 10:24 16 I am lost here now. Α. 17 CHAIRMAN: Yes, I am familiar with that passage, 18 Mr. Murphy. So that is on the Monday, after we have 19 had the discussion that has been referred to. 20 That's correct. MR. MURPHY: 10:25 CHAIRMAN: And what point are you making? 21 22 I am seeking to ask the witness to confirm MR. MURPHY: that that is the ruling, and he understood the ruling 23 24 of the Judge at that time, the details of the letter 25 could not be deployed but --10:25 26 Yes, the grievance issue could be explored. Α. 27 99 -- could be explored? Q. 28 Yes, yes. Α. 29 100 So in overall terms then, if I could also go back Q.

Τ			briefly in relation to the 15th, I think that on the	
2			15th of May you have told us about the detail of what	
3			was obviously a very intense and busy day for you?	
4		Α.	Yes, that's correct.	
5	101	Q.	And I think in the course of your witness statement you	10:25
6			have indicated at the end of that date, and your	
7			witness statement is at 3279, that is Volume 6.	
8		Α.	Yes.	
9	102	Q.	And you say:	
10				10:26
11			"On returning to my office I had a further telephone	
12			conversation with the Commissioner to discuss the	
13			conclusion of proceedings and to advise counsel were	
14			available that weekend for consultation."	
15				
16		Α.	Yes, that is correct.	
17	103	Q.	And then you go on to say:	
18				
19			"No further consultation took place during that period	
20			as the Commissioner was otherwise engaged."	10:26
21		Α.	That's correct.	
22	104	Q.	And just very briefly, I think could you be shown page	
23			750 which is in book 1?	
24			CHAIRMAN: Mr. Murphy, I am sorry, that point is lost	
25			on me somewhat. What is the point you are making	10:26
26			there?	
27			MR. MURPHY: I will be coming to the point now, Judge.	
28			MR. McDOWELL: Judge, if it is being suggested that	
29			this witness conveyed what hannened at the Tribunal to	

the Commissioner that should be be should be asked	
I mean, we can't have this, that he had a telephone	
conversation and leave it hanging in the air. If it's	10:27
being raised to suggest that that is what he informed	
the Commissioner about, because the Commissioner is the	
next witness, and counsel for the Commissioner should	
not attempt to just leave this question hanging as to	
what was said to the Commissioner.	10:27
CHAIRMAN: I think maybe the best thing to do is tell	
you what my understanding is. My understanding is that	
the transcript was circulated, the transcript is very,	
very long, and I think in terms of reason, for someone	
with a very busy job it's very hard to imagine that	10:28
they would sit down and spend the two hours necessary	
to parse it and analyse.	
MR. McDOWELL: I am not suggesting that.	
CHAIRMAN: No, no, I appreciate that, Mr. McDowell.	
But I think in terms of this being a highlight or	10:28
whatever, that it's only the grievance allegation, well	
certainly if it be the case that that was conveyed to	
the Commissioner, well let's hear about it. Other than	
that, I mean, we have had a lot of	
MR. McDOWELL: That is the point	10:28
CHAIRMAN: Yes, there has been a lot of, kind of,	
woolly thinking here, there and everywhere about a lot	
of stuff. So I don't know, Mr. Murphy, are you in a	
position to do that?	
	being raised to suggest that that is what he informed the Commissioner about, because the Commissioner is the next witness, and counsel for the Commissioner should not attempt to just leave this question hanging as to what was said to the Commissioner.  CHAIRMAN: I think maybe the best thing to do is tell you what my understanding is. My understanding is that the transcript was circulated, the transcript is very, very long, and I think in terms of reason, for someone with a very busy job it's very hard to imagine that they would sit down and spend the two hours necessary to parse it and analyse.  MR. MCDOWELL: I am not suggesting that.  CHAIRMAN: No, no, I appreciate that, Mr. McDowell.  But I think in terms of this being a highlight or whatever, that it's only the grievance allegation, well certainly if it be the case that that was conveyed to the Commissioner, well let's hear about it. Other than that, I mean, we have had a lot of  MR. McDOWELL: That is the point  CHAIRMAN: Yes, there has been a lot of, kind of, woolly thinking here, there and everywhere about a lot of stuff. So I don't know, Mr. Murphy, are you in a

105 Q. Judge, in terms of the document number 1 MR. MURPHY: 2 750, I think this is the email that you sent to the 3 Commissioner on 15th May at 19:17. 750? 4 Α. 5 106 Do you see that? Q. Yes. 10:28 6 Sorry, I don't. I have book 1B, is that correct? Yes, Α. 7 sorry, I have it now. 8 107 So in terms of this email, I just want to juxtapose Q. 9 this with your statement, would you agree this is the email you sent at 19:17, at the end of that day, to the 10:29 10 11 Commissioner? 12 That is it, yes. Α. 13 So when you refer in your statement to a telephone 108 Q. 14 conversation with the Commissioner, can we take it that 15 this email just followed on from that conversation? 10:29 16 Yes. Α. 17 109 Yes. And I think in that letter you say: Q. 18 "Commissioner 19 20 Further to our telephone conversations of even date, please see the attached letter from counsel appointed 21 22 to represent your interests and those members of the 23 organisation at superintendent rank and higher, serving 24 and retired, that have sought and been granted 25 representation at the Commission of Investigation. trust this letter grants comfort for the decision that 26

29 A.

Yes.

27

28

has now been taken."

- 110 And had the Commissioner asked you to send her on a 1 Q. 2 copy of that letter? 3 Well, we would have discussed it, you know, in numerous Α. telephone calls, so there was -- it was said, yes, I 4 5 would have had to send it on to her, yes. 10:30 6 111 And again, just to assist you memory on this one, this Q. was effectively you signing off at the end of the day, 7 sending the written advices and having briefed the 8 Commissioner on the day itself? 9 It was the first chance I had to send it on to 10 Α. 10:30 her, you know what I mean. When I got back to my 11 12 office that evening, it was the first thing I attended 13 to when I got back. 14 112 0. You had briefed the Commissioner on what had taken 15 place on that date? 10:30 16 Yes, yes. Α. 17 And she was aware of the circumstances you have 113 Q. 18 outlined in your evidence? 19 I did, yes. Α. 20 114 That was the last communication by email that you had Q. 10:30 with the Commissioner until the following week, isn't 21 22 that right?
- 23 A. Until the following week?
- 24 115 Q. Until Monday?
- 25 A. Okay, yeah, sorry.
- 26 116 Q. Yes. And again, on Friday I think you indicated to
  27 Mr. McDowell that you believed that you had conveyed to
  28 the Commissioner there was an urgent request for a
  29 consultation, and I just have to tease this out with

10:30

1 you. You would agree, there is no reference to that in 2 this email? 3 No. no. Α. And I think also at a later stage, indeed you remember 4 117 0. 5 the evidence of Ms. Ryan who said that she telephoned 10:31 6 you later on Friday evening and discussed the issue? 7 Yes, that's right. Α. 8 118 And I think thereafter, there is no further email from Q. 9 you to the Commissioner saying a consultation is required? 10 10:31 11 No. Α. 12 I think you were aware that the Commissioner had an 119 0. 13 official engagement on Saturday I think to do with 14 memorials? 15 Well, I was aware that the Commissioner was otherwise Α. 10:31 16 I didn't know what the actual issue was, but 17 the Commissioner just advised me that she wasn't 18 available, whatever, I presumed there was something on, I didn't know what it was, but I took it, you know, as 19 20 it was said to me, that's it. 10:31 Now, the Commissioner will say that she doesn't recall 21 120 Q. 22 being told that counsel were available that weekend for 23 a consultation, but she was certainly not aware, she 24 will say, that there was an urgent desire on the part 25 of Annmarie Ryan to have a consultation. I just want 10:32 26 to clarify, from your evidence on Friday you appear to 27 suggest that perhaps you had communicated that, is it 28 possible you are mistaken because? It's not in your

email.

A. Oh no, I am definite. I definitely spoke to the
Commissioner about that. Because Ms. Ryan had said it
to me earlier before that, before I got back to my
office she had been saying it to me, so it was on my
mind to say it to the Commissioner. I spoke to her.

10:32

10:32

10:32

10:33

- 6 121 Q. When do you think you said that it?
- 7 A. On the telephone.
- 8 122 Q. When?
- 9 A. Oh, in the conversation that evening.
- 10 123 Q. So that's in the conversation that preceded this email?  $_{10:32}$
- 11 A. You see, I was aware of it before the email was even
- 12 sent. I was aware of it when we left the Commission.
- I had, you know what I mean, been speaking to Ms. Ryan
- so at that stage it was in my mind to say it to the
- 15 Commissioner.
- 16 124 Q. But when Ms. Ryan contacted you later in the evening
- 17 after 9:00, you didn't relay that communication on to
- 18 the Commissioner?
- 19 A. Well, Ms. Ryan was -- I had done -- I had done what I
- was said to do with the Commissioner on the telephone,
- and Ms. Ryan followed it up obviously. But I had
- conversations with Ms. Ryan and I had told her that the
- 23 Commissioner was otherwise engaged and, you know,
- that's the tenet of the conversation we had at that
- time. So, I know the Commissioner is busy and that is
- 26 what was said.
- 27 125 Q. I see. Well again, the Commissioner will say that she
- 28 would have been available for consultation if she had
- 29 understood that it was urgently required. That is a

_			matter we will move on to and dear with at a rater	
2			stage. Can I ask you to move forward, in the days that	
3			followed the ruling of the 18th, the matter was	
4			adjourned into June and the process of testing the	
5			evidence began to develop, isn't that right?	10:33
6		Α.	In June?	
7	126	Q.	The hearings continued from June onwards?	
8		Α.	Oh, yes, that's right.	
9	127	Q.	And I think section-by-section, the Commission pursued	
10			its work and the whole process is enshrined in the	10:33
11			transcripts which this Tribunal can review and can	
12			read?	
13		Α.	Yes, they continued on a module-by-module basis.	
14	128	Q.	Now, just taking the allegations of corruption that	
15			were made in the letters, they were being reviewed and	10:34
16			you've heard the evidence of Ms. Ryan to say that as	
17			the days went by those allegations began to crumble.	
18		Α.	That's correct.	
19	129	Q.	And I wonder if you could be shown page 1944, please.	
20		Α.	Yes.	10:34
21	130	Q.	And this is a page, Chairman, which you were referred	
22			to when dealing with the evidence of Ms. Annmarie Ryan.	
23			CHAIRMAN: Maybe you would just give me, again, the	
24			date, please that that is happening on.	
25			MR. MURPHY: Yes. I think in the course of this	10:35
26			process, I think this is day 10, issues have arisen	
27			concerning Superintendent Cunningham	
28			CHAIRMAN: We are into June now?	
29			MR. MURPHY: Yes, we are into June, definitely.	

1		Α.	24th of June, is it?	
2	131	Q.	Yes.	
3		Α.	Day 5?	
4	132	Q.	And at page 1944, Sergeant McCabe on the first line	
5			expresses an apology for one aspect of matters he	10:35
6			complained against Superintendent Cunningham, do you	
7			see that? Page 1944 on the first line?	
8		Α.	1944?	
9	133	Q.	1944?	
10			CHAIRMAN: Who is asking the questions, if you wouldn't	10:36
11			mind, Mr. Murphy? I don't have the transcript here in	
12			front of me, the whole thing.	
13	134	Q.	MR. MURPHY: Mr. Smyth is asking the questions, and	
14			Mr. Smyth is asking questions, and as Mr. McCabe is	
15			answering, he says:	10:36
16				
17			"I deeply apologise to him, Judge, but I never saw the	
18			document."	
19				
20			Do you see that?	10:36
21		Α.	Yes.	
22	135	Q.	And Mr. Smyth said:	
23				
24			"Q. Sergeant McCabe can I put it to you this way, it	
25			seems that you shoot first and ask questions later?	
26			A. Absolutely not."	
27				
28			Do vou see that. Then he savs:	

Т			Q. why then did you make an allegation
2			
3			This is Mr. Smyth.
4			
5			" which you now have to withdraw in the face, a
6			considerable time after you have made the allegation,
7			may I say, after two investigations you are telling
8			this Commission that you did not have access to this
9			file but yet you were prepared to make an unfounded
10			allegation against my client, Noel Cunningham, to the
11			effect that he permitted as a superintendent a gross
12			dereliction of duty? Why did you not seek out the
13			information that supported that criticism before you
14			made it?"
15			
16		Α.	Yes.
17	136	Q.	And Sergeant McCabe replied:
18			
19			"A. A very good question. When I was interviewed in
20			relation to Byrne-McGinn I expected them to come back
21			to me in a month or two or three or six month and say:
22			Hold on here, Maurice, you are wrong, and that is what
23			they should have done. I would have said: Yes, I am
24			sorry."
25			
26			Then he is asked again:
27			
28			"QSergeant, without appearing impertinent to your
29			position: Why did you make the allegation in the first

1			place before you were satisfied that you had	
2			substantial ground to make that allegation?	
3			•••	
4			Q. You had access to this file?	
5			A. No, I had not access to that file.	
6			Q. Why did you make the allegation?"	
7				
8			At page 1945 he says:	
9				
10			"A. I made the allegation on the basis of what I knew	
11			in this case, and I only made an allegation, I didn't	
12			actually say he did it. I made an allegation."	
13				
14			Is that correct?	
15		Α.	That's correct.	10:37
16			CHAIRMAN: Maybe you would help me as to what the	
17			allegation was in relation to the file, which case was	
18			being dealt with? I know I can look back on it myself,	
19			Mr. Murphy, but it would help to have it here	
20			encapsulated, if at all possible. Can you remember	10:37
21			that, Chief Superintendent Healy?	
22		Α.	I am sorry I can't, Judge.	
23			MS. LEADER: I think page 1912 is open and that deals	
24			with the term of reference that the Commission is	
25			dealing with.	10:38
26		Α.	Yeah.	
27	137	Q.	MR. MURPHY: And that dealt with evidence in relation	
28			to the assault and false imprisonment of the girl in	
29			Cootehill on 2nd September 2007.	

- 1 A. Yes.
- 2 138 Q. And in that, as a result of that complaint,
- 3 Superintendent Cunningham was accused of gross
- 4 dereliction of duty for not having done certain things,

10:38

10:38

10:38

10:39

10:39

- 5 but the documentation indicated that in fact he had.
- 6 And when that documentation was produced then
- 7 effectively at that stage the allegation was withdrawn?
- 8 A. Yeah. I think my understanding of it was that Sergeant
- 9 McCabe wasn't aware that Superintendent Cunningham had
- 10 written a report to some degree.
- 11 139 Q. Yes.
- 12 A. And if he had access to that report, that he is saying
- that this issue may not have arisen at all. That is
- 14 basically my understanding of it.
- 15 CHAIRMAN: All right. And the particular issue that
- was being discussed was a young lady was walking home
- at night and a man who appears to have been a central
- 18 European grabbed her and tried to drag her up a
- laneway, and the man who was the main suspect was
- 20 arrested and released after 22 minutes after desultory
- 21 questioning. And that was one of the cases, it may be
- said, where there was an issue as to who had said it's
- time to release him.
- MR. MURPHY: Yes, Chairperson. But insofar as the
- point that was made, it was made at this very high
- level of gross dereliction of duty in the absence of
- 27 any substantial proof.
- 28 A. Yes.
- 29 140 Q. And this reference by Sergeant McCabe to making an

- 1 allegation but not saying the person actually did what
- was in the allegation, was this a feature that came
- 3 throughout other aspects of the complaints? In other
- 4 words, were there situations where there turned out to

10:39

10 · 40

10:40

10:40

10 · 40

- 5 be no evidence when --
- 6 A. Yes. There was allegations obviously in different
- 7 parts of the Commission and they petered away. There
- 8 was no substance to the allegations. That is my
- 9 recollection of it in general terms.
- 10 141 Q. Now, can I ask you to move forward as we proceeds, to
- page 2235? By this stage we are at day 18 and the
- 12 Commission has heard a lot more evidence. Isn't that
- 13 correct?
- 14 A. Yes.
- 15 142 Q. Yes. You were monitoring this every day, isn't that
- 16 so?
- 17 A. Well, I was present there, yes --
- 18 143 Q. Yes.
- 19 A. -- most days.
- 20 144 Q. So, at this stage we come to a passage in the
- 21 transcript where Sergeant McCabe is being questioned by
- Mr. Justice O'Higgins, who has heard evidence over
- these days.
- 24 A. Right.
- 25 145 Q. And can I ask you just to turn down to question 367,
- 26 page 86, page 2235 of the book.
- 27 A. Line 13 there?
- 28 146 Q. Do you see that?
- 29 A. Yes.

1	147	Q.	Page 2235. And Mr. Justice O'Higgins said:	
2				
3			"Okay. One final thing, and I am only asking you	
4			because this is part of the inquiry. If I were to say	
5			to you, Sergeant McCabe, you have a lot of concerns	
6			about a lot of things, some of which may be justified,	
7			some of which may not, but that there is a tendency, at	
8			times at least, that you shoot first and ask questions	
9			afterwards. The reason I say that is that in the	
10			course of this and other modules there have been	
11			allegations made about people and then you have	
12			responded by saying, oh, but I didn't know about this	
13			or I didn't know about that at the time. For example,	
14			the medical report here or the report of Superintendent	
15			Clancy, and also in respect of certain allegations that	
16			you have withdrawn. If somebody suggested to you that	
17			at times you tend to shoot first and ask questions	
18			afterwards, what was your response to that be?"	
19				
20			Mr. McCabe said:	10:4
21				
22			"A. To be honest, Judge, I wouldn't accept that."	
23				
24			Do you see that?	
25		Α.	Yes.	10:4
26	148	Q.	And then in terms of the question the Judge asked at	
27			nage 87 that is nage 2236	

28

29

A. Yes.

149 Q. -- question 371.

1		Α.	Yes.	
2	150	Q.	He says:	
3				
4			"It was not to say that you were right or wrong in	
5			relation to the accuracy of your complaints or in	
6			relation to the criticism, but you have withdrawn	
7			certain things, you have said, had I known then what I	
8			know now my position might have been different. It was	
9			just in that particular context I was inviting your	
10			comment.	
11			A. Right. Judge, on that, I have never said that I was	
12			right all along. All I wanted was reasonable	
13			standards, not high standards"	
14				
15			Do you see that?	10:42
16		Α.	Yes.	
17	151	Q.	So, as we move on from day 10 and through day 18, did	
18			the testing of Mr. McCabe's evidence proceed in	
19			accordance with the instructions given by the	
20			Commissioner on the 15th May?	10:42
21		Α.	Yes, yes, counsel was continuing on.	
22	152	Q.	And ultimately, and again the Chairman has the final	
23			report of the Commission, which I don't intend to	
24			address to you but the Commission's report speaks for	
25			itself in chapter 3 and 13, where it rejected any of	10:42
26			those allegations of corruption which had not been	
27			withdrawn?	
28		Α.	Yeah, I think all of the allegations of corruption were	
29			rejected.	

- 1 153 Q. And we have visited those terms in previous days. Can
- I ask you just to move forward briefly, please, in the
- 3 time that we have, to Volume 4? I wonder could I
- 4 change direction for a moment and ask to be put on the

10.44

10:44

- 5 screen page 3919, please.
- 6 A. That is in a different volume, is it?
- 7 154 Q. Yes, it is. I think this brings us forward through to
- 8 October of 2015.
- 9 A. Yes.
- 10 155 Q. I think you have seen these notes before, this is the
- 11 typed version of your diary notes?
- 12 A. Yes, the 20th, yes.
- 13 156 Q. Yes. And --
- 14 A. Just on a point of information, the 21st October date
- on the left column, that just was written on that page
- but the meeting took place on the 20th.
- 17 157 Q. Yes. I think you have given evidence already about
- that consultation.
- 19 A. Yes.
- 20 158 Q. And I think at that stage the Commissioner was due to
- come give evidence in a few days' time in relation to
- 22 HR issues, is that right?
- 23 A. Yeah. The Commissioner in her capacity when these
- 24 matters arose, she was the Assistant Commissioner in
- 25 HRM at the time and she was going to give evidence with 10:45
- respect to her capacity at that time.
- 27 159 Q. And I think in the course of that discussion the issues
- arose in relation to "getting to the truth, dealing
- 29 with the matter to assist the Commission in their

1 work", to what did that refer? 2 Sorry, where is this? Α. 3 160 0. This is the typed note on the screen. "Questioned only as AC HRM." 4 5 "Questioned only as AC HRM question." Α. Yes. 10:45 6 161 Yes. And then it says: Q. 7 8 "If he goes to motivation." 9 Who is that talking about? 10 10 · 45 11 Α. we are talking here about questions that the 12 Commissioner, that may -- what may happen the following 13 day inside in the Commission itself and that there was 14 -- if it strays, if the questioning strays outside 15 questions with respect to her role as HRM Assistant 10:46 16 Commissioner, then if it goes into the area of motivation, that there is an issue here that these 17 18 matters are privileged. 19 162 And when it came to the next sentence, it says: Q. 20 10:46 21 "Deal with the matters to assist the Commission in 22 their work and get to the truth." Oh yeah, sorry. 23 Α. 24 What did you understand when you wrote those notes? 163 Q. 25 The ultimate aim of all of this was to get to the truth 10:46 Α. of the matter. 26 27 164 when you say "all of this", do you mean all the testing Q. of the evidence day-by-day? 28

Yes. Of everything, right the way through.

29

Α.

	103	Q.	The accordance with the mistractions given by the	
2			Commissioner?	
3		Α.	Yeah. The complete and utter process here was, that we	
4			had a High Court Judge examining all of these and it	
5			was to get to the truth of everything because this has	10:46
6			gone on for so long.	
7	166	Q.	And I think when it came to the Commissioner giving	
8			evidence then, in relation to HR matters, she wasn't	
9			asked any questions about this issue, motivation or her	
10			instructions?	10:47
11		Α.	Yeah. There was another consultation and then on the	
12			4th she gave evidence and it never arose. Those	
13			issues, had just specifically focused on her role as	
14			HRM Assistant Commissioner.	
15	167	Q.	Yes. And she wasn't asked to give an apology for	10:47
16			having given instructions or she wasn't criticised in	
17			cross-examination for giving those instructions?	
18		Α.	No, no.	
19	168	Q.	Now, in terms of the issues that you refer to	
20			concerning leaks, very briefly, how seriously were the	10:47
21			leaks treated by you and by An Garda Síochána	
22			management?	
23		Α.	Well, I was very concerned about them. I was at mind	
24			myself to ensure that the matter was kept in private.	
25			I was very conscious of the sensitivities of all the	10:47
26			issues and, you know, the concerns that I had were	
27			and I was listening to what the Judge had said to me as	
28			well when I was inside in the Commission, that these	
29			matters were strictly private. The Judge was	

1			overseeing who could be there and who couldn't, and he	
2			did it on a daily basis. So you know, I was very, very	
3			concerned not to breach that ruling by the Judge.	
4	169	Q.	Yes. And just in terms of the process itself, I think	
5			the process of the Commission's hearings were very	10:48
6			intense also, weren't they?	
7		Α.	Yes, they were long days. The hearings commenced at	
8			10:00am in the morning and they went through, right	
9			through until 6:00pm in the evening and there was a	
10			break for lunch, sometimes it was half an hour,	10:48
11			three-quarters of an hour, no more than an hour but	
12			they were very intensive.	
13	170	Q.	Yes. And in terms of the effect on the persons who you	
14			were assisting, who were represented by the legal team,	
15			who you briefed on a daily basis, how did this	10:48
16			experience affect them?	
17		Α.	I think it was fairly evident from their demeanour that	
18			everybody was under a lot of stress. I remember one	
19			particular person telling me that they had lost a lot	
20			of weight as a result of all of the issues that they	10:49
21			had been through. I think even myself in that	
22			capacity, I was working under a lot of duress and the	
23			pressures that we were put under by the Commission	
24			itself because we were playing catch-up from the word	
25			go.	10:49
26	171	Q.	Finally in that regard, in terms of the carrying out of	

your instructions and the application of the

Commissioner's instructions, can you confirm that no

inappropriate questions or lines of testing were

27

28

29

Τ			adopted by the Commission?	
2		Α.	As far as I am concerned, counsel dealt with all the	
3			issues in accordance with the instructions that were	
4			issued by the Commissioner.	
5			MR. MURPHY: Thank you.	10:49
6			MR. McCANN: Chairman, I have some questions for Chief	
7			Superintendent Healy.	
8				
9			THE WITNESS WAS CROSS-EXAMINED BY MR. MCCANN:	
10	172	Q.	MR. McCANN: Superintendent Healy, we met last week. I	10:50
11			am Patrick McCann and I am appearing for the Department	
12			of Justice, a number of its present officials, a number	
13			of its former officials and the former Minister for	
14			Justice	
15		Α.	Yes.	10:50
16	173	Q.	Ms. Fitzgerald. Now, Chief Superintendent Healy, I	
17			think there should be a document which has been	
18			prepared to assist the Chairman in relation to looking	
19			at the telephone calls on the afternoon of the 15th May	
20			2015 and I think that document is going to be handed to	10:50
21			you now, Chief Superintendent. [SAME HANDED] So we will	
22			go through this together, you can take your time. So	
23			the purpose of the document, Chief Superintendent, is	
24			to take out the telephone calls, to put them take	
25			them out of a number of different documents and put	10:50
26			them in one document so we can all look at them	
27			together and see what the correct sequence is. So it	
28			would appear that this is a document which should have	
29			been entitled "Friday, 15th May 2015" and it's the	

- 1 afternoon of day 2 at the O'Higgins Commission.
- 2 A. Yes.
- 3 174 Q. And this is an aide-memoire of the telephone calls.
- 4 Are we on the same page so far?
- 5 A. Page 1?

6 175 Q. Page 1. Great. If we start at the beginning, the

10:51

10:51

10:51

10:51

10:52

- 7 first thing is the Commission rose at 15:10?
- 8 A. Okay.
- 9 176 Q. And I am describing that as adjournment 1.
- 10 A. Yes.

11 177 Q. And then you can see a number of phone calls that were

- 12 attempted at 15:13, 15:14, 15:15, 15:15 again, 15:16
- and 15:20, and they are all calls that appear in the
- billing records as lasting a second or two or three or
- four or five or six seconds?
- 16 A. Yes.
- 17 178 Q. And I think we are in agreement that it's likely that
- they were all failed telephone calls?
- 19 A. Yes.
- 20 179 Q. Yes. And again, just to identify what is on the
- document first, then we will go through the detail of
- it. Then at 15:23 we have the first telephone call
- 23 whereby the Commissioner gets through to you and it
- looks as if there is the first conversation and it
- 25 lasts a minute and 59 seconds?
- 26 A. Yes.
- 27 180 Q. Do you see that one there, Chief Superintendent?
- 28 A. Yes.
- 29 181 Q. And then there is a call which doesn't concern you, but

1			it may concern the Chairman, there was a call at 15:26	
2			where the Commissioner phoned a landline number and	
3			that's Mr. Water's telephone number, the former	
4			Secretary General of the Department, all right?	
5		Α.	I see that there.	10:52
6	182	Q.	Yes. And then, at 15:29, just to get the timing right,	
7			it's important to see there, that is the time when	
8			Mr. Byrne BL sent his advices. So counsel's advices	
9			were sent by email at 15:29.	
10		Α.	Yes.	10:52
11	183	Q.	And then the Commission resumed. And then there is	
12			another phone call at 15:37 to the Commissioner, three	
13			seconds again, it would seem to be a failed phone call.	
14			And there is some texting takes place. At 15:39 the	
15			Commissioner texts you. I don't think we have the	10:53
16			contents of those text messages. And then meanwhile,	
17			in the Commission itself, at 15:54, Mr. Smyth is saying	
18			"I have instructions from the Commissioner", I think	
19			referring to the instructions he had at the beginning.	
20			And then there is the second telephone call you had	10:53
21			with the Commissioner, and that is at 15:41. This is	
22			page 2 of the document.	
23		Α.	Yes.	
24	184	Q.	All right so far, chief superintendent? So, the	
25			Commissioner called Chief Superintendent Healy back	10:53
26			from her mobile and there is a six-minute telephone	
27			call there at 15:41, do you see that?	
28		Α.	Yes.	
29	185	Q.	And then there is a third phone call between yourself	

Τ			and the Commissioner, and it's a call at 15:52, from	
2			the Commissioner's landline to you and it lasts nearly	
3			four minutes, three minutes and 51 seconds, do you see	
4			that?	
5		Α.	Yes.	10:53
6	186	Q.	And there is the fourth telephone call between yourself	
7			and the Commissioner, a phone call from the	
8			Commissioner's landline to you and it lasts just over	
9			two-and-a-half minutes. And then meanwhile, meanwhile,	
10			at the Commission, Mr. Smyth is saying "Judge, I am	10:54
11			just getting instructions" at 16:08, he says that. And	
12			then there is the second adjournment that afternoon.	
13		Α.	Yes.	
14	187	Q.	And then at 16:13 there is your fifth and final phone	
15			call while the Commission is sitting that afternoon,	10:54
16			with the Commissioner, and that is at 13 minutes past	
17			4, 16:13, and that lasts nearly three minutes and that	
18			is the fifth conversation, Chief Superintendent?	
19		Α.	Okay.	
20	188	Q.	All right. And then you will see again, it doesn't	10:54
21			concern you, but the Commissioner then phoned	
22			Mr. O'Leary, an official in the Department of Justice,	
23			at 16:16?	
24		Α.	Yeah.	
25	189	Q.	And then the Commission resumed at 16:34. This is	10:54
26			moving Commission resumes. And then at 16:34	
27			Mr. Smyth said that his instructions are re-confirmed.	
28			So, his language has changed, and he is talking about	
29			re-confirmed. And there seems to be some change there	

- in his language, all right?
- 2 A. Yes.
- 3 190 Q. So if we just have that document in front of you, it's
- only an aide-memoire, and then if we turn to Volume 6,

10:55

10:55

10:56

- 5 page 3290. And these are your notes of -- your
- 6 contemporaneous notes that day.
- 7 A. Sorry, Volume 6, what page?
- 8 191 Q. Volume 6, page 3290.
- 9 A. I can't read that.
- 10 192 Q. Do you have that, Chief Superintendent?
- 11 A. It's illegible.
- 12 193 Q. Exactly. If you go back to page 3289, that is the
- 13 typed-up version.
- 14 A. Yes.
- 15 194 Q. And is my understanding correct, that this is the --
- this is a page of your diary and a page dated
- 17 15/6/2015?
- 18 A. Yes.
- 19 195 Q. And this is your contemporaneous note --
- 20 A. Yes.
- 21 196 Q. -- and as you were going along.
- 22 A. Yes.
- 23 197 Q. And then, Chief Superintendent Healy, if you just go
- forward in that same book, you will see the note at
- 25 page 3291.
- 26 A. Yes.
- 27 198 Q. And as I understand it, later on that evening, do I
- have this right, later on that evening, you moved to
- another page of your diary, page 26 of the 5th, and you

- 1 wrote up what had happened during that day as best you
- 2 could?
- 3 A. That's correct, yes.
- 4 199 Q. Right. So that the note on page 3289 may not be
- 5 exactly contemporaneous, that you didn't write it down

10:56

- 6 as it was happening, but it was much closer to the
- 7 events in question?
- 8 A. Yes.
- 9 200 Q. Yes. All right. Now, if we just look at the note then
- on page 3289?
- 11 A. Yes.
- 12 201 Q. You will see that there you have noted, this is towards
- the end of the page: "Rang the Commissioner at 15:37."
- 14 A. Yes.
- 15 202 Q. Well, just, it would be, you know -- 15:37, it's a very 10:57
- 16 accurate time.
- 17 A. Yes.
- 18 203 Q. So do you think, reflecting on it and reflecting on
- 19 your own practices and your own training, that 15:37 is
- likely to be the time when you had the first
- 21 substantive telephone call with the Garda Commissioner
- or as close to that?
- 23 A. If you can appreciate, to put this into context --
- 24 204 Q. Yes.
- 25 A. -- I can see there was a series of telephone calls and
- there was a frantic effort to contact the Commissioner,
- and there was an urgency about getting clarification as
- required by the Commission. And that we couldn't
- contact the Commissioner at the outset, eventually

managing to do so. And in the course of all the conversations and all the calls, I had -- when I had a second I might have looked at my watch and written that line.

10:58

10:58

- 5 205 Q. Yes. All right.
- A. It's just in that sense that it was written. It was, I
  suppose I was up to high dough at this stage and I
  wasn't in a fit stage to write a proper minute, so I
  just wrote that line at that particular, taking a note
  from my own watch. That's it.
- 11 206 Q. Okay. All right. But we can take it that was -- at

  12 some point during these phone calls, 15:37 seemed

  13 like --
- 14 A. I just looked at my watch and I wrote it down and that's basically what I did.
- 16 All right. And you said that you explained the current 207 Q. 17 developments. So, if it's the case that the first time 18 you note the time it's 15:37 and there was an earlier 19 call at, if we look at the first page, your first telephone call was at 15:23, could we agree about 20 10:59 certain things that may have -- could we just discuss 21 22 the first phone call at 15:23 and see if you agree with 23 me or do not agree with me. Do you think that first 24 phone call that is a two-minute phone call, just one 25 minute 59 seconds, do you think that might have been an 10:59 26 introductory phone call where you told the Commissioner 27 that there was a problem or a problem had arisen or a 28 development had arisen, an urgent development had 29 arisen that afternoon? Do you think that is likely to

1 be the first thing you said to the Commissioner when 2 you got talking to her? 3 Α. As I said in my original direct evidence, there was a series of phone calls --4 5 208 Yes. Q. 11:00 6 -- in a short period of time to and from, between Α. 7 myself and the Commissioner. 8 209 Yes. Q. And which phone call I said what, I can't remember 9 Α. 10 specifically. I cannot remember. 11:00 11 210 No, no. Q. 12 And the tenet of everything that I was saying was Α. 13 written in my note when I went back to my office that 14 evening. 15 211 Yes. Q. 11:00 16 So, to be specific with respect to the question you 17 have asked, I cannot be more precise than what is 18 written there. 19 212 Right. Would you agree with me that the two-minute Q. 20 call is likely to have been a very brief exchange of 11:00 information, by its nature? 21 22 Well, I suppose when there is a sense of urgency about Α. 23 things you tend to get the message across and I think 24 it was a continuum of the call that I had the previous 25 night and the way things had, what I would describe as, 11:00 erupted inside in the Commission. 26 27 213 Chief Superintendent Healy, if we just look at Q. 28 the page 1 of the note which hopefully will assist us,

29

you will see there that the first telephone call was

1			with	
2		Α.	Which page are you on now?	
3	214	Q.	On the aide-memoire, the document, the two-page	
4			document.	
5		Α.	Sorry, I beg your pardon, okay.	11:01
6	215	Q.	Again, this is supposed to help you, Chief	
7			Superintendent. If we just look at that for a moment,	
8			you see that the first telephone call between yourself	
9			and the Commissioner was at 15:23, and then if you	
10			track down, you will see that Mr. Byrne's and I am	11:01
11			using that phrase in a shorthand way, Mr. Byrne emailed	
12			counsel's advices at 15:29, so there is very short	
13			six minutes.	
14		Α.	Yes.	
15	216	Q.	So is it likely that during that very first phone call	11:02
16			that you might have said, you might have said counsel's	
17			written advices will be coming soon, so we might be	
18			discussing this in a few minutes or we might have a	
19			more substantive conversation in a few minutes' time	
20			when that comes to hand?	11:02
21		Α.	Sorry, Mr. McCann, I can't be any more precise. I	
22			remember asking for them. Now, you know, I don't know.	
23			I left it to counsel.	
24	217	Q.	Yes. Very good.	
25		Α.	And that was it.	11:02
26	218	Q.	I think, Chief Superintendent Healy, it might be of	
27			assistance for the Chairman, it would appear on that	
28			time-line that if you had a phone call with the	
29			Commissioner at 15:23, and if the advices arrived at	

- 1 15:29, it's likely that you must have asked for the
- 2 written advices or somebody must have asked for the
- 3 written advices before you had your phone call with the
- 4 Commissioner?
- 5 A. I can't remember. I know, I remember asking for them.

11:03

11 · 04

- 6 219 Q. Yes
- 7 A. And I don't want to say it or put it any further than
- 8 that. Whether counsel were preparing them before that
- 9 or what, I don't know, I don't know.
- 10 220 Q. Very good. But I think it would be unusual if counsel
- 11 could turn around an email with careful advice in six
- minutes, just from my experience.
- 13 A. I can't speak for counsel. I think they will address
- 14 that.
- 15 221 Q. Great. If we look at the 15:41 telephone call, that is 11:03
- the six-minute phone call, that's likely, just by its
- 17 nature, I'm suggesting to you, Chief Superintendent
- 18 Healy, just because it's a longer phone call, to have
- been a more substantive discussion, do you agree with
- 20 that? 11:03
- 21 A. It's three minutes longer, yes.
- 22 222 Q. Three minutes longer. And we know now that the written
- advice from counsel was available. So, do you think is
- 24 that likely to have been or -- likely to have been the
- telephone call where, if you read the advice to the
- Commissioner, that was the telephone call during which
- 27 you read to the advice to the Commissioner?
- 28 A. Mr. McCann, it's two-and-a-half years ago, I can't -- I
- can't remember, to tell you the truth.

- 1 223 Q. Very good.
- 2 CHAIRMAN: Well, I would regard it as likely, because I
- mean I have been told that several copies of this were

11:04

11:04

11:05

- 4 printed out by Annmarie Ryan --
- 5 MR. McCANN: Yes.
- 6 CHAIRMAN: -- and been passed around --
- 7 MR. McCANN: Yes, Chairman.
- 8 CHAIRMAN: -- and it's not exactly as if it would take
- 9 half an hour to read it out.
- MR. MCCANN: No, no.
- 11 224 Q. So, one of the matters which has arisen at the Tribunal
- is the question of the Commissioner saying to you that
- she was going to speak to the Department?
- 14 A. Yeah. That was the phrase used.
- 15 225 Q. Yes. And you understood, surely correctly, that the
- Department she was referring to was the Department of
- 17 Justice?
- 18 A. Yes, would be my understanding of it, yes. That the
- 19 Department was -- the first point of call was Justice.
- 20 226 Q. Yes. And then similarly, you agreed with Mr. McDowell
- I think that that afternoon, if the Commissioner said,
- having been on the phone to you, that she was going to
- telephone the Department of Justice, it was likely that
- she was phoning the Department of Justice about the
- developments at the Commission, isn't that right?
- A. Well, I can't say. The Commissioner just said that to
- 27 me. Who she rang, I don't know.
- 28 227 Q. Exactly. And I am going to come to that in a second.
- 29 A. I have no knowledge of that.

- 1 228 Q. Yes. And am I right in thinking that, if we just again
- look at the list of possible phone calls, the
- 3 Commissioner could have said that she was going to
- 4 phone the Department of Justice in the telephone call

11:06

11:06

11:06

- at 15:41, she could have said that in the second
- 6 telephone call?
- 7 A. Well, look, as I said, when these calls were made, I
- 8 wrote it down in my note, as I remembered it on that
- 9 date, the chronology of the calls that I got --
- 10 229 Q. Yes. Yes.
- 11 A. -- and the sequence in which things occurred at that
- 12 time.
- 13 230 Q. Yes. And I am going to come to that in a second. But
- just insofar as you can't remember what exactly was
- said at which telephone call, it's possible that that
- 16 remark by the Commissioner took place either in the
- telephone call at 15:41 or the telephone call at 15:52
- or the telephone call at 16:02, it could have -- she
- 19 could have made that remark in any of those telephone
- 20 calls, isn't that right?
- 21 A. As I said, I can't remember which call it was said in.
- 22 231 Q. Okay.
- 23 A. But I wrote it down at the time --
- 24 232 Q. Yes.
- 25 A. -- with respect to my memory of it on that day --
- 26 233 O. Yes.
- 27 A. -- and the sequence in which I believe it occurred.
- 28 234 Q. Yes. And if we just come to that now, Chief
- 29 Superintendent Healy. If we turn to page 3291, that is

1 Volume 6, going back to the Tribunal's books, please. 2 Yes. Α. And you will see there that, as I understand it and as 3 235 0. 4 we have discussed, you did up a note. Do you have 5 that, Chief Superintendent? 11:07 6 Yes. Α. 7 236 3291 is the typed-up version. Q. 8 Yes. Α. And as I understand it, when you got back to the office 9 237 Q. or got home that evening, you took out your notebook, 10 11:07 11 your diary, which you were using as a notebook and 12 because the page the 15th of May 2015 was full you 13 moved to a clean page and you wrote, and you used the 14 blank page that -- the 26th of May, isn't that right? 15 That's correct. Α. 11:07 16 So that is a reflective note, it's your recollection 238 Q. 17 that evening of what had occurred during the day? 18 Yes. Α. 19 239 And it would appear that you remember three Q. 20 interactions -- or you were giving -- you say you made 11:08 several telephone conversations with the Commissioner, 21 22 and you describe what they were about, and then you 23 note three telephone calls out of the five that were 24 successfully made. So the first telephone call is: 25 11:08 "Commissioner sought time to speak to the Department." 26 27 28 Do you see that?

29

Α.

Yes.

- 1 240 Q. And then the next telephone call "then returned" which
- would suggest a later telephone call "with
- 3 instructions"?
- 4 A. Yes.
- 5 241 Q. And they were including the possibility of seeking a

11:08

11:09

- 6 deferral until we get advice.
- 7 A. Yes.
- 8 242 Q. And then there is a third telephone call you are noting
- 9 where the Commissioner rang a second time and said
- 10 pursue that line of questioning.
- 11 A. Yes.
- 12 243 Q. I am using condensing what was said in those things,
- in that note. So if we look at it in reverse then. So
- 14 you have identified three telephone calls with the
- 15 Commissioner. And we know that the last telephone call 11:09
- 16 with the Commissioner was at 16:13 and we know that
- 17 Mr. Smyth said his instructions were re-confirmed at
- 16:34 when the Commission resumed. If we work in
- reverse, and if we imagine that the last telephone call
- where the Commissioner said pursue that line of
- 21 questioning, if that's the call that -- if that is the
- call that takes place at 16:13, right, then the call
- 23 where the Commissioner said she was looking for advice,
- that would be the previous call at 16:02, and then if
- 25 that analysis is correct, that analysis is correct,
- then the call where she said she was going to speak to
- the Department, that was a telephone call at 15:41,
- 28 would that be -- if your note correctly records, your
- 29 reflective note correctly records the sequence of

Т			telephone calls, isn't that likely to be when the	
2			remark about phoning the Department of Justice was	
3			made?	
4		Α.	Well, as I said, you know, the note was written on the	
5			day. That was my recollection of what had happened in	11:1
6			the sequence in which it happened. The records	
7			themselves show that there was a significant number of	
8			calls over and back.	
9	244	Q.	Yes.	
10		Α.	And, as I said, I can't say which call was which.	11:1
11	245	Q.	Very good. Just, I think you said to Mr. McDowell in	
12			the course of your examination last week, it's a long	
13			time ago now, that that was a remark the Commissioner	
14			made to you, that she was phoning the Department?	
15		Α.	Yes.	11:1
16	246	Q.	And again as discussed, the Department almost certainly	
17			means the Department of Justice, and it's almost	
18			certainly in relation to the events at the Commission.	
19			But am I right in understanding that you don't know	
20			whether the Commissioner actually spoke to any official	11:1
21			in the Department?	
22		Α.	This is just a remark that she mentioned to me in the	
23			course of the conversation. I don't know who she rang,	
24			I have absolutely no information, apart from what	
25			appeared in the transcript and the phone records now,	11:1
26			but absolutely no information about that. It was never	
27			discussed with me after that.	
28	247	Q.	Yes. And again, going back in time as to what you knew	

at the time, you don't know whether the Commissioner

29

1 actually spoke to anybody in the Department --2 I don't, no. Α. 3 248 Q. -- at that time? 4 It's just something that was said to me and I wrote it Α. 5 down. 11:11 Yes. And I think again, the word "Minister" appears in 6 249 Q. 7 Ms. Ryan's notes. You have seen that or you might be 8 aware of that. 9 well, I heard evidence that, yes. Α. You have heard that evidence? 10 250 Q. 11:11 11 Yes. Α. 12 I think it's at page 3252, there is the line "perhaps 251 0. 13 the Minister". And do you think, is that some 14 speculation - if that is an appropriate word to use or 15 if that is a fair word to use - was that a speculation 11:11 16 on your part as far as you remember or is that a 17 speculation on her part, or you don't know? I don't know. Like, definitely -- what the words were 18 Α. 19 uttered to me by the Commissioner were, that she was 20 going to call the Department. That was the specific 11:12 words that were spoken. After that, the word 21 22 "Minister" or the "Department of Justice" in my own 23 note is what I assumed. So these things get mixed up 24 afterwards, but certainly at the time that is what 25 happened. 11:12 26 Well, just, was there any conversation to CHAIRMAN: 27 the following effect: I have just phoned the Minister

I might have said to Ms. Ryan that the

or I am going to phone the Minister --

28

29

Α.

Т			commissioner is speaking to the Department or 1	
2			could have said Minister, I don't know. But certainly,	
3			there was the Commissioner never uttered that word.	
4	252	Q.	MR. McCANN:. The Commissioner never uttered that word?	
5		Α.	No.	11:12
6	253	Q.	Very good. Just then to come back, leaving aside then	
7			the telephone calls, good news, Chief Superintendent	
8			Healy, and just looking at your overall role at the	
9			O'Higgins Commission. So you were there all day or	
10			almost nearly every day?	11:13
11		Α.	Well, I tried to be there I tried to be there every	
12			day because I had come to this thing so late	
13	254	Q.	Yes.	
14		Α.	and to try and keep abreast of what was happening,	
15			the only way was to be present.	11:13
16	255	Q.	Yes. And I think there was an Inspector MacNamee, he	
17			might have been there filling in for you?	
18		Α.	Inspector McNamara, he never came to the hearings at	
19			all.	
20	256	Q.	McNamara. Sorry. All right. And you attended maybe	11:13
21			not every consultation but almost every consultation	
22			that took place?	
23		Α.	I tried to make myself available for them.	
24	257	Q.	To assist?	
25		Α.	Yes.	11:13
26	258	Q.	And again, listening to your evidence last week and	
27			this morning, you were there as a very important	
28			witness for this Tribunal, because you saw and heard	
29			the dynamic which occurred between the legal team on	

1			the one hand, between the possible witnesses on the	
2			other hand, and you saw how the legal strategy	
3			developed over time and you have described that to the	
4			Tribunal, isn't that correct?	
5		Α.	Well, I was asked to seek instructions and I saw do	11:14
6			you know what I mean.	
7	259	Q.	There is probably, with the exception of Ms. Ryan,	
8			there is probably nobody more knowledgeable about what	
9			happened in terms of the interactions between the legal	
10			team and their client, than you, isn't that correct,	11:14
11			Chief Superintendent?	
12		Α.	I would have had a good knowledge of it, yes.	
13	260	Q.	Yes. And again, from your knowledge, from your	
14			knowledge, would you agree with me that from what you	
15			saw and heard over the entirety of the Commission, that	11:14
16			no official from the Department of Justice advised or	
17			was consulted in relation to the development of the	
18			legal strategy, and that would be the legal strategy as	
19			formulated on the 14th May 2015, as you described to	
20			the Tribunal, would you agree with that proposition?	11:15
21		Α.	The Department I dealt with no official at all from	
22			the Department.	
23	261	Q.	Yes.	
24		Α.	Never ever spoke to one of them, ever. Not to this	
25			day.	11:15
26	262	Q.	And again, I think it follows from that answer, the	
27			putting into effect of a legal strategy by An Garda	

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29

Síochána, how it was -- to use Mr. Murphy's language,

how it was deployed at the Commission, there was no

1			input from the Department into that either?	
2		Α.	Not to my knowledge, no.	
3	263	Q.	Yes. And similarly, when it came to some finessing, if	
4			that is what occurred, in October/November 2015 when	
5			the Commissioner was going to give evidence, as far as	11:15
6			you are aware neither the Department sorry, the	
7			Department neither advised nor was consulted, would you	
8			agree with that?	
9		Α.	I was never aware of the Department's involvement in	
10			any of this. Apart from the sentence that the	11:16
11			Commissioner uttered.	
12			MR. McCANN: Yes. Thank you very much, Chief	
13			Superintendent.	
14				
15			THE WITNESS WAS FURTHER CROSS-EXAMINED BY MR. MCDOWELL:	11:16
16	264	Q.	MR. McDOWELL: Just before Ms. Leader, there are two	
17			points that I just want to ask you about. Firstly, the	
18			letter that you were asked to comment on in relation to	
19			Superintendent Clancy was headed "malpractice", isn't	
20			that right?	11:16
21		Α.	Which letter are we talking about now, Mr. McDowell,	
22			sorry?	
23	265	Q.	The letter that Mr. Murphy asked you to look at.	
24		Α.	Sorry, the confidential recipient letter?	
25			Mr. Connolly's letter?	11:16
26	266	Q.	Mr. Murphy asked you to look at a letter	
27		Α.	I think it was Mr. Connolly's letter.	
28			CHAIRMAN: This is at 4365, it's headed: "Wrongdoing	
29			and malpractice in Cavan-Monaghan division."	

- 1 267 Q. MR. McDOWELL: Isn't that right?
- 2 A. I would like to see the letter. I am lost here, sorry.
- 3 CHAIRMAN: It's at 4365. Do you see the screen in
- 4 front of you?
- 5 A. Right. Yes. Okay. Yes, that letter, sorry.
- 6 268 Q. MR. McDOWELL: And secondly, as you go through the
- 7 letter, he says he wants to make a complaint under the

11:17

11:17

- 8 corruption and malpractice part of the Code, isn't that
- 9 right?
- 10 A. Yes.
- 11 269 Q. And weren't you there -- since you have agreed with a
- 12 lot of things that Mr. Murphy has put to you, weren't
- 13 you there where he made it clear and his counsel made
- it clear to the Tribunal that he was not alleging
- 15 corruption in the criminal sense, but only in the sense 11:17
- of corruption and malpractice as defined in the Code?
- 17 A. You are talking about --
- 18 270 Q. Were you there for that?
- 19 A. Are you talking about your client?
- 20 271 Q. Yes. You can't recall?
- 21 A. I can't be specific. I honestly cannot be
- 22 specific about it.
- 23 272 Q. Because you see, Mr. Murphy has been asking to you
- concentrate on all the portions of the transcript or
- 25 many of the portions of the transcript where the word
- "corruption" came or allegations were withdrawn, and I
- am suggesting to you that it was made very clear to the
- 28 Commission by Sergeant McCabe and by his lawyers that
- he was never alleging corruption in the criminal sense,

1			that he was suggesting that what had happened and the	
2			failure to investigate it and put it right amounted to	
3			corruption and malpractice within the meaning of the	
4			Garda Code?	
5			CHAIRMAN: Well, Mr. McDowell, if you allege that	11:18
6			someone is holding back documents that are relevant to	
7			an inquiry, I'd regard that as very serious.	
8			MR. McDOWELL: I am not suggesting it is not serious,	
9			Judge.	
10			CHAIRMAN: Well, why is that not corruption?	11:18
11			MR. McDOWELL: No, Judge. Whether it is corruption or	
12			malpractice	
13			CHAIRMAN: I mean, if it happened here, for instance?	
14			MR. McDOWELL: Well, Judge	
15			CHAIRMAN: It's just, the wording that is used is the	11:18
16			wording that is used.	
17	273	Q.	MR. McDOWELL: Yes. He used the wording that he used,	
18			but I am suggesting to you that he made it clear that	
19			it was a charge under this Code which had an unified	
20			offence of corruption and malpractice.	11:19
21		Α.	If it's in the transcript, you know what I mean, I	
22			think the transcript speaks for itself.	
23	274	Q.	I have got to you suggest to you that it was never	
24			suggested there was a criminal act of corruption?	
25			CHAIRMAN: Well, that is the	11:19
26			MR. McDOWELL: At any point.	
27			CHAIRMAN: There is an act about corruption, isn't	
28			there?	
29			MR. McDOWELL: Yes.	

- 1 Which is basically taking money from for 2 doing your public duty, and clearly in the wrong. 3 275 Q. MR. MCDOWELL: I'm suggesting to you that it was never 4 suggested that a criminal act of corruption had taken 5 place within An Garda Síochána? 11:19 Mr. McDowell, I can't --6 Α. 7 276 But you were there. Q. 8 I know, but --Α. You have agreed with a lot of things Mr. Murphy has 9 277 Q. said, I am just asking you to be fair. Did you ever 10 11 · 19 11 hear anybody suggest that a criminal act of corruption 12 had taken place at the Commission? 13 The word corruption was bandied about with respect to Α. all of these issues. 14 15 278 Yes. Q. 11:20 16 And I can't be more specific than that. Α. 17 transcript says it, I have to accept what the 18 transcript says. 19 279 I see. Q. Apart from that, I cannot enlighten you any further. 20 Α. 11:20 21 280 And I have also got to suggest to you that all of the Q. 22 incidents of poor policing in Bailieboro which Sergeant 23 McCabe had made complaint about, were all upheld, every 24 single one of them, by the O'Higgins Commission?
- 26 281 Q. You do accept that?

Α.

25

27 A. I absolutely accept the findings of the report.

It's accepted, yes --

28 282 Q. And I have got to suggest to you that the only occasion on which the word corruption was used in relation to

Т			the O'Higgins Commission of Inquiry terms of reference	
2			was in relation to the Pulse records, isn't that right?	
3		Α.	If it's in the terms of reference, I accept that.	
4	283	Q.	And I have got to suggest to that you in that respect	
5			as well, Sergeant McCabe's complaint was upheld by the	11:21
6			Commission?	
7		Α.	If it's upheld by the Commission, I accept that.	
8			CHAIRMAN: Was it in fact used in relation to that? I	
9			am sorry, Mr. McDowell, just, there is a lot to take	
10			in.	11:21
11			MR. McDOWELL: I think I heard you, Chairman, say it	
12			was at the beginning. Maybe I am wrong.	
13			CHAIRMAN: No. We have moved from that to the terms of	
14			reference of the O'Higgins Commission.	
15			MS. LEADER: It's term of reference (i).	11:21
16			MR. McDOWELL: (i), Judge. I think you yourself	
17			remarked that he was upheld in that respect.	
18			CHAIRMAN: Yes. "The investigation by An Garda	
19			Síochána of the allegations made by Sergeant McCabe of	
20			malpractice and corruption in relation to Pulse records	11:21
21			seized from him on 11th October 2010 at the Hillgrove	
22			Hotel Monaghan."	
23				
24			That is where there was the row about custody of Pulse	
25			records and arm waving.	11:22
26			MR. McDOWELL: That is all. That is the only reference	
27			to corruption that was actually -	
28			CHAIRMAN: The Pulse findings were very, very serious,	
29			T can see	

Т	284	Q.	MR. MCDOWELL: And finally, I just want to put it to	
2			you that although the letter the statement of proven	
3			facts and the letter that you have seen were produced,	
4			were among the core documents, Sergeant McCabe was only	
5			there as a witness of fact and did not get into the	11:22
6			witness-box to accuse anybody else of corruption while	
7			you were there?	
8		Α.	Yes, I heard you say that yourself.	
9	285	Q.	Do you agree with that?	
10		Α.	I would agree with that, yes.	11:22
11	286	Q.	Yes.	
12			CHAIRMAN: But, Mr. McDowell, if one looks at the	
13			actual letter at 4366, I am just asking you for your	
14			assistance on this matter, at 4366, if you just take	
15			this reference to Superintendent Clancy, it's on the	11:23
16			screen there, Mr. McDowell, in front of you, it may or	
17			may not help	
18			MR. McDOWELL: I can't see the whole of the letter on	
19			the screen, Judge.	
20			CHAIRMAN: It's the bit the bit is there. It says:	11:23
21				
22			"In late 2007"	
23				
24			Could we go down a wee bit, please? This is referring	
25			to Superintendent Clancy.	11:23
26				
27			" he hid a document compiled by Inspector Cunningham	
28			which outlined problems in Bailieboro. Superintendent	
29			Cunningham had sent it to Monaghan for forwarding to	

Garda Headquarters, but was returned to Superintendent Clancy to hide it. He showed me the document. reported it to the investigation team they asked him for it on two occasions and on both occasions he gave them documents on housing and accommodation, but not the one in question. Inspector Cunningham handed over the correct document. Assistant Commissioner Byrne produced false findings on this matter."

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Now, you know, I think we have spent an awful lot of time on this, but again, going back to experiences in the past, one can argue about black and white until it takes on a sepia-toned hue, but that is there. MR. McDOWELL: Judge, I fully appreciate the point that is being made, but I just want to make one point The O'Higgins Commission of Investigation was an investigation into terms of reference. This was not one of the issues that was under consideration by the O'Higgins Commission. And Sergeant McCabe, on day 3, as soon as the imputation against his own motivation 11:24 was made, he indicated through his counsel to Mr. Justice O'Higgins, so that others might reconsider the motivation argument, that he was there to make no allegation against anybody -- no criticism of anybody else, and that he was there solely to answer questions of fact to which he would respond. And Mr. Murphy has, Judge -- I mean, Mr. Murphy has put him in the role of accuser and characterised his function as central to the O'Higgins Commission, and as the accuser. And it

1	was made very, very clear he was not the accuser.	
2	Mr. Gillane emphasised that he was a witness of fact	
3	only, and Mr. Justice O'Higgins did the same.	
4	CHAIRMAN: Yes, I mean, the thing may well be resolved	
5	by saying this: I mean, unfortunately in this country	1:25
6	we are used to only one model which is the criminal	
7	trial model, and you know, every time there is a	
8	judicial review from <u>In Re Haughey</u> to <u>Haughey v.</u>	
9	Moriarty we get a refinement of that, and I wish we	
10	could have a bit more imagination. And Mr. Justice	1:26
11	O'Higgins, no doubt with his French connection, was	
12	probably aware of other models and was continually	
13	emphasising, look, I am inquiring, there isn't an	
14	accuser here, this is not a case where people are at	
15	loggerheads, people don't have full Re Haughey rights, 1	1:26
16	and what I want to do is I want to get to the bottom of	
17	this by making my own inquiry. Now, that is the kind	
18	of thing that maybe would happen in France where the	
19	magistrate is in charge of making the inquiry as	
20	opposed to the advocates making a case and me sitting	1:26
21	as silently as possible. So no, I do get that. But I	
22	think I have to put everything into the mix and I am	
23	very far from making my mind up, Mr. McDowell, but I am	
24	aware of the subtleties of this, that and the other, I	
25	hope.	1:27
26	MR. McDOWELL: Yes, Judge, but I mean, in relation to	
27	the decision as to whether it was correct to proceed	
28	with the attacks on Sergeant McCabe's motivation, which	
29	Mr. Justice O'Higgins held were wrong and unfair, it	

1	must be borne in mind that he specifically, through his
2	counsel, stated that he was not there to impugn anybody
3	else or to criticise anybody else.
4	CHAIRMAN: No, I know that, and I do have that point.
5	MR. McDOWELL: And we will see whether the Commissioner 11:27
6	was told about that.
7	CHAIRMAN: Yes.
8	MR. MURPHY: Chair, I wonder could I address you very
9	briefly just on that point?
10	CHAIRMAN: If you feel you need to, Mr. Murphy, but 11:27
11	it's
12	MR. MURPHY: I will be very brief, Chairman. I think,
13	Chairman, you made a comment last week with which I
14	respectfully agree, that this process is not an appeal
15	against the Commission. And, Chairman, I just remind 11:28
16	you also that last week I pointed out the paragraph 3.5
17	of the Commission's report, is one where they
18	specifically address the submission that has just been
19	made by Mr. McDowell and reject it. And it is in one
20	of the later bundles, but very briefly, at 3.5 the 11:28
21	sayings said:
22	
23	"It was committed on behalf of Sergeant McCabe he had
24	not intended to make allegations of criminal conduct
25	against the Commissioner but rather an abuse of power 11:28
26	only. The allegation was understood by the
27	Commissioner to be one of criminal conduct. The
28	hurtful allegation was based on the belief, unsupported
29	by any evidence, that the Commissioner had put

Τ	superintendent Crancy on a promotion rist. The	
2	complaint was, in part, a device to ensure that the	
3	complaint came before the Minister for Justice and	
4	Equality."	
5		11:28
6	And at paragraph 13.88, again he canvassed and is	
7	assessing the very same submission that was made to you	
8	this morning, but rejects it, he says:	
9		
10	"This does not alter the fact that a complaint of	
11	corruption subsisted."	
12		
13	Mr. Justice O'Higgins approaches it exactly that way,	
14	and all I am advising this Tribunal is to do so	
15	CHAIRMAN: No	11:29
16	MR. MURPHY: and not to appeal against it.	
17	CHAIRMAN: I understand all of that, and thank you both	
18	for your submissions, but I am not sure this is adding	
19	to anything except the temperature in the room. And	
20	while it's of course a problem in an inquiry, a	11:29
21	tribunal of inquiry where a plaintiff isn't alleging	
22	one thing, the defendant isn't saying the opposite, to	
23	actually focus on the issues. The issues are pretty	
24	well focused now in consequence of your assistance,	
25	gentlemen. And I think the right thing to do now is to	11:29
26	reserve those points for submissions at the end. And	
27	we will carry on.	
28		

Τ			THE WITNESS WAS RE-EXAMINED BY MS. LEADER:	
2	287	Q.	MS. LEADER: Chief Superintendent Healy, if we could go	
3			back to the issue in relation to the phone calls on the	
4			15th May, I think you were frantically trying to	
5			contact the Commissioner on the afternoon of the 15th	11:29
6			May when the issue of motivation first arose and Chief	
7			Superintendent Rooney's evidence had been heard to a	
8			certain point?	
9		Α.	Yes.	
10	288	Q.	And I think in actual fact, it would appear that you	11:30
11			tried seven times to actually phone her between 15:12	
12			and 15:20?	
13		Α.	Yes.	
14	289	Q.	And it would appear that you had a conversation with	
15			her at 15:23?	11:30
16		Α.	Yes.	
17	290	Q.	Do you think at that time you made it clear to her that	
18			you urgently needed instructions with regard to	
19			something that turned up?	
20		Α.	Definitely.	11:30
21	291	Q.	I think you were under pressure to provide those	
22			instructions?	
23		Α.	There is no doubt about it.	
24	292	Q.	What do you think, looking back, her first reaction to	
25			your request for instructions was?	11:30
26		Α.	Look, I on looking back on it sorry?	
27	293	Q.	What was her first reaction to your urgent request?	
28		Α.	Her reaction, obviously there was an alarm ringing with	
29			respect to obviously it may have been evident in the	

1	tone of my voice at that particular stage, but there
2	was a serious concern had arisen and the immediate
3	reaction I think was one of time time to reconsider
4	the matter was an immediate type of reaction that I
5	would find.

11:31

11:31

11:32

11:32

And in relation to anything she may have said about speaking to other people, do you think that happened immediately or later on?

- 9 I can't remember exactly. The reference to speaking to Α. 10 any other individual never arose. It never -- there 11 was never any name mentioned or that she was going to 12 speak to a person or persons. What she did say to me 13 was that she was going to call the Department, I 14 distinctly remember that, and that is why I included it 15 in my note, and that is all I can say.
- 16 295 Q. And when you say she was going to phone the Department, 17 was that, do you think, when you first spoke to her?
- A. As I said to Mr. McCann, I can't recollect. There was a sequence of phone calls, you can imagine the urgency of the situation, and my ultimately aim was to get confirmation of the instructions and with specific reference to a call or not, I can't be more specific than that. Sorry.
- 24 296 Q. Well, I suppose from your side of the coin, did you at
  25 any time leave her under any misapprehension that
  26 urgent instructions were needed?
- A. No, it was -- it was evident from the word go that this had to be cleared up and there was -- even when we did -- we did inquire to see whether it was possible to

Т			get an adjournment to the proceedings, and that wasn't	
2			forthcoming. So, you know, we just had to the	
3			decision had to be made as to you know what I mean.	
4	297	Q.	And did you think anything else but the instructions	
5			was occupying her mind after that? Did you get any	11:33
6			such impression?	
7		Α.	I didn't get any impression. You know, the	
8			Commissioner is a very capable person, she wouldn't	
9			allude that to me or let me see that, you know.	
10	298	Q.	Thanks, Chief Superintendent. Now, two specific	11:33
11			modules, and Sergeant McCabe's evidence in relation to	
12			those specific modules have been brought to your	
13			attention by Mr. Murphy. That is the Cootehill assault	
14			matter	
15		Α.	Yes.	11:33
16	299	Q.	and also an assault in Crossan's Pub?	
17		Α.	Yes.	
18	300	Q.	Now in relation to the Cootehill assault, as I	
19			understand it a complaint had been made against	
20			Superintendent Cunningham that he hadn't dealt with an	11:33
21			inadequate investigation, is that correct?	
22		Α.	That is my understanding, yes.	
23	301	Q.	And that was easily resolvable by the production of a	
24			report written by Superintendent Cunningham?	
25		Α.	Yeah, my understanding was that a report had been	11:34
26			written at that time and that sight of that hadn't been	
27			seen by Sergeant McCabe.	
28	302	Q.	Yes. Okay. So by the production of that report on	
29			behalf of Superintendent Cunningham, it was the	

1			Garda Commissioner's legal team were able to	
2			demonstrate that the complaint against Superintendent	
3			Cunningham with regard to the Cootehill assault was not	
4			a valid complaint, am I correct in saying that?	
5		Α.	Yeah, I think that became evident.	11:34
6	303	Q.	And that was in relation to a fact that was actually an	
7			issue before the Commission and nobody had to in any	
8			way question Sergeant McCabe's motivation to establish	
9			that Superintendent Cunningham had in fact addressed	
10			inadequacies of the investigation?	11:34
11		Α.	During the Commission you are saying?	
12	304	Q.	Well, during the Cootehill module.	
13		Α.	I don't think I would be inclined to agree with you,	
14			yes.	
15	305	Q.	Yes. It was a simple matter of producing the report	11:35
16			that	
17		Α.	Well, I wasn't aware of when the report was produced or	
18			whatever, but my understanding is that the report was	
19			produced and it allayed concerns with respect to the	
20			complaint, and that was the I think the apology or	11:35
21			whatever it was, was came from or arose from that.	
22	306	Q.	Yes. So, if we can just turn to the assault in	
23			Crossan's Pub. Now, as I understand it, and I have	
24			read the transcripts in relation to this, but the	
25			complaint against Superintendent Clancy in that matter	11:35
26			were that he hadn't taken the complaints of Sergeant	
27			McCabe seriously with regard to an inadequate	
28			investigation in relation to an assault in the pub, am	
29			I correct in saying that?	

1 I think that's -- yeah. You know what I mean, I am Α. 2 vague on this because it's --3 307 But it would actually appear that counsel Q. 4 instructed by the Garda Commissioner was able to 5 establish that he had given attention to the lack of 11:36 6 investigation, am I correct in saying that? 7 I understand that to be correct, yes. Α. 8 308 So again, the complaint in relation to Chief Q. 9 Superintendent Clancy with regard to the assault in Crossan's Pub was easily dealt with by reference to 10 11:36 11 what Chief Superintendent Clancy had actually done in 12 the investigation itself? 13 Yes, but at what stage that was done, I don't know. Α. 14 309 Q. During the course of the --15 The proceedings. Α. 11:36 16 -- the proceedings? 310 Q. 17 I can't remember, Ms. Leader. I can't remember. Α. 18 311 Yes. And with regard to complaints against Assistant Q. 19 Commissioner Byrne, I think there was no question at 20 any time of the instructions that were given by them to 11:37 their barristers, there was no question of that 21 22 creating any upset during the course of the Commission, 23 am I correct in saying that? 24 I can't enlighten you on that. They were separately Α. 25 represented. 11:37 26 Yes, they were separately represented? 312 Q. 27 Α. And I don't know what they were discussing or what -- I can't remember if issues had arisen with respect to 28 their instructions, I can't remember. 29

- 1 313 Q. Well, if I can put it this way: If there was a fuss
- like that, that was on the 15th, you would probably
- 3 remember it?
- 4 A. Yeah, I would.
- 5 314 Q. And there was no such --
- 6 A. I was focusing on what we were doing. I wasn't
- 7 focusing on what the other teams were doing. And I was

- 8 focusing on managing the logistics around what was
- 9 required on the day-to-day basis.
- 10 315 Q. Now, just for the sake of clarity, there has been a lot 11:38
- of talk about the allegation of corruption against the
- 12 former Commissioner Callinan?
- 13 A. Yes.
- 14 316 Q. And as I understand it, that allegation was that he had
- placed Chief Superintendent Clancy on a promotion list 11:38
- when he shouldn't have done so, that was the allegation
- 17 that was made?
- 18 A. That is it, yes.
- 19 317 Q. Now, that was explored in front of the Commission
- as follows: Superintendent Clancy was a person
- 21 qualified to apply for the position of chief
- 22 superintendent, am I correct, because he was a
- 23 superintendent --
- 24 A. Yes, he was eligible for promotion -
- 25 318 Q. -- experience. He attended an interview in relation to 11:38
- 26 that?
- 27 A. Yes.
- 28 319 Q. And that interview was not participated in or presided
- in by Commissioner Callinan at the time, am I correct

1 in saying that? 2 Yes, there was an oral examination and he wasn't part Α. of that oral examination. 3 And he wasn't part of it? 4 320 0. 5 Α. No. 11:39 6 321 And the appointment -- the placing of him on the chief Q. 7 superintendent's list had factually nothing got to do 8 with the former Commissioner Callinan, because it was the people who interviewed him that placed him on the 9 promotion list? 10 11:39 11 Yes. Α. 12 So that allegation of corruption that was made against 322 Ο. 13 former Commissioner Callinan was dealt with by reference to the actual facts of Chief Superintendent 14 Clancy's promotion, am I correct in saying that? 15 11:39 16 It was dealt with by the Commission, yes. Α. 17 Yes. In that wav? 323 Q. 18 Sorry, could you repeat which way? Α. 19 324 In the way of looking to see was Superintendent Clancy Q. 20 eligible for promotion, am I correct in saying that? 11:39 He was eligible, yes. 21 Α. 22 325 Looking to see who was on the interview board that 0. interviewed him? 23 24 Yes, yes. Α. 25 And looking to see if the former Commissioner Callinan 326 0. 11:39

26

27

28

29

Yeah.

Α.

had actually got anything to do with the promotion of

face of it, that the Commissioner had nothing to do

The Commission could categorically show, on the

Superintendent Clancy to chief superintendent?

1			with the promotion of Chief Superintendent Clancy. The	
2			innuendo here was that there may have been something,	
3			is my understanding.	
4	327	Q.	But obviously the facts showed that there wasn't?	
5		Α.	On the face of it, on the face of it.	11:4
6	328	Q.	Yes, yes. In relation to the matter?	
7		Α.	Yes.	
8	329	Q.	Thank you very much.	
9		Α.	Thank you.	
10				11:4
11			THE WITNESS THEN WITHDREW	
12				
13			MR. McGUINNESS: Chairman, before we call the next	
14			witness, I just wanted to update the Tribunal and the	
15			parties in relation to disclosure and discovery issues.	11:4
16			In the first instance, Chairman, you will recall that	
17			arising out of the examination of former Commissioner	
18			O'Sullivan's iPad, a number of emails sent by the	
19			former Commissioner to the Minister at the time were	
20			discovered, and that led to a process of inquiry then	11:4
21			with the former Minister, Mrs. Fitzgerald, and the	
22			Chief State Solicitors acting on her behalf by letter	
23			of 19th January has confirmed all that the email	
24			addresses of the former Minister have been searched for	
25			all communications necessary to the terms of reference	11:4
26			of the Tribunal and any such relevant emails have been	
27			forwarded to the Tribunal. And they set out in a	
28			schedule the emails which have been discovered, none of	

which are new to the Tribunal. They have also drawn to

the Tribunal's attention a couple of other emails which they don't think are relevant, but have disclosed them lest the Tribunal think that they are relevant in some way, and I should say that on a first review they don't appear to be at all relevant.

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Insofar as the departmental discovery is concerned, the Tribunal received late on Friday evening a letter of the 19th January providing details of the Department's comprehensive electronic search of its emails and its 11 · 42 document databases for documents relevant to the terms of reference of the Tribunal. That process is set out in quite some considerable detail in a report from the Department and in that report from the Department it also includes a report of the five documentary counsel 11:42 who produced a joint report relating to their examination of all of the, I think some 35 million emails and all of the document databases. resulted in a report which has three schedules to it. The first portion of the report provides a list of 11:43 documents which is totalling 77 documents now disclosed to the Tribunal; the second part of the schedule provides a list of the documents which have been previously disclosed to the Tribunal in part 2 of that schedule; and part 3 sets out two documents which are 11 · 43 not being disclosed, the first on grounds of legal professional privilege and the second in that it relates to an O'Higgins Commission document that is not within their power to procure.

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2	So, we have received, obviously the documents not	
3	previously disclosed, a lot of them relate, it would	
4	appear at this stage, to the post-O'Higgins period, in	
5	and around that period, in May of 2016. They are	11:43
6	currently being reviewed for relevance insofar as the	
7	next witness is concerned, and it's anticipated that	
8	hopefully by the end of the day a number of additional,	
9	but a small number of additional documents, may be	
10	circulated to parties, but, Chairman, it's not	11:44
11	considered to be an impediment to commencing the next	
12	witness at this stage.	
13	CHAIRMAN: All right. And just to be absolutely clear,	
14	as far as the next witness is concerned, and indeed	
15	every other witness, what remember doing is we are	11:44
16	looking at term of reference (e) and nothing else.	
17	MR. McGUINNESS: (e) in connection with (h), obviously	
18	the contacts between	
19	CHAIRMAN: Sure.	
20	MR. McGUINNESS: Thank you, Chairman.	11:44
21	MS. LEADER: Former Commissioner O'Sullivan, please.	
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Т			FORMER COMMISSIONER NOIRIN O SULLIVAN, HAVING BEEN	
2			SWORN, WAS EXAMINED BY MS. LEADER AS FOLLOWS:	
3	330	Q.	MS. LEADER: Ms. O'Sullivan, if you could outline to	
4			the Tribunal, please, a brief resumé of your career in	
5			An Garda Síochána?	11:45
6		Α.	Chairman, I joined An Garda Síochána in June of 1981,	
7			and I would have worked my way up through the ranks,	
8			working mostly in the areas of drugs and organised	
9			crime, so as a garda sergeant, a detective sergeant and	
10			detective inspector, and in the year 2000 I was	11:45
11			promoted to superintendent and I spent 19 months in the	
12			Garda College in charge of specialist training. I	
13			returned then as a detective superintendent to the	
14			Garda National Drugs unit, as it was at the time, and	
15			then I was promoted from there as chief superintendent.	11:46
16			I spent a short time in Human Resources, and I left	
17			there after a number of months and went on charge as a	
18			detective chief superintendent to the Garda Technical	
19			Bureau. I was promoted from there in 2007 as Assistant	
20			Commissioner, where I took overall command for the	11:46
21			Western Region in Galway, and covering the whole	
22			Western Region. And in 2009 I returned for a short	
23			number of months as Assistant Commissioner to Human	
24			ReSource Management, and in April, I believe, of that	
25			year, I then took up as Assistant Commissioner in Crime	11:46
26			and Security, and I was promoted in March 2011 as	
27			Deputy Commissioner Operations. In March 2014, on the	
28			retirement of my predecessor, I became Acting Interim	
29			Garda Commissioner, and I remained in that position	

until November 2014, when, after an open competition, I 1 2 got -- I became the Garda Commissioner, and I retired 3 from that position on 10th September last year. Okay. And I think for the purposes of this Tribunal 4 331 0. 5 you made a statement to the Tribunal in March of this 11:47 year and you were also interviewed by the Tribunal's 6 investigators in November of this year? 7 8 That's correct, Chairman, yes. Α. 9 332 And, sir, those documents appear in Volume 5 of the Q. 10 documentation, beginning at page 3079. Now, if we can 11 · 47 11 go back to 25th March 2014, it was at that stage that you took over a role of -- as Commissioner of An Garda 12 13 Síochána? 14 Α. Yes, Chairman, I was Acting Interim Commissioner. 333 15 And I think issues in relation to Sergeant McCabe were 11:47 Q. 16 very current at that stage? 17 Yes, Chairman, there were a number of live issues at Α. 18 that point in time, and one of the first issues that I 19 had to deal with was in -- Sergeant McCabe's access to the Pulse system had been restricted, so one of the 20 11:47 first things that I dealt with was ensuring that his 21 22 access to the Pulse system was restored, and that was 23 done on 9th May 2014. 24 I think you actually carried out a review of matters 334 Q. 25 that had to be reviewed before you actually restored 11:48 access, is that correct? 26 27 Α. Yes, Chairman, there were a number of very intricate

issues that had to be dealt with, particularly around

data protection issues and other matters that had

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- spilled over from my predecessor's time, so I had a review carried out of all of those issues, and, when I was satisfied that it was appropriate to do so, the access to the Pulse was restored.
- 5 335 Q. And I think, three days earlier, Mr. Guerin had
  6 completed his report to the Government in relation to a
  7 review of policing issues in Bailieboro and Cavan, is
  8 that correct?

That's correct, Chairman, and that was a very burning 9 Α. issue and a very live issue at that time. 10 There had 11 · 48 11 been, I suppose, a number of reviews into An Garda 12 Síochána, and maybe, Chairman, if I may, just to give 13 you some context. When I took up the interim role, my 14 commitment to the Government and to the organisation 15 and indeed to the people of Ireland was to basically 11:49 16 implement the very necessary reforms in An Garda We had a number of reports, so we took -- a 17 18 moment in time which was going back to the Morris 19 report of 2005, and took a number of reports, right up 20 to including the most current, which was the Guerin 11:49 Report, which, as Ms. Leader has said, came out in that 21 22 year, in April of 2014. It was very, very important 23 that, from my point of view, An Garda Síochána operate 24 with democratic legitimacy and with the consent of the 25 public. The allegations that had been in the public 11:49 26 domain, both in the political and public mind, had 27 seriously dented confidence, and, in my capacity as Commissioner, when I took up with all of the issues 28 29 that were still live in the organisation, trust and

1			confidence in An Garda Síochána had plummeted to an	
2			all-time low of 67%. It was very, very important for	
3			me, and indeed I made it one of my imperatives, that we	
4			were going to restore confidence, public confidence,	
5			confidence of the institutions of the State, and indeed	11:50
6			a lot of our own members were very, I think I have used	
7			a phrase before, punch drunk from being pilloried in	
8			the media and other places about various issues,	
9			shortcomings and investigations and also corruption	
10			issues.	11:50
11	336	Q.	So I suppose coming back to Sergeant McCabe, the Guerin	
12			review had reviewed the Byrne/McGinn investigation, is	
13			that correct?	
14		Α.	That's correct, Chairman, yes.	
15	337	Q.	And Byrne/McGinn in their report found, when they were	11:50
16			looking at Sergeant McCabe, that there was no malice on	
17			his part established in making his various complaints?	
18		Α.	That's correct, Chairman, yes.	
19	338	Q.	And Mr. Guerin in his report noted that and he also	
20			noted the commendations made on behalf of senior	11:50
21			officers of An Garda Síochána in respect of Sergeant	
22			McCabe and what a good worker he was at that time?	
23		Α.	That's correct, Chairman, yes.	
24	339	Q.	Yes. Now, I think at that time Sergeant McCabe was	
25			working in Mullingar and there were a number of	11:51
26			workplace issues going on in relation to him, is that	
27			correct?	
28		Α.	That's correct, Chairman, yes. And if I may just say,	
29			Ms. Leader, in terms of the Guerin Report, I have to	

1			acknowledge that the issues that were raised by	
2			Sergeant McCabe in relation to the shortcomings	
3			investigations and the procedural and practice deficits	
4			that have been identified by Mr. Guerin, immediately on	
5			the receipt of the Guerin Report I appointed Deputy	11:51
6			Commissioner or Assistant Commissioner, as he was at	
7			the time, John Twomey, to actually look at begin	
8			implementing it. And if I just give maybe some brief	
9			examples: for example, the shortcomings in relation to	
10			victims of crime, and we immediately set out about	11:51
11			setting up victim support offices right around the	
12			country. The shortcoming in relation to case	
13			management, we immediately began the implementation of	
14			putting in what we call a Pulse fix, but a	
15			technological fix, and then there were other issues in	11:52
16			relation to the sharing out of supervisory duty,	
17			particularly among probationer Gardaí. But, yes,	
18			Ms. Leader, what we were faced with then was, there	
19			were a number of workplace issues. Sergeant McCabe was	
20			then, as Ms. Leader had said, stationed in Mullingar.	11:52
21			Sergeant McCabe was experiencing a number of workplace	
22			difficulties in Mullingar, and it was my job to deal	
23			with those.	
24	340	Q.	Now, I suppose the what you have outlined in	
25			relation to a reaction to the Guerin Report were issues	11:52
26			on a macro level dealing with the guards, is that	
27			correct?	
28		Α.	That's correct, Chairman, yes.	

29 341 Q. And then if we go to Sergeant McCabe, it was more, I

suppose, on a micro level, an issue or issues had to be
dealt with in respect of, as I understand it, certain
publications and workplace issues that had developed in
Mullingar?

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Yes, Chairman, Sergeant McCabe had transferred to Α. 11:52 Mullingar in around 2008. He had been experiencing workplace issues in Mullingar, which he had reported, quite appropriately, through the channels. I had appeared at a Justice and Defence Committee in around 25th May 2014, and Sergeant McCabe had -- a number of 11:53 questions I was asked at that Committee meeting were about contacts and supports that were in place for Sergeant McCabe in his workplace in Mullingar. given answers in relation to the ongoing contacts that were with Sergeant McCabe. And when I returned to the 11:53 office that evening, Sergeant McCabe had taken issue with the account I had given to the Justice and Defence Committee, so I took it upon myself to make contact he had left his telephone number with my private secretary - and I took it upon myself to make contact 11:53 directly with Sergeant McCabe in an attempt to address his issues. And on that occasion, in that conversation, I offered -- I reiterated to Sergeant McCabe that I was absolutely committed to supporting him in the workplace, to ensuring that he was protected 11:53 in the workplace, and I gave him the option of nominating somebody with whom he was confident and comfortable that could actually address the issues that he was experiencing. And we then, subsequent to that,

- entered into correspondence with his legal advisors to arrange a meeting to deal with it.
- 3 342 Q. And I think that meeting eventually happened in August 2014, in Mr. Costello's office?
- 5 A. It was in Garda Headquarters, Ms. Leader.
- 6 343 Q. Sorry.

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- 7 A. But, yes, Chairman, it happened in August 2014.
- 8 344 Q. Yes. And at that meeting, a number of issues were
  9 addressed, your evidence to the Justice Committee being
  10 one of them, specific complaints made by Sergeant
  11 McCabe and day-to-day issues and work environment, is
  12 that correct?

11:54

- 13 A. That's correct, yes, Chairman.
- 14 345 Q. Yes. And I think, following on that meeting,
  15 Superintendent Barry O'Brien was nominated as a point
  16 of contact between Sergeant McCabe and the Gardaí, the
  17 person he could trust and relay his various issues to,
  18 is that correct?
  - A. Yes. At that meeting, Chairman, I gave Sergeant McCabe and his legal advisor a number of options. One was to have perhaps a mediator, and I can speak through -- we had identified Kieran Mulvey as a potential mediator who was a well-known figure with the Labour Relations Commission. I also gave the option of maybe a panel of experts who may be able to identify all of the issues holistically and that we would be able to deal with it. And the third option that was on the table was for Sergeant McCabe, within the spirit of the policy, of our bullying and harassment policy, to nominate an

1			individual who he had confidence in, and, yes,	
2			Ms. Leader, he subsequently nominated Chief	
3			Superintendent Barry O'Brien, who was based in the Mayo	
4			division at that time.	
5	346	Q.	Okay. And did you understand at that stage,	11:55
6			Ms. O'Sullivan, that Sergeant McCabe was anxious that	
7			he be publically supported by the head of the Garda	
8			force, and that was following on, as I understand it,	
9			from what had happened at the PAC hearings earlier,	
10			prior to former Commissioner Callinan's resignation?	11:56
11		Α.	Yes, Chairman. And if I may even step back before	
12			that; you know, again when I took up as Interim	
13			Commissioner, I made it another imperative was to make	
14			sure that we were supportive of people that had the	
15			courage to speak up in the workplace, and indeed	11:56
16			whistleblowers, and actually, in April 2014, on the	
17			first occasion I attended a Reserve graduation in the	
18			Garda College, I made that very clear. I made clear	
19			that people needed to support it; so, in other words, I	
20			was setting the tone from the top that people needed to	11:56
21			be supported in the workplace, that they had the duty	
22			and the right and indeed the obligation to raise	
23			issues, that they may not always be right but that they	
24			were right to come forward and raise the issues, and I	
25			also the reason that I met with Sergeant McCabe was	11:56
26			to make sure that Sergeant McCabe, and indeed his legal	
27			advisors know that I was absolutely committed to that	

imperative.

1			2014 and 2015, am I correct? That path was followed	
2			with resolving issues with Sergeant McCabe?	
3		Α.	Yes, Chairman, and there was a number of different	
4			people appointed. There was Barry O'Brien, who was	
5			dealing with very specific issues that had been	11:57
6			identified. And I suppose where a lot of the focus,	
7			and it seemed to take a long time, but a lot of the	
8			focus was actually enumerating and particularising each	
9			of the issues. We gave, and I gave, a commitment to	
10			Sergeant McCabe that, actually, what we would do is,	11:57
11			each and every one of the issues would be fully	
12			addressed, would be addressed in a very open and	
13			transparent way and would be addressed as speedily as	
14			possible. I wanted to make sure that there was nothing	
15			left undone, so to speak, and, yes, we followed a	11:57
16			process. It became, through that process, throughout	
17			2014, into 2015, Chief Superintendent O'Brien was	
18			continuing his frame, but in order to make sure that we	
19			were missing nothing, I also had Assistant Commissioner	
20			Twomey coordinate a number of approaches that we were	11:58
21			having, to make sure that nothing was left unaddressed.	
22	348	Q.	Okay. And I think by the 12th February 2015, you	
23			attended another meeting with Sergeant McCabe on that	
24			date?	
25		Α.	I beg your pardon, Ms. Leader?	11:58
26	349	Q.	On 12th of May 2015.	

28 350 Q. And that was part of that process, if I understand it

A. Yes, that's correct, Ms. Leader, yes.

correctly?

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1	Α.	Yes, that was the second meeting that I had,	
2		face-to-face meeting with Sergeant McCabe. In between	
3		the meeting in August 2014 and the meeting of February	
4		2015, there had been, as I say, a number of	
5		interactions. And maybe just if I can explain,	11:58
6		Chairman, because I know it can get very confusing;	
7		Barry O'Brien was doing a discrete piece of work around	
8		particularising each of Sergeant McCabe's concerns and	
9		ensuring that they were dealt with in accordance with	
LO		whatever policy was relevant. There was also then	11:58
L1		we had local management, so the local assistant	
L2		commissioner, the local chief superintendent, the local	
L3		superintendent and there was a dedicated inspector	
L4		locally in Mullingar appointed to address all of	
L5		Sergeant McCabe's issues and any concerns that he had	11:59
L6		in the workplace in relation to Mullingar. Separately	
L7		to that, as I said earlier, we had Assistant	
L8		Commissioner Twomey, and he was making sure that we	
L9		were coordinating the overall approach, and	
20		subsequently, on his appointment to HR, Human	11:59
21		Resources, the executive director of HR came on board.	
22		And also, Chairman, and I don't know that it's	
23		appropriate to go into the specifics, but Sergeant	
24		McCabe, throughout the whole process, in our	
25		conversation in May of 2014 I asked him was he getting	11:59
26		all of the supports that he needed from the Garda	
27		Employee Assistance Service and the Welfare Service,	
28		and he assured me that he was, and the local welfare	
29		and assistance officer had been in contact. So there	

Τ			were a number of various strands going on throughout	
2			that time to support Sergeant McCabe. And, yes,	
3			Ms. Leader, I had a second face-to-face meeting with	
4			Sergeant McCabe on 12th February 2015.	
5	351	Q.	Okay. And I think towards the end of February 2015, a	12:00
6			specific workplace issue arose with Sergeant McCabe in	
7			Mullingar and he notified various people, including the	
8			Minister, in relation to that specific workplace issue?	
9		Α.	That's correct, Chairman. I believe it was on 21st	
10			February, and Sergeant McCabe reported both to me and	12:00
11			to the Minister that an incident had occurred in his	
12			workplace in Mullingar, and I then put in place	
13			mechanisms to deal with that and I appointed people to	
14			go and see him directly - Mr. John Barrett, the	
15			Executive Director of Human Resources, and Chief	12:00
16			Superintendent O'Brien - to identify what specifically	
17			was the workplace issue and what could we do to address	
18			it.	
19	352	Q.	And I think that started a series of meetings between	
20			Sergeant McCabe and Mr. Barrett, is that correct?	12:01
21		Α.	That's correct, Chairman. And also, from the an	
22			organisational point of view, we looked to see what	
23			more or what else could we do, was there anything that	
24			we were missing, so we retained, as I had said earlier,	
25			the services of Mr. Mulvey to be there in place as a	12:01
26			mediator if Sergeant McCabe wished to use that. We	
27			retained the services of Mr. Kerr, Tony Kerr, Senior	
28			Counsel, to review all of our bullying and harassment	
29			policies, and we also retained the services of	

Τ			Mr. Gerry McManon from the University of Limerick, who	
2			was a HR and a workplace relations expert, to carry out	
3			a series of seminars right around the country, but	
4			particularly in Mullingar, to make sure that we were	
5			restoring harmonious work environments, that we were	12:01
6			making people aware of the need for dignity and respect	
7			in the workplace and to help all members of An Garda	
8			Síochána understand how they could make that happen.	
9	353	Q.	Yes. And I think we heard from Mr. Ruane when he gave	
10			evidence that there were some consultation with the	12:02
11			Attorney General's office in connection with the	
12			establishment of the external person to deal with	
13			Sergeant McCabe, is that correct?	
14		Α.	That's correct, Chairman, yes, there was, in terms of	
15			the term of reference and the scope of work that	12:02
16			Mr. Mulvey in particular would carry out.	
17	354	Q.	Now, if I could bring you to 25th February 2015, I	
18			think the workplace incident and the notification of	
19			that to the Minister caused a conference to take place	
20			with regard to Sergeant McCabe, am I correct about	12:02
21			that?	
22		Α.	I'm not sure	
23	355	Q.	I think it's page 23, might help you, actually,	
24			Ms. O'Sullivan.	
25		Α.	What volume, Ms. Leader?	12:02
26	356	Q.	Volume 1. It may have been one of the issues which was	
27			dealt with at that meeting.	
28		Α.	Yes, Chairman, this is a note of a meeting that took	
29			place in the Commissioner's conference room. Yes, I	

- 1 recall that meeting.
- 2 357 Q. Yes. And that meeting, one of the issues at least that
- 3 was discussed at that meeting was the Minister had
- 4 raised a query following on Sergeant McCabe's
- 5 communication to her in respect of a problem that had

12:03

12:04

- 6 arisen at Mullingar Garda Station, and the matter being
- 7 discussed was how best to respond to the Minister's
- 8 request; am I correct in my summary of it?
- 9 A. From my memory, Chairman, it was one of the matters
- discussed, yes. The Minister had sought a report in
- relation to the issue that had arisen in February in
- respect of Sergeant McCabe's workplace, and the concern
- was, how could we compile the necessary information in
- 14 a format that was -- wasn't breaching any of our
- internal policies or wasn't breaching any data
- 16 protection. There was also a second issue discussed at
- 17 that meeting, from my memory, which was Sergeant McCabe
- had also made complaints in relation to an article
- which had appeared in the 'Garda Review' magazine,
- which would be an independent magazine run by the Garda 12:04
- 21 Representative Association, and specifically in
- 22 relation to two individuals the editor of the
- 23 magazine and the general secretary of the Association,
- and it was to see what exactly the -- the complaint was
- 25 that it was a breach of the Protected Disclosures Act
- and that Sergeant McCabe, from my memory, was not being
- 27 protected, so I wanted to know what the scope of our
- position was in terms of the Garda Representative
- 29 Association and what latitude we had with dealing with

1 them.

- 2 So, Ms. O'Sullivan, I think what came out of that 358 Yes. Q. 3 meeting was, you needed to deal with the Minister's query, and there was a decision made maybe at that 4
- 5 meeting that it be done by way of Section 41 of the 6 Garda Síochána Act, which is a report to the Minister,

12:05

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- in essence, is that correct? 7
- 8 That's correct, Chairman. It's my obligation to report Α. to the Minister, which, again, would allow us to 9 include a lot of the detail that I wished to include in 12:05 10
- the report to the Minister. 12 And if we could turn to page 24 of that volume, it 359 Q. would appear that what had to be communicated -- had to 13 14 be communicated to the Minister, that the Garda
- organisation needed to be able to show that you had 16 been above and beyond reasonable in dealing with 17 Sergeant McCabe?
- 18 Yes --Α.

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- 19 360 That is the bottom line, really, in relation to the Q. 20 matter?
- I see what is written here. From my memory, yes, 21 Yes. Α. 22 Chairman, it was, it was to make sure that actually we 23 were as comprehensive as possible, is the way I would 24 put it, in terms of our response to the Minister, that 25 all of the actions, all of the supports that had been 26 put in place for Sergeant McCabe, particularly since
- 27 2014, were articulated properly, accurately and
- correctly for the information of the Minister. 28
- 29 And I suppose, just, I know this isn't your note, 361 Q.

Τ			Ms. O'Sullivan, but I suppose it would be important if	
2			the Minister was who is your political boss, in	
3			plain terms, was asking you about a concern Sergeant	
4			McCabe had at that time, that it would be important	
5			that you if you thought you were being reasonable in	12:06
6			setting up reports and spending a lot of time and	
7			resources dealing with Sergeant McCabe's concerns, that	
8			that be communicated to the Minister?	
9		Α.	Yes, I was very anxious, Chairman, that we would	
10			communicate fully all of the actions and the supports	12:06
11			that we had to put in place for Sergeant McCabe at that	
12			time.	
13	362	Q.	Okay. And it would appear that the actual Section 41	
14			report was made on 20th March 2015. And if we could	
15			turn to page 3029 of the materials, which is in Volume	12:07
16			5, Ms. O'Sullivan. It will also come up on the screen,	
17			if it's easier.	
18		Α.	It's page 3025, Ms. Leader?	
19	363	Q.	3029.	
20		Α.	3029.	12:07
21	364	Q.	And essentially that letter - I won't go through it in	
22			detail, it's quite a long letter - but it documented	
23			all of the steps that had been taken from 29th of May	
24			2014 up to that time in March in relation to Sergeant	
25			McCabe?	12:07
26		Α.	That's correct, Chairman. Essentially it sets out a	
27			chronology of actions and supports that had been put	
28			into place.	

29 365 Q. And it referred to your meetings with Sergeant McCabe,

Т			Superintendent O'Brien's appointment, the fact that	
2			Mr. Barrett had been meeting with him, and matters of	
3			that sort, am I correct?	
4		Α.	Yes, and also the supports that were in place locally,	
5			yes.	12:08
6	366	Q.	Okay. Now, alongside that process, at that time the	
7			O'Higgins Commission had been established?	
8		Α.	That's correct, Chairman, yes.	
9	367	Q.	Okay. Now, it had been first put before the Dáil, as I	
10			understand it, the resolution, on 19th December 2014,	12:08
11			and the actual resolution was in February 2015?	
12		Α.	Yes, Chairman, that's correct.	
13	368	Q.	And were you aware of the terms of reference and	
14			familiar with them at that time?	
15		Α.	Yes, Chairman, I was, yes.	12:08
16	369	Q.	Yes. And obviously you were aware that this	
17			investigation/commission/examination of policing in	
18			Bailieboro and Cavan was upcoming; it had to be the	
19			case, isn't that correct?	
20		Α.	Yes, Chairman, because Mr. Guerin had recommended a	12:09
21			commission of investigation and it was being discussed	
22			in the Dáil.	
23	370	Q.	And Mr. Guerin had recommended that back in May of	
24			2014?	
25		Α.	That's correct, Chairman, yes.	12:09
26	371	Q.	Now, alongside this procedure that was going on in	
27			relation to Mullingar Garda Station and Sergeant	
28			McCabe's position there, publications in a magazine by	
29			Garda, was there any thought given to how the question	

0	f the Commission of Investigation would be dealt with
0	r how Sergeant McCabe would be dealt with at that
C	ommission of Investigation?

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Α.

Yes, Chairman, there was, and my view of the Commission of Investigation was that it provided an opportunity to 12:09 have all of the issues, I will call them, if I separate out the Bailieboro issues, so maybe if I can again, Chairman, to provide context; I was dealing with Sergeant McCabe on three fronts: I was dealing with him as an employee, dealing with his workplace issues 12:10 in Mullingar; I was dealing with Sergeant McCabe in his capacity as a whistleblower and a protected discloser; and now I was facing the prospect of dealing with Sergeant McCabe as a witness before a commission of investigation. And there was thought given, from my 12:10 perspective, it was an opportunity once and for -- all the Bailieboro issues had been going on since 2007/2008, there had been a number of attempts made to address them with the Byrne/McGinn report, the Rice review and also with the Guerin inquiry. Mr. Guerin 12:10 had recommended the commission of investigation, and I felt that this was a forum in which we could actually deal with these issues, that we could, once and for all, establish the facts and get to the truth of the matter, and, once we did that, we would be able then to 12:10 fulsomely restore confidence in An Garda Síochána by dealing with the issues. As I say, we had already started dealing with the shortcomings in the investigations that had already, quite rightly, been

1			identified by Sergeant McCabe, and I saw the Commission	
2			of Investigation as a continuation of that to get to	
3			the, if I say, the nub of the matter or to establish	
4			the facts and get to the truth. And I saw my	
5			obligation fully to assist the Commission of	12:11
6			Investigation in the task that they had been assigned	
7			by the Oireachtas with.	
8	372	Q.	Well, when you say you saw your task to assist the	
9			Commission of Investigation, were any concrete steps	
10			taken by you or by the Gardaí as a body to set about	12:11
11			preparing for the O'Higgins Commission?	
12		Α.	Yes, Chairman, there were a number of actions taken, so	
13			a lot of the material was going to be based, because	
14			the Byrne/McGinn investigation had primarily operated	
15			from Donegal division and they had a base there, a lot	12:11
16			of the materials that would be relevant to the	
17			Commission were there, and there were also a number of	
18			materials relevant to the Commission that were to be	
19			found in the Bailieboro district and in the	
20			Cavan-Monaghan division. And, as such, the first	12:11
21			liaison officer that I appointed to it Mr. Justice	
22			O'Higgins corresponded with us, I believe, towards the	
23			end of February 2015, and I appointed a liaison	
24			officer; the first liaison officer was Assistant	
25			Commissioner Kieran Kenny, who had responsibility for	12:12
26			the Northern Region at that time and, as such, would	
27			have had, I suppose, the closest control to the	
28			documentary evidence that was required.	

29 373 Q. Were any steps taken before February 2015 with regard

1			to organising yourself or preparing yourself for the	
2			O'Higgins Commission?	
3		Α.	What we were trying to do, Chairman, was to establish	
4			what the scope of the Commission and I suppose the	
5			workings and the structure of the Commission, what that	12:12
6			would be.	
7	374	Q.	Well, presumably you knew what the scope of the	
8			Commission was going to be because you had the terms of	
9			reference and you already had the recommendations from	
10			Mr. Guerin from the previous May?	12:12
11		Α.	That's correct, Chairman, yes.	
12	375	Q.	Yes. So that should have been well-established at that	
13			stage?	
14		Α.	Well, I suppose, the what structure the Chair, the	
15			Sole Member was going to put around the Commission, and	12:13
16			we were informed of that I believe in around the end of	
17			February '15.	
18	376	Q.	Did you wait until you were informed of the structure	
19			before you started preparing for the Commission?	
20		٨	T understand there was some work being done locally in	

A. I understand there was some work being done locally in the division to gather together the relevant material, but the formal structure, such as the liaison officer, was not put in place until after Mr. O'Higgins

So when do you think you appointed Assistant

12:13

corresponded with us.

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Q.

- Commissioner Kenny as liaison officer?

  Thelieve in early March '15: it may have been the 6
- A. I believe in early March '15; it may have been the 6th March, Chairman, but I am not certain of the date.
- 29 378 Q. Yes. And what did you see Assistant Commissioner

L	Kenny's	role	as	being	at	that	time?
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- 2 To facilitate the Commission in obtaining all of the Α. 3 documentation that they required, to be there to assist the Commission in the coordination of witnesses and to 4 5 be available to the Commission and also at that time as 12:14 a conduit to -- well, at that time, the legal team were 6 7 not in place, but to establish the necessary legal 8 structures and advices that were necessary to -- for the Commission to proceed. 9
- 10 379 Q. I think, in any event, Assistant Commissioner Kenny was 12:14
  11 disqualified disqualified himself, perhaps, in the
  12 role of liaison officer because it was apparent he was
  13 going to be a witness at some stage before the
  14 Commission?
- 15 A. Yes, Chairman, at a particular point it became apparent 12:14
  16 that Assistant Commissioner Kenny may be required as a
  17 witness at the Commission, and he was then replaced
  18 with Chief Superintendent Ward, who was at that time in
  19 charge of the Professional Standards Unit.
- 20 380 Q. And I think he was, in turn, replaced by the previous 12:14 witness, Chief Superintendent Healy?
- 22 Yes, Chairman. And I suppose, again, Chief Α. 23 Superintendent Ward, due to no fault of his own, would 24 not have been experienced at dealing with tribunals or 25 commissions of investigation, and particularly with the 12:15 There was dissatisfaction expressed on behalf of 26 27 the Commission, and indeed I felt it was 28 unsatisfactory, the pace at which we were going, and I 29 then appointed Chief Superintendent Healy, who was an

1			experienced officer, experience of dealing with it.	
2			And to be fair to Chief Superintendent Healy, he had to	
3			step into the breach at a time when there was a lot of	
4			pressure on us to provide documentation and to assist	
5			the Commission in a more speedy way.	12:15
6	381	Q.	Yes. I think we have heard from Chief Superintendent	
7			Healy that you phoned him on the 29th of April, am I	
8			correct in that, and told him of his appointment?	
9		Α.	That's correct, Chairman, yes. I was concerned about	
10			the delays and the frustration and indeed the annoyance	12:15
11			being expressed by the Commission, and I needed	
12			somebody that could address that.	
13	382	Q.	Okay. Now, when did the issue of appointing a legal	
14			team first arise, Ms. O'Sullivan?	
15		Α.	I can't be certain of the date, Chairman, but certainly	12:16
16			it would have been one of the the normal process for	
17			tribunals and commission would be, it would be a matter	
18			between the liaison officer and the Head of Legal	
19			Affairs to put in place the legal team.	
20	383	Q.	Okay. If we could look at a letter on 7th April 2015.	12:16
21			It's at page 55 of Volume 1. And we will see that on	
22			7th April at least, Assistant Commissioner Kenny	
23			it's page 55.	
24		Α.	55. Yes, Ms. Leader.	
25	384	Q.	He said:	12:16
26				
27			"I have discussed the matter with the Head of Legal	
28			Affairs and I recommend that counsel should be retained	
29			by the Commissioner as there are reputational and	

- corporate issues for the organisation."
- 2 A. Yes, Chairman, that is what it says.
- 3 385 Q. Yes. So -- and that, in turn, referred back to a
- 4 letter from Mr. Ruane dated 1st April 2015, addressed
- to the Deputy Commissioner, Strategy Change Management, 12:17

12 · 17

12:18

- 6 just immediately behind this.
- 7 A. Yes, Ms. Leader, I see that.
- 8 386 Q. And he was of the view that there were important
- 9 reputational and corporate issues for the organisation
- and he recommended the retention of a legal team?
- 11 A. That's correct, Chairman, yes.
- 12 387 Q. Now, was that, in your mind, the first consideration
- that had been given to retaining a legal team to
- 14 represent An Garda Síochána?
- 15 A. Yes, Chairman. It would normally be done in the course 12:17
- of preparing for the commission, it would normally be
- done, as I say, a combination between the liaison
- 18 officer and the Head of Legal Affairs.
- 19 388 Q. Yes. And I think there were various issues with the
- 20 nomination of counsel in that regard, and counsel
- 21 didn't actually come on board until May, am I correct
- 22 in that --
- 23 A. That's correct, Chairman.
- 24 389 Q. -- 2015?
- 25 A. Yes.
- 26 390 Q. Did you regard that as a satisfactory state of affairs?
- 27 A. No, Chairman, it was -- actually, none of this was a
- satisfactory state of affairs insofar as there were, as
- I say, delays in ensuring that all of the necessary

- discovery was done for the Commission, there were 1 2 delays in getting counsel on board, and it would have been much preferable and far more satisfactory to have 3 had counsel on board much earlier and to ensure that 4 5 there were no delays with the supply of documentation 12:18 6 and the discovery of documentation to the Commission. 7 Well, perhaps that was a situation of your own 391 Q. 8 creation, Ms. O'Sullivan; you had been dealing 9 intensively with Sergeant McCabe matters since your appointment as Acting Commissioner? 10 12:18 11 Yes, that's correct, Chairman. Α. 12 392 Yes. And it was always obvious that Sergeant McCabe 0. 13 was going to feature in some way at the forthcoming Commission of Investigation? 14 Yes, that's correct, Chairman. But maybe, Chairman, 15 Α. 12:19 16 again, if I can put something in context. At this 17 point in time, we were working - and this is not an 18 excuse, this is a fact - we were working with very -- I 19 was, in fact, the Commissioner, I was performing two
- deputy commissioners' roles. I had a very depleted 20 12:19 number of assistant commissioners and I had an even 21 22 more depleted number of chief superintendents. 23 decision had been taken by Government that there would 24 be no appointments made until such time as the Policing 25 Authority had been put in place, so, actually, we were, 12:19 I suppose, running a number of different matters all at 26 27 the same time, so it wasn't intentional on anybody's

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behalf; I think it was very difficult to get people

with the level of experience necessary to be able to

- 1 manage this process and to be able to delegate it to 2 them.
- 3 393 Q. Well, perhaps that made it even more important,
  4 Ms. O'Sullivan, to get a legal team together and get
  5 things organised for commissioners [sic] in a timely

6 way?

- 7 A. No, I absolutely agree with that, Chairman, yes.
- 8 394 Q. And do you regard that as maybe a mistake that was made
  9 earlier on, maybe not personally yours, but a mistake
  10 on behalf of the organisation, that people -- things
  11 weren't done on time for the Commission so catch-up was
  12 always going to be an issue?
- 13 I don't regard it as a mistake, Chairman, I think it Α. 14 was just the facts that we were presented with at the 15 time, and, as I say, it was unsatisfactory, but I don't 12:20 16 regard it as a mistake. It was just we were faced --17 we weren't just dealing with this Commission of 18 Investigation; we had a number of other ongoing 19 inquiries, ongoing commissions and a number of ongoing very serious matters to deal with, all at the same 20 12:20 time, so I think it was just a capacity issue as 21 22 opposed to a mistake.
- 23 395 Q. Well, I suppose really once a decision had been made to
  24 organise legal representation for the Gardaí, it was
  25 over to the Office of the Chief State Solicitor to
  26 organise that?
- 27 A. That's correct, Chairman, yes.
- 28 396 Q. So that was, in actuality, in reality, a fairly simple 29 thing to do: it was make the decision, speak to the

			office of the chief state soffcitor, and, thereafter,	
2			it would be their responsibility to get things	
3			organised?	
4		Α.	As I say, Chairman, the facts that we were presented	
5			with at the time, were trying to deal with all of these	12:2
6			matters as expeditiously as possible and relying on	
7			people that had experience to be able to deal with	
8			them. And once, as you say, Ms. Leader, it was handed	
9			over to the Chief State Solicitor's Office, it was a	
10			matter for them then at that point in time.	12:2
11	397	Q.	Okay. Were you aware of how Chief Superintendent Healy	
12			was getting on from the 30th April with regard to	
13			gathering documentation together, meeting witnesses and	
14			matters of that sort?	
15		Α.	Yes, Chairman, I was aware that the decision we had	12:2
16			taken was that Chief Superintendent Ward would sign	
17			off, so to speak, by swearing the first affidavit of	
18			discovery, and, thereafter, Chief Superintendent Healy	
19			and Inspector McNamara would take over the process.	
20	398	Q.	And were you aware that was all going to happen in or	12:2
21			around 11th May, as I understand it?	
22		Α.	I was aware, not specifically the dates, but I was	
23			aware that the process was going to take place within	
24			the coming days, yes.	
25	399	Q.	And were you in any way worried that this was all	12:2
26			happening very late in the day when you consider the	
27			expected beginning of the Commission's hearings on 14th	
28			May?	
29		Δ	It would have been better to have more of a lead-in so	

- I -- I would have been aware that it was going to come, as I say, in the coming days.
- 3 400 Q. Okay. Did you speak with Chief Superintendent Healy 4 with regard to what he was doing at the time?
- 5 A. I would have spoken to him initially and I would have
  6 spoken to him intermittently in between times as well,
  7 and he would have kept me up to date with what he was
  8 doing in terms of scheduling the witnesses that had
  9 been identified by the Commission as being scheduled
  10 for Module 1.

12 - 23

- 11 401 Q. Okay. Were you aware counsel had been instructed at this stage?
- 13 Yes, I would have -- I would have given directions to Α. 14 Chief Superintendent Healy, a general instruction that 15 what we were trying to do here was to assist the 12:23 16 Commission in getting to the truth of the matter by establishing all of the relevant facts, and, as I say, 17 18 my objective in doing that was to make sure that we 19 actually dealt -- I wasn't sure, and I suppose, 20 Chairman, if you put yourself into my shoes, faced 12:23 into -- going into this Commission, I was faced with 21 22 dealing with very, very serious issues that had dogged 23 the organisation for a number of years. These and 24 other issues had led to a public and a political 25 narrative that suggested that An Garda Síochána was 12:23 corrupt, that people cannot have confidence in An Garda 26 27 Síochána, and indeed, as was proven, that there were 28 shortcomings in investigations right throughout --29 various types of investigations, and, most importantly,

- 1 that victims had not been appropriately dealt with, and 2 I wanted to know exactly the nature and extent of what 3 we were dealing with here and make sure that we get to the crux of the matter. And going into the Commission, 4 5 I wasn't sure what I was going to be faced into coming out of the Commission. 6 7 So when did this conversation with Chief Superintendent 402 Q. 8 Healy take place with regard to getting to the truth of matters? 9 I believe it was in around the time that actually he 10 Α. 12.24 11 was appointed as the liaison officer. 12 Do you think it was when he was on the phone to you on 403 Q. the -- at the end of April? 13 14 Α. we certainly would have discussed it then, from my 15 memory, and I believe that we discussed it in between 12:24 16 that as well. 17 404 Okay. Now, we know that Chief Superintendent Healy had Q. 18 a series of consultations with the legal team and 19 various witnesses from 11th May 2015 leading up to the 20 start of the Commission hearings? 12:25 That's correct, Chairman, yes. 21 Α. 22 405 were you at that stage aware of what exactly the Q. 23 Commission was going to be looking at on the 14th May? 24 No, Chairman, I wouldn't have been aware specifically Α.
- 27 406 Q. Yes.

26

28 A. And I knew --

Module 1.

29 407 Q. Did you know what Module 1 was about?

what the Commission were going to -- I knew it was

- 1 A. Yes, yes, Chairman, I did.
- 2 408 Q. And what else did you understand about what the Commission were going to be looking at?
- A. My understanding going into the Commission, that, yes,
  we were dealing with all of the individual incidents,

and where were the shortcomings in each of those

7 individual investigations, but also, where or what

parts of each of those individual investigations led

Sergeant McCabe to conclude that there was corruption

12:25

12:25

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12:26

and malpractice and also testing the evidence that was

there to support that understanding or that belief.

- 12 409 Q. And where did you get that impression from, that what
- in that investigation led Sergeant McCabe to conclude
- that there was corruption or malpractice? Where did
- that, if I can put it this way, notion come from that
- 16 that was what was going to be decided by the Commission
- in Module 1?

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- 18 A. I think it was much more than a notion, Ms. Leader.
- 19 410 Q. I don't mean to be --
- 20 A. Yes. It was much more -- from my perspective, arising
- from the Guerin Report, and Mr. Guerin had considered
- the matter so serious and so grave. I was also aware
- that Sergeant McCabe's legal team had sought a
- commission as well because the matters were of such a
- serious nature that they had to be examined by a
- commission of investigation. So going into the
- Commission, I was of the view, yes, that we were
- dealing with Module 1, but -- what I wasn't clear at
- that time on, what elements of Module 1 fed into the

			over all charges of - of hot charges, charman, that is	
2			the wrong word - the overall allegations of corruption	
3			and malpractice.	
4	411	Q.	Okay. And I suppose if I can put this way: Maybe it	
5			was module (i), and if we can have page 1 in front of	12:27
6			us, Ms. O'Sullivan.	
7		Α.	Page 1 of the	
8	412	Q.	Yes, of the materials.	
9				
10			"The investigation by An Garda Síochána of the	12:27
11			allegations made by Sergeant McCabe of malpractice and	
12			corruption in relation to the Pulse records."	
13				
14			And that was, as I understand it, something that was	
15			being considered. Do you think that was what led you	12:27
16			to the impression that that was being examined in	
17			Module 1?	
18		Α.	No, Chairman, that was just in relation to term of	
19			reference (i).	
20	413	Q.	Okay.	12:27
21		Α.	But my understanding was that all of the individual	
22			incidents in some way combined to to contribute to	
23			the allegations that there were corruption and	
24			malpractice, that all of these incidents combined, some	
25			elements of them combined, that was the part that I	12:27
26			didn't know, and I felt that that was the job of the	
27			Commission of Investigation, to establish that.	
28	414	Q.	So am I understanding you correctly to say that the	
29			allegation of corruption and malpractice wasn't a	

Т			freestanding one? Do I understand you correctly to be	
2			saying that, in your mind?	
3		Α.	Could you just explain	
4	415	Q.	The allegation of malpractice and corruption which you	
5			understand the understood the Commission to be	12:28
6			dealing with	
7		Α.	Yes.	
8	416	Q.	that that wasn't a freestanding one relating to	
9			Pulse records or former Commissioner Callinan?	
10		Α.	I felt it was a combination.	12:28
11	417	Q.	Okay.	
12		Α.	So I felt, Chairman, that it was a combination of all	
13			of these things. Where exactly or which elements of	
14			each of the individual incidents combined to give that	
15			assertion, I wasn't clear, and I felt that was the job	12:28
16			for the Commission, to establish where that lay. There	
17			was no doubt from Mr. Guerin's report that some of the	
18			deficiencies and the shortcomings in the investigations	
19			had already been clearly identified, some of them in	
20			Byrne/McGinn and more of them in Mr. Guerin's report,	12:28
21			but now the Commission were looking at the broader	
22			issues, and I fully accept the (a) to (i), but also the	
23			broader issues in terms of the narrative in relation to	
24			the organisation.	
25			CHAIRMAN: All right. Maybe that is an appropriate	12:29
26			break.	
27				
28			THE HEARING ADJOURNED FOR LUNCH.	

Т			THE HEARING RESUMED, AS FULLOWS, AFTER LUNCH:	
2				
3	418	Q.	MS. LEADER: Now, Commissioner Ms. O'Sullivan,	
4			before the break I think you were explaining to us that	
5			you saw the individual incidents as feeding into the	13:30
6			overall allegation of malpractice or corruption, if I	
7			can paraphrase it that way; am I correct in	
8			paraphrasing it that way?	
9		Α.	Yes, that's correct, Chairman.	
10	419	Q.	Okay. And did you articulate this to Chief	13:31
11			Superintendent Healy at any time before the 14th May?	
12		Α.	Yes, Chairman, we would have discussed it in the course	
13			of our various conversations before the 14th May.	
14	420	Q.	Now, we know from Chief Superintendent Healy's evidence	
15			that he spoke to you on 14th May with regard to	13:31
16			particular instructions that he had been asked to	
17			obtain from you, and these instructions were at the	
18			request of the legal team?	
19		Α.	That's correct, Chairman, yes.	
20	421	Q.	And what's your memory of that conversation and when it	13:31
21			took place?	
22		Α.	well, Chairman, again maybe just to provide context.	
23			So on the I knew that the various consultations were	
24			going on with the witnesses who had been scheduled for	
25			Module 1. On the 13th May, which was the Wednesday, I	13:31
26			was actually in the UK, I had to have a we had a	
27			very sensitive security operation - again, Chairman,	
28			maybe this would help to provide context - that	
29			particular week. On the Wednesday, I had cause to	

1			spend the day in the UK meeting with my counterpart,	
2			the head of the British Security Service and others in	
3			relation to some of these issues. The week after, we	
4			had the visit of his Royal Highness, the Prince of	
5			Wales, and the security operation related to that and	13:32
6			there needed to be certain interventions taken. So I	
7			was out of the country on the 13th. I was back in the	
8			country on the 14th and, on that evening, I believe it	
9			was the evening, I would have spoken to Chief	
10			Superintendent Healy. He told me of the consultations	13:32
11			that had taken place over the previous days and he also	
12			informed me that the legal team, Mr. Smyth,	
13			Mr. MacNamee and Mr. Byrne, were advising that,	
14			basically, it would be necessary to put certain	
15			background matters to the witnesses that were to appear	13:32
16			before the Commission, including Sergeant McCabe, in	
17			respect of, I suppose, what I would call is the what	
18			had happened in the Cavan-Monaghan area and about the	
19			interactions that had taken place between particularly	
20			local management and Sergeant McCabe after Sergeant	13:33
21			McCabe failed to have the DPP 's directions released to	
22			him or in the way that he wished.	
23	422	Q.	Okay. If we can just break that down a little bit,	
24			Ms. O'Sullivan. First of all, you say he told you of	
25			the consultations. What knowledge did you have at that	13:33
26			stage of the consultations and what do you remember	
27			that he told you about those consultations?	
28		Α.	From my recollection, he told me that there were a	
29			number of consultations and he would have told me the	

1			people with whom the consultations had taken place,	
2			and, as a result of those combined consultations, that	
3			it was the view of counsel that it was going to be	
4			necessary to put before the Commission certain facts	
5			which related to how this all came to be, how it came	13:33
6			to pass that Sergeant McCabe believed that these	
7			that these incidents had taken place and that they led	
8			to the corruption and malpractice, and also to test	
9			what evidence that Sergeant McCabe had to support that.	
10	423	Q.	So in relation to did you know the substance of the	13:34
11			information that was given to counsel and the legal	
12			team, at those consultations?	
13		Α.	Not in any specific detail, at that point in time. At	
14			that point in time, it was general, insofar as the	
15			consultations had taken place, arising from the	13:34
16			information that had been imparted at the	
17			consultations. We didn't go into the specific detail	
18			of the information that was imparted. But arising from	
19			that, counsel was advising that certain matters needed	
20			to be put before the Commission for their	13:34
21			consideration.	
22	424	Q.	What certain matters needed to be put before the	
23			Commission at that time?	
24		Α.	Particularly, the matters arising, and I suppose if I	
25			describe it like this, Chairman, it might be helpful:	13:34
26			so the interactions that took place between Sergeant	
27			McCabe and some of the management in the Mullingar	
28			or, sorry, not Mullingar, but the Bailieboro district	
29			at that time, and how that had impacted and led	

1			Sergeant McCabe to believe that these allegations	
2			combined to make to corruption and malpractice, and	
3			what evidence that was there to support that, that it	
4			would be necessary to get all of these facts before the	
5			Commission.	13:35
6	425	Q.	Okay. Now, first of all, did you at any time ask,	
7			what's the Commission dealing with right now? Did you	
8			put that question to Chief Superintendent Healy?	
9		Α.	Well, I knew what the Commission was dealing with, so I	
10			knew what Module 1 was dealing with, yes, which was the	13:35
11			Kingscourt incident.	
12	426	Q.	All right. You knew that. And did you know what	
13			witnesses had been spoken to in relation to the matter?	
14		Α.	Yes, I'm certain Chief Superintendent Healy would have	
15			told me the witnesses that had been the	13:35
16			consultations that had taken place.	
17	427	Q.	And had you some prior knowledge of the allegation, the	
18			D allegation, as we call it here, prior understanding	
19			of that?	
20		Α.	Yes, my understanding would have been limited to I	13:35
21			mentioned in my opening that back in 2008/2009 I was an	
22			assistant commissioner in Human Resource Management.	
23			At that time, these incidents actually, the allegations	
24			in relation to the malpractice in Bailieboro, had	
25			already started, and I was presented on my, I think my	13:36
26			first day back in Human Resources, with a minute from	
27			Mr. Costello or, sorry, a minute to go back	
28			responding to a minute from Mr. Costello in relation to	
29			those matters. And to apprise myself of what I was	

1 dealing with, I sought and obtained a report from Chief 2 Superintendent Terry McGinn, who had been dealing with a number of the issues raised by Sergeant McCabe, and 3 contained in that document is a reference to the Ms. D 4 5 allegation. It's, I think, from my memory it's about a 13:36 6 seven- or eight-page document and the reference is 7 probably about two paragraphs. 8 428 Had you looked at the D investigation file at any time? Q. No, Chairman, and I would have no need to or no reason 9 Α. 10 to. 13:37 11 429 Did you know the D allegation was concerned with a Q. 12 colleague of Sergeant McCabe's? 13 I knew who -- not who Mr. D was, but I knew that Α. Yes. 14 it was relating to a colleague, a colleague's daughter, and I also knew that the DPP had directed upon it and 15 13:37 16 that there was no basis for a prosecution. And we heard from Chief Superintendent Healy when he 17 430 Q. 18 gave evidence that he had explained to you that he 19 himself was district officer in Cavan-Monaghan at the 20 time of that -- that that allegation was made? 13:37 Yes, Chairman. 21 Α. 22 You were aware of that as well? 431 Q. I was aware that he was the district officer but had no 23 Α. 24 involvement in the case, was my understanding. 25 Yes. Well, what Chief Superintendent Healy said to us, 13:37 432 Q.

role in the matter?

that he had no decision-making process, decision-making

had with Chief Superintendent Healy, but the impression

I can't remember specifically the conversation I

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Α.

1			I was left with was that he had no involvement in the	
2			matter.	
3	433	Q.	Now, did you understand that counsel had been told	
4			about the D allegation during the course of the	
5			consultations?	13:3
6		Α.	No, not specifically, Chairman.	
7	434	Q.	Well, when you say 'not specifically', maybe you could	
8			explain that a little bit more.	
9		Α.	Well, what I was aware of was that, my understanding,	
10			counsel had been told about the DPP's directions. It	13:3
11			wasn't specifically said to me that there was any	
12			conversation or any briefing of counsel in relation to	
13			the D allegations, because, as I say, my view was that	
14			they had been dealt with and adjudicated on by the	
15			Director, the Director of Public Prosecutions. So I	13:3
16			wasn't I didn't know that there was a background,	
17			but presuming in the context that the DPP's directions	
18			had been discussed, I presume there was context	
19			provided in relation to how the DPP's directions had	
20			come about in the first place.	13:3
21	435	Q.	So can I take it that you had some understanding that	
22			the D allegation had been opened up to counsel, put it	
23			that way?	
24		Α.	Not opened up to counsel, no. My understanding was	
25			that the conversation or the briefing to counsel	13:3
26			surrounded the DPP's directions and Sergeant McCabe's	

McCabe to obtain the DPP's directions.

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failure or Garda management's refusal, whichever way

you would like to put it, to actually -- for Sergeant

1	436	Q.	Would you expect that maybe counsel would have asked	
2			what was the investigation about?	
3		Α.	Yes, that's quite possible, Chairman.	
4	437	Q.	So it wouldn't really have surprised you that there was	
5			an awareness in counsel with regard to the D	13:39
6			investigation?	
7		Α.	It wouldn't surprise me, but I think what is important	
8			to say is that there was always a sensitivity, and	
9			there remains a sensitivity, around anything to do with	
10			the matters that the DPP had adjudicated on and had	13:39
11			found there was no basis for a prosecution. So, from	
12			my perspective, that is always where we were coming	
13			from, there was always a sensitivity around those	
14			issues and that they would not be in any way used, in	
15			any way whatsoever.	13:40
16	438	Q.	Okay. So you were clear that the D investigation was a	
17			sensitive matter?	
18		Α.	Yes.	
19	439	Q.	Very clear in your own mind?	
20		Α.	Yes, Chairman.	13:40
21	440	Q.	And I suppose when you're talking about the DPP	
22			directions in relation to that matter, they, too,	
23			become sensitive when you're dealing with a sensitive	
24			investigation. It is somewhat unreal, I suppose, to	
25			separate the two matters, one being sensitive and one	13:40
26			not being sensitive?	
27		Α.	I think, Chairman, in the context that, after, and I	
28			think anybody, any person, any human being can imagine	
29			that in the aftermath of something as horrendous as	

1 what Sergeant McCabe had been through at that point in 2 time, the focus was on what happened after that. the focus wasn't on the issues surrounding that 3 investigation, or indeed anything to do with it. 4 5 take the point, it did certainly in terms of Sergeant 13:41 McCabe's want to have the DPP's directions, and that's 6 7 quite understandable in the circumstances that Sergeant McCabe found himself in, but it focused very much on 8 what ensued after that, not what happened before that 9 but what ensued after that. 10 13 · 41

11 441 Q. What I am suggesting to you, Ms. O'Sullivan, I suppose, 12 is, that one necessarily isn't divisible from another; 13 it becomes one issue, really.

- 14 Α. Well, I don't necessarily think so, Chairman. 15 belief is that, actually, you can put a context on 13:41 16 something, that were a series of events happened. 17 Obviously I wasn't present at the consultation, so I am 18 not sure what questions counsel felt that they needed 19 to explore to get the background that they needed to 20 inform them. But certainly in my experience and in my 13:41 view, it is possible to understand the context without 21 22 going into very, very specific sensitive details, but 23 focusing on what happened thereafter.
- 24 442 Q. So Chief Superintendent Healy was asking you for instructions in relation to this, and what did you understand he was asking you for permission to do?
- A. To put the matters that I understood that counsel were advising that we put before the Commission, were the matters arising from Sergeant McCabe's failure or Garda

1 management's refusal to get the DPP's directions, and, 2 thereafter, then, the interactions that took place at 3 local level in Bailieboro between Garda management in particular and Sergeant McCabe and what had led 4 5 Sergeant McCabe to conclude that there was corruption and malpractice and that these combined incidents of 6 7 shortcomings led him to that stage, and also, that it 8 would be necessary to test the evidence in that regard.

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- 9 443 Q. Did you ask Chief Superintendent Healy what exactly
  10 those interactions with Garda management were,
  11 following the DPP's directions?
- 12 A. I think, Chairman, it's important, there's what I knew
  13 then and what I know now. So at that point in time, my
  14 understanding was, it was the interactions that
  15 occurred after, so how did Sergeant McCabe behave after 13:43
  16 he didn't get the DPP's directions.
- 17 444 Q. Okay. Was it as general as that?
- 18 Yes, that it would be necessary to put -- I hadn't got Α. 19 possession or knowledge of the factual matters because 20 obviously I had not, for appropriate reasons, been 13:43 present at the consultations or interviewed any of the 21 22 witnesses, so I didn't know what the factual matters 23 that they had were and that counsel had been exposed to 24 that.
- 25 445 Q. Now, just considering that you appreciated that there
  26 was a sensitivity around the D investigation, do you
  27 consider it appropriate to give the go-ahead in not
  28 knowing what you were actually telling counsel to do
  29 with regard to the factual situation?

A. No. I was quite satisfied that the factual situation
we were dealing with was, I'm calling them, Chairman,
the interactions, but I'm trying to think of a
different word, I suppose the behaviour may not sound
like a fair word either, but how Sergeant McCabe and
Garda management interacted in the months and indeed
the years after that happened.

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- 8 446 Q. And did you understand it to be a difficult decision, a sensitive decision or a routine decision at that time?
- I think it was all three, Ms. Leader. I think it was, 10 Α. 11 you know, it was a very important decision. 12 decision that I would never take lightly in terms of 13 what I had to give instructions on. But I was very 14 satisfied that the advices were coming from a competent 15 and professional legal team and that they had had the 16 opportunity to interview -- or, sorry, 'interview' may not be the right word -- consult with all of the 17 18 witnesses that were going to give evidence, and they, 19 at that point, probably had a better understanding of 20 the factual detail than I had.
- 21 447 Q. Okay. Well, did you ever consider, maybe I should 22 speak to my legal team about this?
- A. It just wasn't possible in the time, Chairman. Insofar
  as I say, there was a very limited time, and to be fair
  to Chief Superintendent Healy and the legal team and to
  be fair all round, there was a very limited time to
  actually go and sit down and speak, but I was satisfied
  that Chief Superintendent Healy is a very experienced
  officer, he had worked in our Crime Policy and

Administration section for several years before that 1 2 and he was experienced with dealing with other 3 commissions. He knew exactly what needed to be done. As the legal team, I was very satisfied with the 4 5 professional competence of the legal team to be able to 13:45 6 assess and evaluate what needed to be put there, and I 7 acted on the advices that I received, that were given 8 to me.

9 448 Q. Okay. Well, did you at that stage know that the legal team hadn't been briefed as to what had been going on between you and Sergeant McCabe and senior Garda management from 2014?

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Α.

Well, Chairman, I suppose, as I was saying earlier, I was dealing with Sergeant McCabe on the three fronts. So in the workplace issues in Mullingar, which again were sensitive issues in terms of the workplace and in terms of the other people that Sergeant McCabe was interacting with in the workplace in Mullingar. dealing with Sergeant McCabe as a protected discloser, and I was very keen that we would do all we could -that I could to discharge my responsibility and my duties to Sergeant McCabe as a protected discloser insofar as protecting his identity. And indeed, I had corresponded with Sergeant McCabe in relation to a different matter where he did not want his identity disclosed as being the person, and I can guite rightly understand that, and that is absolutely his entitlement, and I, at all times, preserved that. Now Sergeant McCabe was a witness before the Commission of

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1 Investigation and, as such, they were the decisions 2 that I had to take, how we would deal with that. 3 449 Q. well, maybe if we go back to my question, Ms. O'Sullivan. Did you know at that time that the 4 5 legal team hadn't been told about the, if I can 13:47 6 categorise it this way, the reaching out and the huge 7 amount of resources and hours that had been devoted to 8 Sergeant McCabe and ensuring that he felt supported from the top of the force down? 9 10 well, that was continuing separate to this process. Α. 13 · 47 11 450 Well, did you know? Q. 12 I wasn't aware that they had been told about it, but I Α. 13 don't know that it would have had any impact on the 14 process that we were now entering into, i.e. the 15 Commission of Investigation. 13:47 16 well, maybe if we could explore that just a little bit 451 Q. more, Ms. O'Sullivan. The legal team, you had 17 18 entrusted them to conduct the Commission on behalf of senior members of An Garda Síochána? 19 Yes, that's correct, Chairman. 20 Α. 13:48 And they were the people who were managing the district 21 452 Q. 22 at the time that Sergeant McCabe began to make his 23 complaints, am I correct in saying that? 24 That was in relation to Bailieboro district? Α. 25 453 Q. Yes. 13:48 26 Yes. Α. 27 454 In relation to Bailieboro? Q. 28 Yes, yes, that's correct. Α.

And they were also the people who had investigated the

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Q.

- 1 D matter, isn't that correct?
- 2 A. That's correct, Chairman, yes.
- 3 456 Q. So one would expect if counsel and the legal team were
- 4 meeting witnesses, and so forth, that maybe those
- 5 people who were in senior management in Cavan-Monaghan

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- 6 would portray a point of view in relation to their
- 7 dealings with Sergeant McCabe when counsel was asking
- 8 them about it, if you understand what I am saying?
- 9 A. Yes, I think I do, Ms. Leader. So, in other words, if
- 10 I can paraphrase what you are saying, my understanding
- of what you are saying is that the individuals in
- 12 Cavan-Monaghan, the management team in
- Cavan-Monaghan --
- 14 457 Q. Yes.
- 15 A. -- would be relaying and recounting to counsel their
- dealings with Sergeant McCabe in Bailieboro?
- 17 458 Q. Yes.
- 18 A. Yes, that's correct.
- 19 459 Q. And counsel was acting for those individual people as
- 20 well as you, am I --
- 21 A. Yes, that's correct.
- 22 460 Q. Yes.
- 23 A. Yes, that's correct.
- 24 461 Q. So you were dealing with Sergeant McCabe as well?
- 25 A. Yes.
- 26 462 Q. Albeit on an employment level and issues he had raised
- 27 with regard to support from the force?
- 28 A. Yes, in Mullingar.
- 29 463 Q. In Mullingar.

1	Α.	Yes.

2 464 Q. So why would it be less important that your point of 3 view would not be conveyed to counsel with regard to 4 reaching out and supporting Sergeant McCabe at that 5 very time?

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- 6 But my point of view was relayed, as I understand, Α. 7 through Chief Superintendent Healy to counsel. 8 point of view was that, actually, we needed to get all of the facts before the Commission and we needed to 9 understand what happened here, we needed to be able to 10 11 assure ourselves that we got to the truth and that the 12 matters that had been going on in relation to the 13 Cavan-Monaghan division were dealt with once and for 14 all, and that was my point of view.
- 15 465 Q. But surely, Ms. O'Sullivan, all of the facts would
  16 include the fact that you were very supportive of
  17 Sergeant McCabe?
- 18 Yes, and Ms. Leader, there is no hiding that. Α. 19 outset, as I said, back to April '14, May '14 and all 20 the way through, it was a matter of public knowledge 13:50 that I was setting the tone from the top, that I was 21 22 supporting not alone Sergeant McCabe, who quite rightly had raised these issues, but also all members who 23 24 wanted to speak up and who wanted to bring matters to 25 Garda management's attention, bearing in mind that they 13:50 26 may not always be right. And that was always my 27 approach to dealing with people that wanted to bring 28 So my support for Sergeant McCabe was well something. 29 known internally in the organisation and it was well

- 1 known externally as well.
- 2 466 Q. Well, Chief Superintendent Healy, in his evidence to 3 the Tribunal, as I understand it, told the Tribunal he
- wasn't aware of all the matters between February -- or
- 5 2014 and the time he came on board as liaison officer

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- for the O'Higgins Commission, this wasn't something he
- 7 knew about?
- 8 A. He wouldn't have known the detail --
- 9 467 Q. Yes.
- 10 A. -- absolutely, because the detail would be private
- 11 matters between Sergeant McCabe, his management team
- and the structures and the supports that we had put in
- place. So it's not something that we were telling
- everybody, but it was very important that the tone was
- well known, that, actually, what we were trying to do
- here, it wasn't trying to say that somebody is wrong,
- it was actually trying to get the whole truth of the
- 18 matter.
- 19 468 Q. And did you consider perhaps, Ms. O'Sullivan, that
- counsel may have been more careful about advocating a
- certain position or maybe asked you to think about it
- 22 more carefully, had they known that you were supporting
- 23 Sergeant McCabe in the way that you were doing so from
- your appointment as Acting Commissioner?
- 25 A. Well, I think, Chairman, as I said earlier, if somebody 13:52
- puts themselves into my shoes and the dilemma I was
- 27 faced with, I was absolutely committed to continuing to
- support Sergeant McCabe in the workplace. It wasn't an
- easy decision to take, to say here's -- this -- a

member of our organisation who now is a central witness 1 2 at a Commission of Investigation, and there -- and not certain matters put to him, that's the wrong way for me 3 to put it now, but that, basically, his evidence would 4 5 have to be tested. But that didn't impact -- or I 13:52 6 didn't want it to impact. Of course, I was very aware 7 that it may change, as it did, I'm sure, Sergeant McCabe's perception of me and what I was trying to do 8 for him, but what I had to do was to ensure that the 9 supports that we had in place continued, and they did. 10 13:52 11 The supports continued all the way through '15, 2015, 12 all the way through 2016, and we kept those supports in 13 place, and indeed into 2017. So my focus remained 14 But I was very aware of the fact that Sergeant McCabe's perception, and quite understandably, may 15 13:53 16 change of me, particularly, in terms of what I was 17 trying to do to continue to support him. But I was 18 faced with, I would call it, almost an impossible 19 I had to make sure that we were appropriately 20 testing the evidence. The advices I was getting from 13:53 my legal team was that they felt this was absolutely 21 22 possible. And, as I say, it was a matter for the 23 Commission in terms of how they were going to manage 24 all of the witnesses before the Commission, and indeed, 25 as came to transpire, what they would allow and what 13:53 they would not allow. 26 27 469 well, maybe if we could -- you didn't document in any Q. way your decision or your instructions to Chief 28 29 Superintendent Healy on the evening of the 14th May?

Т		Α.	No, Chairman. I think I was doing probably a lot of	
2			other things at the same time, and that doesn't mean by	
3			any means that I wasn't taking this very seriously. I	
4			absolutely was. It was just, as I say, we had some	
5			very sensitive operations going on at that very same	13:54
6			time. And, yes, I haven't it documented, but I have a	
7			very clear recollection of what we spoke about.	
8	470	Q.	Maybe if we look at Chief Superintendent Healy's note	
9			of that decision-making process, and it's at page 3817	
10			of the materials. It will come up on the screen.	13:54
11		Α.	What volume is it, Ms. Leader?	
12	471	Q.	I think it's Volume 7.	
13			CHAIRMAN: Volume 7.	
14			MS. LEADER: Yes, Volume 7. Thank you, Chairman.	
15	472	Q.	So I think what Chief Superintendent Healy has told the	13:54
16			Tribunal that, you see the paragraph:	
17				
18			"Permission/instructions to use Cunningham inve."	
19				
20			And it continues on under there. Is his prompt list	13:55
21			for himself when he was prior to him contacting you	
22			in relation to the matter. So the first thing we see	
23			is:	
24				
25			"Permission/instruction to use the Cunningham inve."	13:55
26				
27			Which I take is investigation. Did you at any time	
28			authorise the use of the Cunningham investigation in	
29			the O'Higgins Commission?	

- A. No, not the investigation in relation to Ms. D, no, no.
- 2 473 Q. And did you at any time get any sense that that is what you were doing?
- A. No, certainly not. My understanding at all times,

  Chairman, was, what was being suggested was that the
  interactions or the behaviours that happened between

  senior Garda management locally and Sergeant McCabe

  were what were to be explored.
- 9 474 Q. Okay. All right. So the next word then is

  "motivation". So did you think you were authorising
  the questioning of Sergeant McCabe's motivation?
- 12 Again, I've thought very hard about this, Chair, Α. 13 because motivation, I know, has been discussed here at 14 the Tribunal, and indeed since that I have thought a 15 lot about it. Motivation not in the pure legal sense 13:56 16 of motivation. What I understood was, and if I can put it, Chairman, in, I'll call it my own lay words or 17 18 maybe from a police perspective, it would be the 19 motivation in terms of what led Sergeant McCabe to the 20 conclusion that the malpractice and the various 13:56 incidents led, combined together, to -- so that was the 21 22 sense of the motivation, not motivation in terms that 23 there was any ulterior motive or any bad motive or any 24 mala fides on Sergeant McCabe's behalf. That was 25 never, ever the case. And I certainly never considered 13:57 26 or believed that Sergeant McCabe was acting out of 27 anything other than absolutely appropriate and proper concerns, and certainly that's always been my position 28 29 and right through all of this process was my position.

- 1 475 Q. I suppose that leads me to the question,
- 2 Ms. O'Sullivan: If you thought he was only acting from
- appropriate and proper concerns, why question
- 4 motivation at all?
- 5 A. I think, Chairman, it was to get my understanding of
- 6 what we were doing, and it's not my word, but my
- 7 understanding of what was used, this obviously isn't my

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- 8 note --
- 9 476 Q. Yes.
- 10 A. -- but my understanding of what was being done was, was 13:57
- to get an understanding, an in-depth -- or to allow the
- 12 Commission to get an in-depth understanding of what
- were the reasons or what was the rationale, why
- 14 Sergeant McCabe, or the basis, maybe that is a better
- 15 way to put it, the basis on which Sergeant McCabe
- 16 believed that these incidents, combined together, led
- to corruption and malpractice, and, most importantly,
- 18 what evidence did he have. We knew that he had
- 19 produced some evidence, quite considerable evidence,
- indeed, to Mr. Guerin, but what evidence, and that was
- 21 the evidence that had to be tested.
- 22 477 Q. Okay. And this again is, I understand, Chief
- 23 Superintendent Healy's note. But underneath the word
- "motivation" we see "Clancy refused, Rooney refused,
- then Maurice changed". And "McCarthy", as I
- 26 understand, a reference to the particular guard who
- investigated the matter. So am I correct in saying,
- Ms. O'Sullivan, that "Clancy refused, Rooney refused"
- is the refusal to give the DPP's directions to Sergeant

1			McCabe and the D family, is that what you understood	
2			that to mean?	
3		Α.	That was my understanding, Chairman, yes.	
4	478	Q.	Okay. Then we go to "then Maurice changed".	
5		Α.	Yes.	13:59
6	479	Q.	What, for you, is the significance of that line in that	
7			note there?	
8		Α.	Again, Chairman, I'm always very cautious on commenting	
9			about notes that aren't mine	
10	480	Q.	Yes.	13:59
11		Α.	because I don't know the mindset.	
12	481	Q.	Well, you were the other side of this conversation?	
13		Α.	But my understanding of what happened, or what was	
14			suggested had happened, was that when Sergeant	
15			McCabe or when Garda management refused the	13:59
16			directions to Sergeant McCabe, that Sergeant McCabe's	
17			attitude became different. So my understanding was	
18			that, actually, this, in some way, had some bearing on	
19			his perspective. And as I say, it's very	
20			understandable in my view, it is very	13:59
21			understandable, how somebody, any human being that had	
22			been through what Sergeant McCabe had been through, how	
23			his behaviour may change or his attitude may change.	
24			So that is the only explanation I can offer for that	
25			notation.	13:59
26	482	Q.	Well, if we can take that just a step further. His	
27			attitude changed and then complaints started being	
28			made, is that correct?	
29		Δ	Ves Chairman	

1	483	Q.	Yes. So I suppose the one way of reading it,	
2			Ms. O'Sullivan, is that Sergeant McCabe became somewhat	
3			maybe embittered against the Garda organisation or	
4			maybe had a grudge against them, or something of that	
5			nature, is that the natural meaning of that?	14:00
6		Α.	Not necessarily, Chairman. Again, I don't want to get	
7			into the realms of speculation, but not necessarily,	
8			because again, in my experience, people can their	
9			attitudes can change for a number of reasons. But	
10			Sergeant McCabe may well have been frustrated at the	14:00
11			perception of Garda management, for example, not	
12			dealing with his complaints appropriately and it was	
13			very necessary to understand whether that was the case	
14			or not.	
15	484	Q.	Well, I have to suggest to you, Ms. O'Sullivan, that's	14:00
16			a very unique interpretation of motivation, when you	
17			take all of the issues that are put or encompassed	
18			in that note and some of which you agree were raised by	
19			Chief Superintendent Healy, that somehow Sergeant	
20			McCabe, it would appear, didn't get what he was asking	14:01
21			for, then he changed and then we're questioning	
22			motivation?	
23		Α.	Well, Chairman, as I said before, there was what I knew	
24			then and what I know now. So maybe if I go to what I	
25			know now in the fullness of time and with the extensive	14:01
26			examination and indeed investigation undertaken by	
27			Mr. O'Higgins. It now appears to me that, actually,	

understand why.

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Sergeant McCabe was very frustrated, and  ${\tt I}$  can

Sergeant McCabe's point of view was

1			that he was making these allegations, they were not	
2			being dealt with appropriately, in his view, by Garda	
3			management and he I can so I don't suggest or,	
4			Ms. Leader, I don't accept that it is a unique	
5			interpretation. It may be in a purist legalistic	14:01
6			view, it may be, but from a human perspective. What	
7			leads people to change is very, very complex. And what	
8			led Sergeant McCabe to change, to use the word that is	
9			in the note, and that's not my word, but what led	
10			Sergeant McCabe to change at this point in time, I	14:02
11			still don't know. But certainly from Mr. O'Higgins'	
12			examination and investigation of matters, it certainly	
13			seems to me that Sergeant McCabe was very frustrated	
14			with, in his perception, not having the matters dealt	
15			with appropriately by management.	14:02
16	485	Q.	Okay. If we can just go through this one last time. I	
17			don't want to spend too much time on it. But in	
18			relation to "motivation", it concerns motivation for	
19			complaints, am I correct in saying that?	
20		Α.	I'm not sure what this note interprets.	14:02
21	486	Q.	Yes, well in your mind, were you sanctioning,	
22			questioning Sergeant McCabe in motivation for	
23			complaining?	
24		Α.	No, not about because Sergeant McCabe, rightly, from	
25			the outset, from Byrne/McGinn, even before that, there	14:02
26			were a number of investigations, but the Byrne/McGinn	
27			investigation and the Guerin investigation, Sergeant	
28			McCabe had identified, without a doubt, shortcomings in	
29			investigations	

1 487 Q. Yes.

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2 -- that were absolutely unacceptable, did not do Α. 3 justice to victims and improved the organisation for the better and allowed us to take action to improve the 4 organisation. So I absolutely accept that, and we 5 14:03 6 accepted it from the time of the Guerin Report, and 7 even before that, Byrne and McGinn had put in a number of improvements. I know Mr. Guerin identified that 8 they weren't sufficient, in his view, so we then 9 identified more. But in terms of now, where we are in 10 14 · 03 11 May of 2015, there are issues that still had to be 12 dealt with, and the motivation was to do with what led 13 Sergeant McCabe to conclude that these issues had, I'm 14 using the word, spiralled or that they continued in 15 such a fashion and what led Sergeant McCabe to believe 14:03 16 that and, also, what evidence did he have to support 17 that. So, you, in sanctioning questioning in relation to 488 Q.

18 488 Q. So, you, in sanctioning questioning in relation to
19 motivation, it wasn't the motivation for making the
20 complaints?

A. It wasn't -- it was an understanding of what led Sergeant McCabe to believe, and particularly in relation to corruption and malpractice, how had all of these individual incidents, which no doubt there were shortcomings in, but what elements of those individual incidents had led to the belief of the motivation and corruption.

14:04

28 489 Q. So when Chief Superintendent Healy explained to the 29 Tribunal that he was answering questions to counsel in

1			relation to what started all of this, i.e. started the	
2			complaints, and they were getting an answer in	
3			consultations that Maurice, and I'm using the words	
4			here, changed after an investigation into him and he	
5			wasn't given DPP's directions, nor were the Ds, that	14:04
6			was it was a different thing that you were	
7			sanctioning questioning of Sergeant McCabe in relation	
8			to?	
9		Α.	Sorry, Chairman, no. I understood, absolutely, that	
10			the interactions and what ensued between Garda	14:05
11			management and Sergeant McCabe after the DPP's	
12			directions issue came up	
13	490	Q.	Yes.	
14		Α.	that was definitely some of the issues that, in	
15			counsel's view, needed to be explored.	14:05
16	491	Q.	Yes. And when they were exploring motivation of	
17			Sergeant McCabe thereafter for making the complaints,	
18			and that's what they wished to explore, as I understand	
19			it from Chief Superintendent Healy, you were	
20			sanctioning motivation in relation to allegations of	14:05
21			corruption and malpractice?	
22		Α.	But also in relation to understanding how each of the	
23			individual incidents fed into the corruption and	
24			malpractice. So what element, for example, in Module 1	
25			of Kingscourt, what element of that, or Sergeant	14:05
26			McCabe's dissatisfaction with that, and again,	
27			Chairman, I am being very careful, because what did I	
28			know then and what do I know now, so what elements of	
29			that what happened during the course of the	

Т			Kingscourt investigation, or the lack of the	
2			investigation, what did Garda management do or not do	
3			that actually led Sergeant McCabe to believe that in	
4			some way this contributed to the overall allegations of	
5			corruption.	14:06
6	492	Q.	Okay. You left it with sergeant Healy that you were	
7			giving permission for counsel to explore these issues	
8			in the O'Higgins Commission?	
9		Α.	I was going with the advices of counsel, that if they	
10			felt it was necessary for the proper investigation by	14:06
11			Mr. Justice O'Higgins of the matters before the	
12			Commission, that it was necessary to put these certain	
13			matters to not just Sergeant McCabe but indeed the	
14			other witnesses as well, so the senior managers, that	
15			they had experience of it as well, and that these	14:06
16			matters yes, if it was necessary to explore those,	
17			that is what we agreed, with the advices of counsel.	
18	493	Q.	You'd never actually spoken to counsel at this stage,	
19			is that correct?	
20		Α.	No, Chairman.	14:07
21	494	Q.	There was no actual written advice from counsel at that	
22			stage either?	
23		Α.	At that stage, no, Chairman.	
24	495	Q.	No. Now, if we can go to the 15th May 2015. I think	
25			that afternoon you had a series of phone calls from	14:07
26			Fergus Healy from 15:12 onwards?	
27		Α.	That's correct, Chairman, yes.	
28	496	Q.	Now, it would appear, I don't want to take you Chief	

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Superintendent Healy has gone through that sequence of

1 calls, but it would appear there were seven calls in 2 total from 15:12 to 15:20? That's correct, Chairman, yes. 3 Α. 4 497 And thereafter, you seemed to have phoned Chief 0. 5 Superintendent Healy from your mobile at just 15:23, so 14:07 6 that would appear to me, on the reading of the sequence 7 of calls, to be the first time you spoke to Chief 8 Superintendent Healy? 9 Yes, Chairman. Α. Just looking at the time --10 498 Q. 14.07 11 Yes. Α. 12 -- of the calls. And I think that call lasted for one 499 Ο. minute -- two minutes, just short of two minutes? 13 14 Α. That's correct, Chairman, yes. 15 500 Now, what do you remember was discussed at that call, Q. 14:08 16 keeping in mind that there had been five or seven 17 missed calls beforehand, or seven very short calls 18 anyway? 19 Yes. So, again, Chairman, just to provide the context: Α. So, that day, as I've said earlier, we're dealing 20 14:08 with -- we'd had a number of arrests that had been made 21 22 in relation to a very sensitive security operation 23 which was there in advance of the visit of His Royal 24 highness, and there were a number of arrests had been 25 made and a number of seizures right around the country 14 · 08 26 in terms of a planned -- perhaps a planned attack to 27 coincide with the forthcoming visit. So, that morning, 28 I had been down, actually, on a separate matter, down 29 with the President of the District Court, and then when

1 I had gone back, I had gone to a security briefing. 2 these issues -- or Chief Superintendent Healy may have been trying to contact me in the course of that. 3 I saw Chief Superintendent Healy's calls, I rang him 4 5 back. And my memory of that particular call, so I 14:09 6 would agree it was at the 15:23 call, was that a legal 7 argument had arisen at the Commission and there was a requirement for me to reconfirm my advice -- or, sorry, 8 my instructions to counsel. My memory of it, and again 9 I heard Chief Superintendent Healy's evidence this 10 14 · 09 11 morning, my memory of what I asked him to do was, it 12 sounded to me as if an adjournment would be a very good 13 idea, that basically it was coming up to 3:30 on a 14 Friday evening and was it possible to get an 15 adjournment. And that was -- from my memory of that 14:09 16 first call, Chief Superintendent Healy outlined to me that legal argument had arisen, that counsel for 17 18 Sergeant McCabe required to know that the instructions 19 were coming from me as Commissioner and from me as 20 Nóirín O'Sullivan, and that I had asked Chief 14:10 Superintendent Healy would it be possible to get an 21 22 adjournment. That's my memory of the first call. 23 Okay. Well, why did you want an adjournment? You had 501 Q. 24 already spoken about the matters the night before. well, frankly, Chairman, I felt that at 3:30 on a 25 Α. 14 · 10 Friday evening, and the sense I got from Chief 26 27 Superintendent Healy was this was a heated legal argument and I felt that maybe it would be opportune to 28 29 have it -- if the Chairman or the Sole Member of the

- Commission was disposed to an adjournment, it could be a good idea to have an adjournment and to be able to have everybody take some time out but also to discuss the matters in more detail.
- 5 502 Q. Were you having second thoughts about your instructions?
- A. No, Chairman, I just felt it was an opportunity to
  have -- given the time on the Friday evening, it would
  have been more beneficial in my view, but I absolutely
  accept that the Sole Member didn't see -- didn't permit 14:10
  the adjournment.
- 12 503 Q. Well, if you weren't having second thoughts about the
  13 matter and you had spoken to Chief Superintendent Healy
  14 the evening before, as I understand it, about your
  15 instructions, why did you think it would be a good idea 14:11
  16 for an adjournment at that time?
- 17 Well, as I said -- or as you said, Ms. Leader, there Α. 18 were other matters as well. I wanted to make sure that there were necessary supports in place for Sergeant 19 McCabe, because obviously, you know, again, in my 20 14:11 experience, sometimes for witnesses in what is a legal 21 22 forum, it can be very stressful, and I was certainly 23 aware that from Chief Superintendent Healy and from 24 speaking to him, there was a lot of -- a lot of heat in 25 the room, was my understanding, and I felt that it 14 · 11 26 would be a good opportunity to take an adjournment and 27 it would give me an opportunity as well to make sure 28 that there were supports in place for Sergeant McCabe.
- 29 504 Q. So it was purely so as there would be a support in

- place for Sergeant McCabe and everything would cool down at the Commission?
- A. But also to allow us to discuss the matters, I suppose, in a more -- in more detail.
- 5 505 Q. Okay. Who were you going to discuss the matters in 14:12 more detail with, if an adjournment was granted?
- 7 A. Chief Superintendent Healy and counsel.
- 8 506 Q. Okay. So if you were satisfied with your decision,
  9 which had been taken the evening before, why did you
  10 need to discuss the matters in more detail with Chief
  11 Superintendent Healy and counsel? What did you think
  12 was going to be achieved by all of that?
- 13 I didn't want to discuss the advices or the Α. instructions: I wanted to understand what was the 14 issue, in more detail, that had arisen at the 15 14:12 16 Commission. My understanding from the subsequent phone 17 calls was that counsel for Sergeant McCabe wanted 18 confirmation that the instructions had come from me. was very happy to give those instructions. I know, and 19 20 again, Chairman, I'm finding it very difficult which of 14:12 these phone calls, because they were very -- in quick 21 22 succession, all of the phone calls, but I certainly 23 know that in that afternoon I was given an indication 24 that I may have come down to the Tribunal my -- or, 25 sorry, I beg your pardon, the Commission myself, and I 14 · 13 was very happy to do that. I may well have said to 26 27 Chief Superintendent Healy I can't come down this evening because of everything that is happening but I 28 29 could certainly make myself available, if need be, for

- Monday. As it transpired, I was never called, because
  I was always prepared to go to the Commission and
  account for the instructions that I had given based on
  the advices I had received and to do what we were doing
  now and explain my understanding of what those were and 14:13
- 7 507 Q. Well, you'll appreciate it's the first suggestion we've 8 heard of you going down to the Commission on Friday 9 evening to explain your instructions?

the necessity for them.

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- Well, my memory of the sequence of phone calls, and 10 Α. 14 · 13 11 again, Chairman, I can't say which particular phone call, I just can't remember, but certainly Chief 12 13 Superintendent Healy said to me it may well be that you 14 will be required to come down to the Commission, and I 15 said okay, and I probably said I can't come right now 14:14 16 but I can certainly make myself available.
- 17 I mean, it may well be that it's just me, 508 Q. 18 Ms. O'Sullivan, but I would expect if you get a series 19 of phone calls on a Friday afternoon, you get a request 20 to confirm instructions and the answer to that request is, can I have some more time please, that time is to 21 22 be used to think about matters again, maybe more 23 carefully, maybe give it more deeper thought, maybe to 24 discuss it with other people to see if it's a good 25 idea, and then confirm your instructions, not matters 26 in relation to Sergeant McCabe that you'd be dealing 27 with at that stage?

14 · 14

A. I did ask -- sorry, Chairman, I should have said also, I did ask, from my memory, Chief Superintendent Healy,

1 I believe in the first phone call, was, could we get counsel's advice in writing, and those advices were 2 subsequently relayed to me over the phone by Chief 3 Superintendent Healy, and I reconsidered those advices. 4 5 Chief Superintendent Healy also told me that counsel 14:15 was still of the view that this needed to be done 6 7 irrespective of the legal argument that had arisen in 8 the Commission and what was required of me was to confirm that the instructions were coming from me, and 9 I was very prepared to do that, because I had 10 14 · 15 11 instructed based on those advices the previous evening; 12 nothing had changed, counsel had been there, they had 13 been part of the legal argument and counsel's advices 14 still remained the same as the previous evening. 15 was, therefore, happy to go with the -- to reconfirm 14:15 16 the instructions that I had previously given because 17 the advices had not changed. If the advices had 18 changed, then I might have to reconsider, but the 19 advices hadn't changed. 20 So if we just then maybe turn to those phone bills, and 14:15 509 Q. you can just turn to them in hard copy. 21 I think it's 22 at Volume 2, at the very beginning, all of those appear 23 together. Volume 2, part A, sorry. So if we first of 24 all look at your mobile, it's at page 755. It's at the 25 very beginning, more or less. Maybe if they don't come 14:16 up on screen because there are lots of numbers there. 26 27 Yes, the mobile. And if we go to 15:23, we see you 28 phoning Chief Superintendent Healy, am I correct in 29 that?

- 1 A. Yes, that's correct, Chairman.
- 2 510 Q. So that phone call lasts just short of two minutes, am
- 4 A. Yes, that's correct.
- 5 511 Q. And if we then go to your landline, which is at page

14:17

14 · 17

14:17

14:18

- 6 759, at 15:26.
- 7 A. Sorry, Ms. Leader, I will take these out here, just to
- 8 make them -- 759?
- 9 512 Q. Yes. 760, actually. Two from the top.
- 10 A. Yes.
- 11 513 Q. So if we just go on the timing of the phones, if you
- just spend two minutes on the phone to Chief
- 13 Superintendent Healy starting at 15:23, that brings us
- to 15:25, and then at 15:26, a minute later, you have a
- phone call to a number which I understand is Mr. Noel
- 16 Waters' --
- 17 A. That's correct.
- 18 514 Q. -- number?
- 19 A. Yes.
- 20 515 Q. And he has identified his number?
- 21 A. Yes, that's correct, Chairman.
- 22 516 Q. And a second phone call immediately following that
- 23 which lasts 14 minutes?
- 24 A. Yes, that's correct, Chairman.
- 25 517 Q. Just over 14 minutes. Now, you refer to that phone
- call in your statement, and we know Mr. Waters doesn't
- 27 particularly remember that phone call; can you remember
- 28 what happened during that phone call?
- 29 A. Chairman, again, I remember -- I don't remember the

1			specifics of the phone call, but what I do remember is,	
2			as I said, there were a number of things that I was	
3			going to discuss with Mr. Waters that day, mostly in	
4			relation to the security operation, the arrest that had	
5			happened and the progress with the course of those	14:18
6			arrests, and also there was a memorial service the	
7			following day. I believe that from my again, from	
8			my memory, even though I don't specifically recollect	
9			it, I may well have said to Mr. Waters an issue has	
10			arisen, a legal argument has arisen at the Commission	14:18
11			and advised him of that, and then went on to speak	
12			about the other matters that were pressing on that	
13			particular day.	
14	518	Q.	Okay. So let's just look at that. You spend just	
15			under a quarter of an hour, I think, on the phone to	14:19
16			Mr. Waters, isn't that right?	
17		Α.	Yes, that's correct.	
18	519	Q.	Okay. So that goes from 15:26 to in or around 15:41,	
19			just adding the two together?	
20		Α.	Yes.	14:19
21	520	Q.	In the meantime, it would appear that Chief	
22			Superintendent Healy phoned you once at 15:37, on your	
23			mobile, and you will see that from Chief Superintendent	
24			Healy's phone, which is at page 756. So at 15:37, if	
25			we go to that, he's recorded as phoning your mobile?	14:19
26		Α.	Yes.	
27	521	Q.	Yes. Then it would appear that you sent a text to	
28			Chief Superintendent Healy, and that's from your mobile	
29			phone bill?	

1		Α.	Yes.	
2	522	Q.	Yes. And you agree with that, or it's at page 755 and	
3			that's at 15:37?	
4		Α.	Yes. Chairman, from my memory, it may assist, I	
5			certainly remember being on the phone and Chief	14:20
6			Superintendent Healy texting me and me texting him	
7			back, and then I came off my phone call, finished my	
8			phone call, and I rang Chief Superintendent Healy	
9			immediately back.	
10	523	Q.	So there are two texts to Chief Superintendent Healy	14:20
11			and one text from Chief Superintendent Healy?	
12		Α.	Yes.	
13	524	Q.	And you were aware that Chief Superintendent Healy was	
14			under some pressure to revert to the Commission at that	
15			stage?	14:20
16		Α.	Again, from my memory, at that stage, Chairman, what	
17			we I had hoped that Chief Superintendent Healy may	
18			be in a position to make an application for an	
19			adjournment, or counsel on our behalf may be in a	
20			position to make an application for an adjournment, so	14:21
21			I was waiting to hear back, had the adjournment been	
22			granted.	
23	525	Q.	Well, he had phoned you at 15:37, I am correct about	
24			that. He couldn't obviously speak to you because you	
25			would appear to have been speaking to Mr. Waters at	14:21
26			that stage?	

sent you a text back and you texted him again?

не

526 Q. And then you texted him immediately after that.

27

28

29

Α.

Yes.

_		Α.	163.	
2	527	Q.	That is the sequence of events. And that is not long	
3			after receiving a series of phone calls from Chief	
4			Superintendent Healy between 15:12 and 15:20, which you	
5			didn't get an opportunity to respond to?	14:21
6		Α.	Yes. They would be the missed calls, yes.	
7	528	Q.	And then, we then have a phone call to Superintendent	
8			Healy from your mobile, and that's at page 755, at	
9			15:41.	
10		Α.	Yes, that's correct.	14:22
11	529	Q.	So you would have been just off the phone from	
12			Mr. Waters at that stage?	
13		Α.	Yes. My memory is that I would have hung up the phone	
14			to actually ring Chief Superintendent Healy back.	
15	530	Q.	Yes. So considering all that was going on between	14:22
16			yourself and Chief Superintendent Healy at that time,	
17			it is fairly unlikely you would have kept Chief	
18			Superintendent Healy waiting to discuss matters that	
19			could have been dealt with, maybe even a half an hour	
20			later with Mr. Waters?	14:22
21		Α.	Well, what my memory is, Chairman, is that the texts	
22			were coming in, and I cut short my phone call with	
23			Mr. Waters to respond to Chief Superintendent Healy.	
24	531	Q.	Yes. Well, what I am suggesting to you, in view of the	
25			fact that neither of you really remember definitively	14:22
26			what was said during that telephone conversation, it	
27			was probably something to do with the frantic phone	
28			calls and messages from Chief Superintendent Healy and	
29			the texting?	

2			certainly remember speaking to I was anxious to	
3			speak to Mr. Waters in respect of the other matters,	
4			and I may well have said or, sorry, I believe I may	
5			well have said to him, an issue has arisen at the	14:23
6			Commission of Investigation that they will be aware,	
7			particularly in case there were media queries or that	
8			the matter became public, because I was very sensitive	
9			to the fact of the matter becoming public, not because	
10			I felt that we were doing anything wrong, but the	14:23
11			integrity of the proceedings before the O'Higgins	
12			Commission was important. And, Chairman, maybe again	
13			to put it in context, there was a lot at that time,	
14			a lot of issues in relation to Sergeant McCabe were	
15			making their way into the public domain very, very	14:23
16			swiftly and I felt that the Department needed to be	
17			told that an issue had arisen, and that's what I would	
18			have done.	
19	532	Q.	Okay. Well, maybe if we look at it a bit in reverse;	
20			how do you remember the other matters which you think	14:24
21			you raised with Mr. Waters during that telephone	
22			conversation?	
23		Α.	I remember them very specifically, Chair, because, for	
24			the simple reason is that we had three people arrested,	
25			we were seeking from the Director of Public	14:24
26			Prosecutions, and I have to be careful how much I say	
27			about this probably in this forum, but we were seeking	

A. Again, Chair, I don't have a specific recall. I

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directions in relation to directing a terrorist charge

against a particular individual, and I would have been

Т			updating the secretary general in terms of the progress	
2			of that investigation and its impact, or otherwise, in	
3			respect of the forthcoming visit.	
4	533	Q.	Well, these perhaps were matters, even though extremely	
5			important, were matters that could be dealt with after	14:24
6			dealing with Chief Superintendent Healy's urgent	
7			request?	
8		Α.	It wouldn't be unusual, Chairman, that when I would	
9			have an opportunity, for the to speak to the	
10			secretary general, because we would speak on a very	14:25
11			regular basis, but when I would have an opportunity to	
12			speak, we would normally speak about a number of	
13			matters. And again, while I have no specific	
14			recollection of telling Chief Superintendent Healy I	
15			was going to do it, I had come from the security	14:25
16			meeting, I believe it was on my mind to ring Mr. Waters	
17			about those matters just to update him in terms of	
18			where we were at within the context of the	
19			investigation, and I most likely would have told him	
20			that an issue had arisen at the Commission of	14:25
21			Investigation, a legal argument had arisen.	
22	534	Q.	Well, it may be a small thing, Ms. O'Sullivan, but when	
23			you were speaking to our investigators in November of	
24			last year, you told them that you had no specific	
25			recollection or note of the call with Mr. Waters; is	14:25
26			this something you've since remembered?	
27		Α.	No, I remembered it in the context of the security	
28			operation.	
29	535	Q.	Okay.	

Т		Α.	so, on looking back, what we had going on at that time	
2			was the security operation, and I certainly remember	
3			speaking to him in relation to that issue and updating	
4			him, and I also remember speaking to him about the	
5			other events that were happening the following day.	14:26
6			But I don't have any specific recollection of speaking	
7			to him in relation to this matter, but the fact that I	
8			was just off the phone from Chief Superintendent Healy,	
9			it is quite likely that I said a legal argument had	
10			arisen at the Commission.	14:26
11	536	Q.	Okay. Well, I just want to be as fair as possible.	
12			What you've said to our investigators in relation to	
13			the telephone call with Mr. Waters is that you have no	
14			specific recollection or note of the call. However,	
15			given the legal arguments that had arisen at the	14:26
16			Commission, it would not be unusual that you would	
17			alert the acting secretary general to the fact that an	
18			issue had arisen. And then you explain and elaborate	
19			in relation to privacy and issues in relation to the	
20			Commission specifically, and then you said:	14:27
21				
22			"At no time did I discuss or seek approval or advice in	
23			the Department in respect of my instructions, or	
24			otherwise, to counsel. In fact, instructions had	
25			already been given to counsel."	14:27
26				
27			And then you do say that it would not be unusual in	
28			your "telephone conversations with the acting secretary	
29			general that we would discuss a number of current	

1			policing and security matters. From my recollection,	
2			there were a number of pressing policing and security	
3			matters that required discussion in or around that	
4			time."	
5				14:27
6			But you don't actually identify any, so is it since	
7			then that you have remembered those matters?	
8		Α.	Yes, Chair, from going back and checking records at the	
9			office, they were the issues that were going on. I	
10			remembered even making my statement that there were	14:27
11			pressing policing and security issues, I remembered	
12			about the forthcoming visit, but I just didn't remember	
13			specifically what day we had the other decisions that	
14			had to be made.	
15	537	Q.	Now, while you were on the phone to Mr. Waters, it	14:28
16			would appear that counsel's written advice had been	
17			sent to Chief Superintendent Healy and Ms. Ryan?	
18		Α.	Yes, that's correct, Chairman, yes.	
19	538	Q.	And you know that from the timing of the email; it's at	
20			15:29 on that day?	14:28
21		Α.	Yes, I understand that now. I didn't know what timing	
22			there were then, but I understand that now, yes.	
23	539	Q.	And have you a memory of that being brought to your	
24			attention on that day?	
25		Α.	Yes, Chairman. Again, I'm finding it very difficult to	14:28
26			break down which phone call was which, but in the	
27			course of the subsequent phone calls I believe that	
28			Chief Superintendent Healy relayed or read the advices	
29			to me over the phone, and, yes, and subsequently at	

1			19:17 that night he sent them to me.	
2	540	Q.	well, considering that the email had been sent to Chief	
3			Superintendent Healy while you were on the phone to	
4			Mr. Waters, you got off the phone from Mr. Waters just	
5			before 15:41 and then you phoned Chief Superintendent	14:29
6			Healy and stayed on the phone for six minutes, do you	
7			think it's likely, considering it would appear he had	
8			that advice, that it was read out to you or conveyed to	
9			you?	
10		Α.	Yes, that's quite possible, Chairman. It's quite	14:29
11			possible it was that call. It was certainly read over	
12			to me or relayed to me in one of the calls. I	
13			believe I can't say for definite, but I believe	
14			Chief Superintendent Healy was reading it because it	
15			was a verbatim account that I got later.	14:29
16	541	Q.	Okay. So I suppose considering that he had just got	
17			the advice, it's a fairly sensible conclusion to come	
18			to, that he read it out to you	
19		Α.	Yes.	
20	542	Q.	if it was made available. So if we could just look	14:29
21			at counsel's advice, which is on page 693 of the	
22			materials, Volume 1, part B. You see it there?	
23		Α.	Sorry for delaying you. 693?	
24	543	Q.	Page 693.	
25		Α.	Yes.	14:30
26	544	Q.	You will see:	
27				

28

29

"As counsel appointed to represent the interests of An

Garda Síochána before the O'Higgins Commission, it is

Т		our view that it is appropriate and necessary that the	
2		conduct of any member of the force be challenged by way	
3		of cross-examination if and to the extent necessary.	
4			
5		It is likely that, in the course of the process, which	14:31
6		is a private hearing, it will become necessary to put	
7		to Sergeant Maurice McCabe certain background issues	
8		which touch upon and concern the history of his	
9		dealings with members of Garda management. In	
10		particular, we consider it necessary and in the	14:31
11		interests of a fair and balanced examination of the	
12		subject matter of the investigation that specific	
13		issues be put to Sergeant McCabe regarding his conduct	
14		and interactions with senior management following the	
15		completion of a formal Garda investigation into a	14:31
16		complaint against Sergeant McCabe which resulted in a	
17		direction by DPP that no further action was to be taken	
18		against Sergeant McCabe.	
19			
20		The purpose of such a line of inquiry is to open to the	14:31
21		Commission of Investigation the full factual background	
22		surrounding the complaints made by Sergeant McCabe so	
23		that all the circumstances are clearly put before the	
24		Commission for consideration.	
25			14:31
26		Yours sincerely."	
27			
28		So what did you understand from that, Ms. O'Sullivan?	
29	Α.	As I said earlier, Chairman, my understanding was that	

Т			it was to put before the Commission of Investigation	
2			the full circumstances or background to the	
3			interactions that had arisen between Sergeant McCabe	
4			and senior management after the non or the refusal	
5			of Garda management to give the DPP's directions to	14:32
6			Sergeant McCabe.	
7	545	Q.	Okay. Did you understand it at that stage that it was	
8			to put that Sergeant McCabe had become somewhat	
9			embittered after the investigation and directions	
10			decision, embittered against management in Monaghan,	14:32
11			Cavan-Monaghan?	
12		Α.	I'm not sure that I would use the word 'embittered',	
13			but certainly that	
14	546	Q.	Well, what word	
15		Α.	his behaviour had changed insofar as I would use	14:32
16			probably that he had become frustrated with what he	
17			perceived as Garda management's failure to deal with	
18			matters. But at that time it was to put the full at	
19			that time, my understanding was that it was to put the	
20			full factual background on all sides, so what was Garda	14:33
21			management's experience, what was Sergeant McCabe's	
22			experience, and to allow the Commission to have an	
23			understanding of the full background that had ensued	
24			between all parties, following the failure to obtain	
25			the DPP's directions.	14:33
26	547	Q.	Okay. And did you understand in any way that the	
27			reason for the complaints was so as to force in some	
28			way the circulation of the DPP's directions by Garda	
29			management?	

- 1 No, that wasn't my understanding, Chairman. Α. 2 understanding was that Sergeant McCabe, as I say, either became very frustrated or became -- I suppose he 3 wanted the DPP's directions, but it wasn't -- my sense 4 5 wasn't that it was to force the hand; it was what 14:33 happened thereafter in terms of the complaints that 6 7 were made by Sergeant McCabe. And as I say, some of the complaints were absolutely justified and absolutely 8 right. And that was my understanding of what was to be 9 10 put. 14:34
- 11 548 Q. Now, I think there was a second call to Chief
  12 Superintendent Healy at 15:52, shortly after the long
  13 six-minute call, if I can call it that way?
- 14 A. Yes, chair, I have closed the page again, but I accept 15 your word on that, Ms. Leader, yes.

- 16 549 Q. It's at page 759. It's the landline number.
- 17 A. Yes.
- 18 550 Q. It's at the very bottom of the page.
- 19 A. Yes.
- 20 551 Q. What do you think at that stage you were saying to
  Chief Superintendent Healy?
- 22 As I say, my memory of all of the calls, I am finding Α. 23 it very difficult to separate each of the calls and 24 what was said on each specific one, but it would have been a continuation of a conversation - certainly some 25 would have been around, I believe that I asked a second 26 27 time was it possible to get an adjournment, but it was to -- just to basically go back over again with Chief 28 29 Superintendent Healy so as that I had an understanding

Т			of what the legal argument that had arisen was, and	
2			also, that, having reflected on the advices, to make	
3			sure that everything was going appropriately at the	
4			Commission.	
5	552	Q.	Okay. Well, if we maybe look at what was happening in	14:35
6			the Commission at that stage. The Commission had	
7			resumed and commenced a legal argument at 15:36, and at	
8			15:54, which is at page 678 of the materials, which	
9			should also be in that volume	
10		Α.	It may be in a different one.	14:36
11	553	Q.	Actually, Volume 1B.	
12		Α.	Yes, I have it here.	
13	554	Q.	I beg your pardon, yes.	
14		Α.	Yes.	
15	555	Q.	678. You will see Mr. Smyth is confirming his	14:36
16			instructions to the Commission at that stage?	
17		Α.	Yes, that's correct, Chairman.	
18	556	Q.	So it's likely that you had you had actually	
19			confirmed your instructions to Chief Superintendent	
20			Healy at that stage?	14:36
21		Α.	Yes, Chairman, that's correct.	
22	557	Q.	I just want to open page 678, just briefly, and if we	
23			just go from maybe 15:54, Mr. Smyth says:	
24				
25			"Do you want me to respond?"	14:37
26				
27			And that's in relation to an exchange between	
28			Mr. McDowell and Mr. Justice O'Higgins. And what	
29			Mr Smyth says is:	

1				
2			"I have instructions from the Commissioner, Judge.	
3			This is an inquiry dealing with the allegations of	
4			malpractice and corruption on a grand scale by members	
5			of An Garda Síochána."	14:37
6				
7			And then he continues:	
8				
9			"My instructions are to challenge the integrity	
10			certainly of Sergeant McCabe and his motivation."	14:37
11				
12			And we then see, going over the page, the integrity,	
13			and Mr. Smyth says:	
14				
15			"His motivation and his credibility in mounting these	14:37
16			allegations of corruption and malpractice."	
17				
18			Do you see that?	
19		Α.	Yes, Chairman.	
20	558	Q.	Now, did you, in your mind, sanction that approach	14:37
21			before the Commission, at that stage?	
22		Α.	In terms of Sergeant McCabe's integrity, no.	
23	559	Q.	No.	
24			CHAIRMAN: It may be important, Ms. Leader, I don't	
25			know	14:37
26			MS. LEADER: Yes.	
27			CHAIRMAN: I'm looking, I suppose, as composite of	
28			things I have put together. If one goes back just a	
29			wee bit, if we could just scroll up, as to how one word	

1			may borrow another, as it is said. If you could go	
2			back a wee bit further.	
3				
4			"Do you want me to respond?"	
5				14:38
6			That it said that I'm sorry, it's a wee bit before	
7			that, a wee bit back. Okay. But the word "integrity",	
8			in fact, is first used by the Judge, just as, from time	
9			to time, I have been the one to use a word first, or in	
10			some cases not to use a word first and be reported as	14:38
11			saying a word like "horseplay", for instance, which I	
12			have never used. But if you see it there, the Judge	
13			says	
14			MR. McDOWELL: The bottom of page 188, Judge.	
15			CHAIRMAN: Yes.	14:38
16				
17			"The question of credibility of witnesses can be probed	
18			in the normal fashion in relation to clearly the	
19			accuracy of somebody's memory, on the credibility of	
20			their evidence, and so forth, but if goes beyond that	14:39
21			and if it's the Commissioner's case that she wishes to	
22			impugn the motivation and the integrity of Sergeant	
23			McCabe."	
24				
25			That seems to be the first use of the word at any	14:39
26			stage.	
27			MS. LEADER: Yes.	
28	560	Q.	So I think maybe with the benefit of absolute	
29			hindsight, it may have been better had you gone down to	

1 the Commission that afternoon in order, that everybody 2 was clear about what you were instructing your legal 3 team to do? Well, Chairman, I would have very much welcomed the 4 Α. 5 opportunity to go down to the Commission, because I 14:39 think it would have -- we may not even be here now, 6 7 because basically it would have cleared up all of the 8 matters on the day in question. 9 561 Yes. Q. And I would have been very happy at any stage to go 10 Α. 14:39 before the Commission. And indeed when I went before 11 12 the Commission on day 29, I would also have been very 13 happy on that particular day to deal fulsomely and wholeheartedly with what the instructions and the 14 15 approach that was taken was. 14:40 16 So your position is that integrity was never to 562 Ο. 17 be challenged? 18 No, Chairman. And I want to emphasise this: Α. never, ever considered Sergeant McCabe to be malicious, 19 20 and I would have absolutely no reason to challenge or 14:40 to impugn his integrity in any way. 21 This was never. 22 ever about the man. This was always about the 23 allegations that were being made and testing the 24 validity and the veracity of the allegations. 25 But I suppose if we go back to what happened on 563 Q. 14 · 40 26 the evening of the 14th, it was all about how Sergeant 27 McCabe was to be questioned in the Commission? But also, how the matters were to be put to everybody, 28 Α. 29 including senior Garda management, about what the

1			interactions were and what the conduct were, for the	
2			Commission to be given an opportunity to get a full	
3			understanding of what the background issues and the	
4			circumstances that gave rise to all of these matters	
5			coming before the Commission.	14:41
6	564	Q.	Now, it would appear after that exchange on the	
7			transcript, you made two further phone calls to Chief	
8			Superintendent Healy?	
9		Α.	Yes, Chair, I see those here.	
10	565	Q.	Yes. And they're from your landline at 16:02 and	14:41
11			16:06?	
12		Α.	Yes, Chair.	
13	566	Q.	Do you have any memory of what those two calls were	
14			about?	
15		Α.	No, not as I say, Chair, all of the calls have all	14:41
16			merged in my mind into one continuum, but I certainly	
17			know that I can't recall specifically at what stage,	
18			but I know that I was still saying, am I required to go	
19			down? So I can only say that maybe some of those calls	
20			were just confirming whether I was required to go down	14:41
21			or not, because obviously the day was coming to the	
22			Commission was coming to a close and I needed to be	
23			clear whether I was required or not.	
24	567	Q.	It would appear that your phone calls were	
25			reverberating in the Commission, because Mr. Smyth	14:42
26			seems to be saying at 16:08, and that's at page 687 of	
27			the materials on the transcript, that he was getting	
28			further instructions in relation to the matter?	
29		Α.	Yes. I think from my recollection, Chairman, and I	

Τ			can't remember again the sequence of these calls, and	
2			you will appreciate it's about two-and-a-half years	
3			ago, or it is almost two-and-a-half years ago since	
4			these calls took place, but my memory is that I was	
5			asked or it was asked within the Commission, can it	14:43
6			be absolutely or re-confirmed that this is coming from	
7			the Commissioner. And yes, there may have been another	
8			call to reconfirm that. But at all times I was happy	
9			to reconfirm that these were my instructions, based on	
10			the advices I had received.	14:43
11	568	Q.	Okay. And insofar as Chief Superintendent Healy is	
12			concerned, he had no sense that anybody was going	
13			beyond your instructions down at the Commission at that	
14			stage, and he was the conduit between yourself and the	
15			legal team, do you understand what I am saying?	14:43
16		Α.	Yes, I do.	
17	569	Q.	So he had I think we all agree, a very senior	
18			officer in the guards and he had particular expertise	
19			when it came to legal issues, if I understand	
20			correctly?	14:43
21		Α.	That's correct, yes, he had, Chairman, yes.	
22	570	Q.	And he no sense that anybody was going beyond their	
23			instructions down in the Commission?	
24		Α.	No, Chairman.	
25	571	Q.	He certainly reported nothing of that nature to you?	14:43
26		Α.	He certainly never reported anything of that nature	
27			back, and I'm absolutely confident he would have, had	
28			he had any concerns.	
29	572	0	Ves So as far as he was concerned counsel was	

1 correct in what they were relaying to the Commission, 2 if he didn't report any concerns to you? 3 Α. If he didn't raise any issues, yes, Ms. Leader, yes. Yes. And we can take it, if Chief Superintendent Healy 4 573 0. 5 wasn't in any way worried about what happened down in 14:44 6 the Commission, and the instructions that were conveyed 7 to the Commission, counsel couldn't have been, because 8 he was the person who was relaying the instructions to counsel down at the Commission? 9 Yes, Chairman, that's correct. 10 Α. 14 · 44 11 574 And you trusted Chief Superintendent Healy to do that? Q. Yes, I had entrusted that role to Chief Superintendent 12 Α. 13 Healy, and he was the primary conduit for relaying the 14 instructions back and indeed red-flagging any issues 15 that arose to me. 14:44 16 Okay. So the Commission rises again, and at 16:16, if 575 Q. 17 we can look at your landline, 759, at page 759. 18 Sorry. Α. 19 576 16:16, yes, page 759. Q. 20 14:45 If you could just identify that phone number for me, 21 577 0. 22 please? 23 Just one moment. At 16? Α. 24 16 -- sorry, I beg your pardon, 16:16 at page 759. 578 Q. 16:16. 25 Α. 14 · 45 CHAIRMAN: Or is it 16:13? 26 579 Ο.

MS. LEADER: I think it's 16:16.

No, I see it here, chair.

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Α.

0.

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Yes.

Yes.

1 Yes, that's the then-deputy secretary general, Ken Α. 2 0'Leary. 3 581 Okay. And can you remember what you said to Q. Mr. O'Leary on the telephone that evening? 4 5 Again, I would have been, as normal practice, I would Α. 6 have cause to ring Deputy Secretary O'Leary in relation 7 to the ongoing matters that we were dealing with, and I may well have said to him that -- the issue that had 8 arisen at the Commission that day, but that matters 9 10 were progressing. 14 · 46 11 582 Q. okav. It's a fairly short telephone call, that's 12 correct, isn't it; it's three-and-a-half minutes? 13 Yes, that's correct, just over three-and-a-half Α. 14 minutes. 15 CHAIRMAN: And he was Deputy Secretary General for 14:46 16 Crime and Security at that time? 17 Yes, Chairman, yes. Α. 18 MS. LEADER: Now, Mr. O'Leary, whose statement is at 583 Q. 19 3347 of the materials, what he says in relation to the 20 afternoon of the 15th May, Volume 5, I think, but it 14:46 21 will come up on the screen, it may be more convenient 22 for you. 23 3347, yes. Α. 24 What he says is: 584 Q. 25

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Yes.

Α.

Q.

585

"On the afternoon --" it should be in front of you.

"On the afternoon of the 15th May 2015, former Garda

Commissioner O'Sullivan contacted me in relation to a

14 · 47

Т			matter which had arisen at the O Higgins Commission	
2			that day. I know it was that day based on the sequence	
3			of events set out by counsel for the Disclosures	
4			Tribunal in his opening statement. My understanding	
5			from what the then-Commissioner said, was that counsel	14:47
6			for Sergeant McCabe had reacted strongly to an issue	
7			which had arisen at the Commission that somehow related	
8			to a previous criminal complaint made against Sergeant	
9			McCabe and that counsel for Sergeant McCabe had asked	
10			whether this issue was being raised on the instructions	14:47
11			of the Commissioner."	
12				
13			Does that help you in remembering that telephone	
14			conversation at all?	
15		Α.	Only insofar as I may well have said to, as I said to	14:48
16			Mr. Waters, that an issue had arisen, legal argument	
17			had arisen at the Commission, but at that stage the	
18			matter would have been dealt with and the instructions	
19			would have been re-confirmed.	
20	586	Q.	Well, Mr. O'Leary continues:	14:48
21				
22			"I had no prior knowledge of what evidence An Garda	
23			Síochána intended to or were in a position to present	
24			at the Commission or any case that they proposed	
25			making. I can recall being acutely conscious during	14:48
26			the conversation of the proper position of the	
27			Department in relation to the O'Higgins Commission and	
28			I specifically remember mentioning to the then-Garda	
29			Commissioner at an early stage of our discussion that	

the Department could not become involved in or attempt 1 2 to influence in any way the approach of An Garda 3 Síochána to the Commission, which was entirely a matter for her as Garda Commissioner, taking into account the 4 5 legal advice available to her. The then-Commissioner 14:49 fully accepted this. It was against that background 6 7 too that I did not seek any further clarification of 8 what had arisen at the Commission, the conduct of which I was aware was confidential, or information as to what 9 evidence it was intended to present to the Commission 10 14 · 49 11 or the nature of any legal case to be made." 12 13 And he continues: 14 15 "The focus of our conversation related to the question 16 of evidence and I do not recall it touching on any 17 overall legal strategy counsel for the Commissioner 18 might indicate to the Tribunal as set out in 19 transcripts which subsequently entered the public 20 domain, as referred to by counsel for the Tribunal in 14:49 his opening statement, where counsel for An Garda 21 22 Síochána had made general comments in relation to their 23 approach to Sergeant McCabe." 24 25 He continues: 14 · 49

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"While clearly accepting that the Department could have no role in determining the Garda position in relation to the Commission, the Commissioner asked me, based on

my experience, if anything occurred to me which she	
might need to be mindful of in addressing this	
particular issue with her legal advisers. I suggested	
that she would have to be guided by her legal advice in	
these matters, but against the background that the	14:50
Department was not in a position to express any views	
on the position of An Garda Síochána at the Commission,	
there was a discussion of factors which she might need	
to be mindful in the context of discussions with her	
legal advisers. To the best of my recollection,	14:50
matters mentioned were the need for sensitivity in	
relation to protecting the position of Sergeant McCabe,	
the position of other people at the Commission against	
whom serious allegations had been made, the likely	
adverse reaction of the Commission to the introduction	14:50
of matters which it might consider inappropriate and	
the overall duty on the Garda Commissioner to assist	
the Commission in whatever way possible to establish	
the facts of what the Commission had been asked to	
investigate. The Commissioner was then going to	14:51
discuss these matters with her legal advisers and I	
think I reiterated the view that she would have to be	
guided by the legal advice available to her. I also	
believe I suggested that, from her point of view, it	
might be helpful if it was possible to gain more time	14:51
so she could consider the matters more fully with her	
legal advisers."	

Now, that is Mr. O'Leary's recollection of the

telephone conversation. I think you'll agree it's a
fairly detailed description of what happened during the
telephone conversation? He seems to have a fairly
detailed memory of a telephone conversation he had with
you on the afternoon of the 15th May.

14:51

14 · 52

- A. Yes. The only record, Chairman, that I have of a telephone call with Deputy Secretary O'Leary is that record, and I had a call with him later that evening.

  But, yes, it's a detailed note of what his recollection is.
- 11 587 Q. Okay. Do you agree with that? Do you argue with it in any way?
- 13 I certainly spoke to Deputy Secretary O'Leary. Α. 14 remember having a detailed conversation. And at the 15 time that I made the call to Deputy Secretary O'Leary, 14:52 16 the instructions had been re-confirmed to counsel. I'm not sure at what stage this call that Deputy 17 18 Secretary O'Leary recalls was made. I certainly would 19 have had a later conversation with him, from my memory, 20 that evening in relation to the other ongoing matters 14:52 and we may well have discussed it. 21 Deputy Secretary 22 O'Leary -- at that time, Chairman, maybe again by way 23 of context, there were a lot of issues going on, I call 24 them parallel issues, between Sergeant McCabe and the 25 Department that I may not have been aware of, so I may 14:52 have asked was there anything that I needed to be aware 26 27 of, but I can't specifically recall, but I do recall having conversations that day with Deputy Secretary 28 29 O'Leary, but I don't recall the detail that is

- 1 contained in his recollection.
- You see, you repeatedly refer to other matters that
  were ongoing at that time that you may have cause to
  speak to the Department of Justice officials about, but
  Assistant Secretary O'Leary doesn't at any time refer
  to any other matter but what was going on before the
- 7 O'Higgins Commission on 15th May and your decision with 8 regard to attitude to Sergeant McCabe. You see that 9 there in front of you?

14:54

14 · 54

10 A. Yes, I see that, Chairman.

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- 11 589 Yes. So what I am saying to you is, it's very hard to Q. 12 believe that that was what you were actually discussing 13 with Mr. O'Leary, other security matters, if I can put 14 it that way, when you don't remember what you said to 15 him and he gives a fairly detailed account of what 14:53 16 happened during that telephone conversation and what he 17 said to you?
  - A. Well, I also note, Chairman, that he says that I was on the phone call -- on the telephone at the same time to Chief Superintendent Healy, and the sequence of calls that we have wouldn't indicate that that's the case, so I don't think I can really account for Deputy Secretary O'Leary's recollection. I'm not saying I didn't have a conversation with him, I certainly remember having a conversation with him, I certainly remember having a conversation with him, and I may well have told him about the issues that had arisen and asked him was there anything else that I needed to be mindful of going on in the background between Sergeant McCabe and the Department of Justice,

1 but it was not seeking instructions or seeking to 2 consult; it was merely informing him of the fact that 3 something had happened. And again, Chairman, maybe it's useful at this point to say, there would be 4 5 regular interactions and communications between myself, 14:54 as Garda Commissioner, and various officials in the 6 7 Department of Justice, including Assistant Secretary 8 O'Leary and including Mr. Waters, so there would be nothing unusual in us having contacts practically every 9 10 day. 14:55 11 590 Q. Are you challenging Mr. O'Leary's account of the 12 conversation? 13 I can only say what I know, Ms. Leader, and what I know Α. 14 is that, well, from the records, at the time that I'm speaking to Mr. O'Leary on the phone, I'm not speaking 15 14:55 16 at the same time -- or, I beg your pardon, I'm not on the phone at the same time to Chief Superintendent 17 18 Healy, so I'm not -- other than that, I certainly may 19 well have spoken to Deputy Secretary O'Leary, but I

23 591 Q. So I take it you are challenging Mr. O'Leary's account of the telephone conversation?

want to be very clear it would have been just me

basically informing him and asking him if there was

anything else going on that I needed to be aware of.

14:55

14:55

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22

A. Well, I note it is a recollection, and I suppose to be
fair to Mr. O'Leary, probably like myself, there are a
lot of telephone calls. I'm not in a position to
assist the Chairman by dissecting my telephone calls to
say what I had when, and it's probably very difficult

- for any witness to do that at this remove of time.
- 2 592 Q. I suppose I would have to suggest to you.
- Ms. O'Sullivan, that Mr. O'Leary seems to have remembered this telephone conversation in some detail?
- 5 A. Yes, he has a detailed note of the conversation. And I 14
- 6 am not sure, we would have had conversations around
- 7 this matter, yes. On that day, I can't be certain.
- 8 There's certainly a record of a phone call at that time

14:56

- 9 to Mr. O'Leary, but there isn't a record of a phone
- 10 call at the same time to Chief Superintendent Healy.
- So I don't know, Chairman. I don't think I can put
- 12 that any further.
- 13 593 Q. Okay. And what Mr. O'Leary seems to be saying, in that
- paragraph that I have read out to you, is that you
- were, if I can put it this way, uneasy with regard to
- the position that was adopted at the Commission as you
- were asking him if anything occurred to him which you
- might need to be mindful in addressing the issue with
- 19 your legal advisers. So Mr. O'Leary, for his part,
- seems to be under the impression that you were not
- entirely happy, or put it, confident, or maybe you
- thought there was something else you should have to be
- thinking about in relation to the stance you took with
- 24 Sergeant McCabe at the Commission?
- 25 A. Chairman, I was very confident with the decision I took 14:57
- and the instructions I gave based on the advices I had
- 27 received. As I say, I relied on the professional legal
- advices of the team, who I had trusted to manage this
- on behalf of An Garda Síochána. I certainly would have

1			been aware over the preceding months that there had	
2			been a number of ongoing interactions between Sergeant	
3			McCabe and the Department. And yes, I may well have	
4			asked were there other issues that I needed to be	
5			mindful of, but it was not in terms of making my	14:57
6			decision. And if Mr. O'Leary is portraying that I	
7			portrayed some type of discomfort or unease, I didn't	
8			feel uncomfortable or uneasy. It's always	
9			uncomfortable and it's always a dilemma when you have	
10			to test evidence, and particularly of serving members	14:58
11			of An Garda Síochána, it's always a very uncomfortable	
12			position to be in, but not a position that I would in	
13			any way resile from or a position based on the legal	
14			advices I had received, it was absolutely necessary, in	
15			my view.	14:58
16	594	Q.	Well, I think the conversation with Mr. O'Leary, which	
17			happened, I think, at 16:16, a number of things	
18			happened in relation to Ms. Ryan that evening and other	
19			phone calls she had, but it would appear, later on that	
20			evening, Chief Superintendent Healy emailed you	14:58
21			counsel's advice, and that happened at in or around	
22			quarter past seven	
23		Α.	Yes, Chairman, that's correct.	
24	595	Q.	in the evening. And that's at page 750 of the	
25			materials, if that could	14:59
26		Α.	Yes, Chairman, I have that here.	
27	596	Q.	We see an email from Chief Superintendent Healy to you:	
28				

"Commissioner,

1				
2			Further to our telephone conversations of even date,	
3			please see the attached letter from counsel appointed	
4			to represent your interests and those members of the	
5			organisation at superintendent rank and higher, serving	14:59
6			and retired, that have sought and been granted	
7			representation at the Commission of Investigation. I	
8			trust this letter grants comfort for the decision that	
9			has now been taken."	
10		Α.	Yes, Chairman.	14:59
11	597	Q.	And I think, did you ask Chief Superintendent Healy to	
12			email you on the counsel's advices?	
13		Α.	Yes, during one of our earlier conversations, yes,	
14			Chairman.	
15	598	Q.	Okay. And in relation to the phrase, "I trust this	15:00
16			letter grants comfort for the decision that has now	
17			been taken", I don't know if you have any comment to	
18			make in relation that?	
19		Α.	No, Chairman, other than what I said, that these	
20			decisions are never taken lightly, they are absolutely	15:00
21			necessary decisions that have to be taken in the course	
22			of proceedings. I made the decision, I took the	
23			decision having considered the advices, and	
24			particularly the strong advices of counsel, which	
25			hadn't changed from the previous day, and on that	15:00
26			basis. So other than just reassuring me that the	
27			decision that had now been taken and here are the	
28			advices, no, I can't really offer any further comment	

on that.

- 599 Okay. Well, in the meantime, that evening, Ms. Ryan 1 Q. 2 had been on the telephone to Chief Superintendent Healy and informed him of contact she had had with the 3 Attorney General's office and comments from the 4 5 Attorney General's office, and it would appear that he 15:01 6 agreed to brief you in relation to the matter? 7 Yes, Chairman, I've heard that in evidence in previous Α. 8 days.
- 9 600 Q. And in actual fact, you were speaking to Chief

  10 Superintendent Healy at half past seven, in or around 15:01

  11 half past seven that evening by phone?
- 12 A. Yes, Chairman, I think just before half past seven.
- 13 601 Q. Yes. And I think you had a just under five-minute
  14 telephone conversation with Chief Superintendent Healy.
  15 Can you remember what happened during that telephone

15:02

16 conversation?

- 17 Yes, Chairman. From my memory, it was kind of a Α. 18 wrap-up of the day and what had happened. We discussed 19 the fact that I had just received the email, the email 20 advices, and it was a general wrap-up of the day's proceedings and what had happened and the fact that 21 22 there was going to be some work to be continued over the weekend on the preparation of a document that had 23 24 been directed by the Sole Member.
- 25 602 Q. Were you aware of the ruling of Mr. Justice O'Higgins 15:02

  With regard to advance notice being given to Sergeant

  McCabe's team of the factual basis?
- A. Yes, Chief Superintendent Healy would have told me that there was work to be completed on a document that was

1			to be prepared over the weekend.	
2	603	Q.	Okay. And then we see a further telephone call to	
3			Mr. O'Leary at 21:05 from your mobile number. I don't	
4			know if that is in front of you now?	
5		Α.	Yes. But I'm aware of it	15:02
6	604	Q.	Yes, you're aware of it?	
7		Α.	Chairman, so, yes.	
8	605	Q.	Yes. And do you have any memory of that telephone	
9			call?	
10		Α.	Again, my memory is that we were discussing more	15:02
11			operational matters and we were discussing there were	
12			to be appearances at the Special Criminal Court, from	
13			my memory, the following day, and we were discussing	
14			what the implication, or otherwise, of those would be.	
15	606	Q.	Okay. Well, Mr. O'Leary has in his statement at	15:03
16			page 3348, refers to a further telephone call from you.	
17			What he says in relation to that telephone call is:	
18				
19			"To the best of my recollection, I received a further	
20			call shortly afterwards from the then-Garda	15:03
21			Commissioner. I think at least for some of that call	
22			she was also on the phone to Garda HQ legal officer at	
23			the O'Higgins Commission. As I understand it, the	
24			Commissioner was being advised that her legal	
25			representatives at the Commission had to respond more	15:03
26			or less immediately to the issue which had arisen	
27			earlier, and the view of her legal team was that, in	
28			discharging her obligations to the Commission, there	
29			was a legal duty on her to raise matters which had	

			arrisent. I berreve that, in the critamstances, the	
2			Commissioner indicated to the effect that her legal	
3			team should maintain their position that afternoon,	
4			that there would be further detailed consultation with	
5			her legal team subsequently about the matter."	15:04
6				
7			So that's the reference to being on the telephone to	
8			Chief Superintendent Healy, is that correct?	
9		Α.	That's correct, Chairman, but this seems to indicate	
10			it's an earlier phone call in the afternoon.	15:04
11	607	Q.	Okay. Well, maybe it's something that Mr. O'Leary, but	
12			he refers to two telephone calls, and your phone	
13			records record two telephone calls with Mr. O'Leary	
14			after the issue had arisen at the Commission, am I	
15			correct in saying that?	15:04
16		Α.	Yes, Chairman. But one call is at just after 4:15 in	
17			the afternoon.	
18	608	Q.	Yes.	
19		Α.	And the other is at, I forget, Ms. Leader, sorry, and I	
20			don't have it in front of me, but it's about	15:04
21			twenty-five past nine at night, is it?	
22	609	Q.	Something like that. Five past nine.	
23		Α.	Five past nine.	
24	610	Q.	Yes. So he recounts two telephone calls and a somewhat	
25			unsettled attitude to the approach to Sergeant McCabe	15:05
26			at the Commission. I think that's the outcome of those	
27			two telephone calls?	
28		Α.	I wouldn't describe my attitude as unsettled. I accept	
29			Mr. O'Leary's note, but I certainly didn't feel	

1 unsettled. As I say, people, and certainly as 2 Commissioner of An Garda Síochána you have to make decisions on a regular basis and you have to make the 3 decisions when the issue is presented to you, having 4 5 weighed up the facts, and sometimes the facts that you 6 have to weigh up, you have to do it very, very quickly, and that was the case in this case. We weren't getting 7 8 an adjournment and therefore the decision had to be So the decision had been taken at that point in 9 10 time.

15:05

- 11 611 Q. Okay. Well, I suppose in relation to the other matters 12 that were going on that day, you had experienced police 13 officers dealing with those matters, isn't that 14 correct?
- 15 Yes, but if I may again, Chairman, just to provide Α. 15:05 16 context, the matters were of such a serious nature, 17 that, actually, I had to make sure that I maintained 18 oversight and coordination of them, and they were very 19 serious matters going to both, I suppose, international relations but also the security of the State and a 20 15:06 forthcoming visit. So it wasn't as if I could just 21 22 delegate them and leave them. Certainly, there were people dealing with them, on-the-ground issues and on 23 24 the day-to-day issues, but there were very serious matters that needed to be attended to. 25 15:06
- 26 612 Q. I don't doubt that for a minute, Ms. O'Sullivan, but 27 the reality is, if there was an ongoing Garda 28 operation, people were dealing with that on the ground 29 and being supervised by investigating officers a layer

1 above that, and there was also probably a chief 2 superintendent and an assistant commissioner of crime 3 and security above that, on top of that situation, is that the actual case? 4 5 Yes. But it would also be my responsibility then to Α. 15:07 6 make sure that those matters were brought to the 7 attention of the necessary authorities. 8 613 But in relation to those matters, they were being Q. 9 dealt with and -- on the ground by people who were supposed to be dealing with them? 10 15:07 11 Yes. Α. who were trained to deal with them? 12 614 Ο. That's correct, Chairman, yes. 13 Α. 14 615 Q. So you had to make a particular decision, which was 15 your personal decision, and you had to make it on 15:07 16 behalf of all of An Garda Síochána that day, isn't that 17 correct? Yes, that's correct, Chairman. 18 Α. 19 616 So the decisions in relation to the ongoing Q. 20 on-the-ground operation, whatever that was, were being taken by other members of the Garda force, under 21 22 supervision, isn't that correct? 23 Yes, Chairman, but they were very important matters Α. 24 that went to the heart of the security of the State. 25 I have no issue with that at all. But there were other 15:07 617 Ο. people there to make those decisions who were suitably 26 27 trained and who you trust --28 Α. Yes.

-- to make those decisions?

29

618

Q.

- 1 A. Yes.
- 2 619 Q. So had you to make a decision which was entirely your decision that day?
- 4 A. That's correct, Chairman, yes.
- 5 620 Q. So what I am suggesting to you, it's fairly likely that  $_{15:08}$
- in relation to what you had to do that day, you were
- 7 speaking to other people about it, and not in relation
- 8 to matters which other people were dealing with at that
- 9 particular time?
- 10 A. I'm not sure, Ms. Leader, if we could just -- maybe I'm 15:08
- 11 not -- maybe could you repeat the question, please?
- 12 621 Q. Certainly. You're referring in your answers to
- discussing an ongoing policing operation with members
- from the Department of Justice?
- 15 A. Yes.
- 16 622 Q. I am correct about that. That ongoing policing
- 17 operation was an ongoing matter which was being dealt
- 18 with by fully competent, properly trained police
- officers, and being supervised by people of chief
- superintendent level and assistant commissioner level,

- 21 as in the normal way?
- 22 A. In the normal way, Chairman, if things were normal at
- 23 that time --
- 24 623 Q. Yes.
- 25 A. -- I would have had a deputy commissioner who would be
- looking after some of these, but it would still fall on
- 27 me, the responsibility to keep -- the importance of
- this operation was such that it was necessary to ensure
- that the Department were kept informed of it.

- 1 624 Q. Yes. No, I don't doubt that. But they were making the decisions on that day, were they?
- A. There were operational decisions being made every day, ves.
- 5 625 Q. And had you a particular decision to make that afternoon after Chief Superintendent Healy phoned you,
- 7 isn't that correct?
- 8 A. That's correct, Chairman, yes.
- 9 626 Q. And that seemed to have been a fairly urgent decision

  10 to make in view of what was going on and the time
  11 constraints in the Commission?
- 12 A. Yes, Chairman, that's correct.
- 13 627 Q. And in the middle of making that decision, your phone
  14 records record that you made a number of telephone
  15 calls to Mr. Waters, one telephone call to -- actually 15:09
  16 two, but one immediately after another to Mr. Waters, a
  17 telephone call to Mr. O'Leary and a number of telephone
  18 calls to and from Chief Superintendent Healy?
- 19 A. Yes, I made two phone calls in that period of -- well, 20 two to Mr. O'Leary, one later that night.
- 21 628 Q. Yes.
- A. But, yes, I made two telephone calls to the Department of Justice, yes.
- 24 629 Q. Yes. So it is likely that Mr. O'Leary is entirely
  25 correct in his memory maybe he's gotten the sequence 15:10
  26 out of order in relation to his memory of what was
  27 going on, what was occupying your mind was the attitude
  28 to Sergeant McCabe at the Commission?
- 29 A. Well, there were several things occupying my mind,

1 Chairman, and I can't over-emphasise that enough, and 2 certainly all I can say is that the sequence of 3 telephone calls, as illustrated in Mr. O'Leary's note, don't accord with the sequence of telephone calls on 4 5 the record and they don't accord with the sequence of 15:10 telephone calls in my memory, but I accept his note. 6 7 It seems to me, maybe it would help if I CHAIRMAN: 8 explained what I think is at the base of Ms. Leader's question. It's, you could somehow say the loneliness 9 of command, if you read war novels you might come 10 15:10 11 across that, but I know you've been in that position. 12 But it's in relation to everything else that is going 13 on, where there is a visit happening the next day, 14 where there is a serious security operation, you're 15 talking those things through with people who are 15:11 16 already dealing with them, but vis-à-vis this, this is 17 something that lands on your desk, it seems 18 unexpectedly, in emotionally fraught circumstances, and 19 Ms. Leader's question is: Look, in those circumstances, would you not find it useful to talk it 20 through with somebody, like people from Justice? 21 22 that the point of the question, Ms. Leader? 23 MS. LEADER: Yes. 24 CHAIRMAN: Yes. 25 I suppose, Chairman, what I was conscious of was, that Α.

A. I suppose, Chairman, what I was conscious of was, that the Commission was in private. Certainly, I felt that it was necessary to bring to the Department's attention the fact that a legal argument had arisen during the day and that there could be potential fallout from

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1			that. We didn't know at that stage what it would be,	
2			but it was quite likely, in my mind, that there could	
3			be, for example, media queries arising, particularly	
4			the fact that we were coming into the weekend, and I	
5			would have alerted them to that fact. I would have	15:11
6			also wanted to know was there anything else going on in	
7			the background that may have influenced my decision or	
8			something that I needed to be aware of or mindful of to	
9			be fair to all parties, and that would have been the	
10			thrust of the conversation.	15:12
11	630	Q.	Okay. If we can just turn briefly to Chief	
12			Superintendent Healy's note of the day's events. And	
13			it's at page the typed version is at page 3825 of	
14			the materials in volume 7. 3825.	
15		Α.	Yes, I have it here.	15:13
16	631	Q.	What Chief Superintendent Healy has recorded is that he	
17			made several telephone conversations with you to get	
18			instructions on the questioning of Sergeant Maurice	
19			McCabe at the Commission.	
20				15:13
21			"The requirement was to question the motive of the	
22			member for the making of various complaints.	
23			Commissioner sought time to speak to DoJ."	
24				
25			Do you have anything to say in relation to that	15:13
26			particular note?	
27		Α.	Chairman, the only as far as I can put it is, I may	
28			well have said in my conversation with Chief	
29			Superintendent Healy, having asked him could he get the	

Т			adjournment, saying he was gone to see could he get	
2			an adjournment, and I was saying I'm going to ring the	
3			Department to let them know. It may well be that. I	
4			don't specifically remember that, but it may well be	
5			that I told him that.	15:13
6	632	Q.	Then we see recorded:	
7				
8			"Then returned with instructions that we:	
9			1. In light of the developments on the front that	
10			Sergeant McCabe had issues with now working in	15:14
11			Mullingar and his welfare, could we seek a deferral	
12			until we seek advice?"	
13				
14			Now, is that in relation to the decision in relation to	
15			motivation or in relation to working in Mullingar, or	15:14
16			what was the advice?	
17		Α.	Again, from my memory, Chairman, that would have been,	
18			I recall saying to Chief Superintendent Healy that we	
19			needed to make sure that the necessary supports in	
20			Mullingar were in place for Sergeant McCabe. This was	15:14
21			obviously going to be a stressful experience for	
22			everybody, but particularly for Sergeant McCabe, and I	
23			needed to make sure that we had the necessary support	
24			mechanisms in place.	
25	633	Q.	You see, Chief Superintendent Healy hasn't suggested	15:14
26			that the Mullingar working-place issues were ever an	
27			issue as far as he was concerned, and he knew nothing	
28			about them?	
29		Α.	I'm going on the basis that from my memory, but also	

Т			the note here says that the working in Mullingar and	
2			the welfare, so, from my memory, what I was saying to	
3			Chief Superintendent Healy is: look, I just want to	
4			make sure that we have the welfare supports in place,	
5			so that's my understanding of what this again,	15:15
6			Chairman, I'm always very careful in giving offering	
7			an opinion on other people's notes. I can only tell	
8			you from my perspective and my memory of what it may	
9			be.	
10	634	Q.	Then we see he records:	15:15
11				
12			"The Commissioner then rang a second time and advised	
13			that, on reflection, that it came out in the course of	
14			questioning, then counsel should"	
15			CHAIRMAN: Sorry, Ms. Leader, we're missing the word	15:15
16			"if"	
17			MS. LEADER: Yes.	
18			CHAIRMAN: in that typed note.	
19			MS. LEADER: " if it came out."	
20				15:15
21			Yes. "If", which is in the handwritten notes, yes.	
22				
23			"If it came out in the course of questioning then	
24			counsel should explore it and it was her view that if	
25			he (counsel) was advising that we explore the area of	15:15
26			motive and that it was necessary then she was inclined	
27			to give instructions to him to explore the issue. It	
28			would be remiss of her not to instruct him to proceed.	
29			Therefore, Commissioner instructed counsel to pursue	

1			that specific line of questioning."	
2		Α.	Yes.	
3	635	Q.	And do you think that accurately records what your	
4			instruction was to	
5		Α.	Yes.	15:16
6	636	Q.	What you thought you were saying to Chief	
7			Superintendent Healy?	
8		Α.	And again, Chairman, I heard Chief Superintendent	
9			Healy's evidence, so this is a condensed note, and	
10			again, as I've said earlier, I can't unravel this and	15:16
11			the sequence of telephone calls that transpired, but	
12			it's an overall capture of the issues that we would	
13			have discussed, yes.	
14	637	Q.	CHAIRMAN: Sorry, the way that looks is something like	
15			this: so I don't want you to specifically raise this,	15:16
16			but if it comes up as being important, well then of	
17			course the "if" word, I suppose, is the only thing	
18			that is	
19		Α.	Chairman, I suppose if counsel were advising that this	
20			was absolutely necessary, and it was necessary to	15:16
21			explore this area, yes, then it was I was	
22			advising it or I was instructing, I beg your pardon.	
23			CHAIRMAN: Well, you see, another possible	
24			interpretation would be the whole thing about the DPP's	
25			letter and its circulation may not have come up at all,	15:17
26			anywhere.	

CHAIRMAN: And if it didn't come up, you were content

to leave it lie, but if it did come up well then

A. Yes, that's correct.

27

- obviously you had to ask about it. So that is another interpretation.
- A. Yes. Or if the Sole Member, for example, Chairman, had decided or had ruled upon it, it may not become an issue at all. So really, I was basing it on counsel's advices, and that if counsel deemed it necessary and if it was -- if it arose, then to -- they had the instructions.
- 9 638 Q. MS. LEADER: Just in relation to the word "necessary",
  10 you'd already decided that this was an appropriate 15:17
  11 thing to pursue in the Commission, isn't that correct?
  12 A. Based on the advices I had received, yes, Chairman.
- 13 639 Q. Yes. So when you're saying that it was necessary, is
  14 this in addition to the instructions that you were
  15 already giving, or were you actually reconfirming 15:18
  16 instructions?
- 17 A. No, and again, as I say, my caution here is around
  18 interpreting somebody else's note, but, from my memory,
  19 was what I relayed to Chief Superintendent Healy was
  20 that if counsel considered it necessary and that it was 15:18
  21 necessary to bring it out in the course of
  22 cross-examination, then that was the instruction that
  23 was given.
- 24 640 Q. Okay. Just in relation to discussing the matter
  25 perhaps and maybe working it through with counsel, as
  26 to whether or not it was necessary, based on all of you
  27 knew in relation to Sergeant McCabe's issues, which far
  28 exceeded the amount of time counsel had in relation to
  29 familiarising himself with the same issues, did you at

15:18

1 any time think maybe I should sit down and talk to 2 counsel about this and figure out why is it necessary 3 to pursue these matters, is there another way to do it, whether the facts stand on their own without pursuing 4 5 any issue as to Sergeant McCabe feeling -- making the

complaints?

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15:20

- 7 well, as I said earlier, Chairman, it was, I think, an Α. 8 unprecedented dilemma to be in. I had to make a There was a big emphasis on making the 9 decision. The advices had been received. Counsel had 10 decision. 11 to have a very hurried overview, but they did have the 12 opportunity, which is something I never had, 13 opportunity to interview -- or, sorry, consult with the
- 14 witnesses that were going to be giving the evidence, 15 and it was their considered opinion that, basically, 16 that these were matters that in a fair -- for a fair and balanced examination -- and if I go back to my own 17 18 mindset, maybe, Chairman, this may be helpful, was that 19 the Commission of Investigation gave us an opportunity to have a fair, balanced, objective and impartial 20 hearing of all of the matters, safe in the knowledge
- 22 that it was being overseen by a very experienced High 23
- Court judge and that all of the parties were 24 represented by very experienced legal people. So, in
- 25 that context, I felt that this was the appropriate thing to do. 26
- 27 641 Ms. Ryan has given evidence that she felt that a Q. consultation, face-to-face, should be had with you in 28 relation to the matter because she felt that there was 29

Τ			trouble ahead in relation to what had gone on in the	
2			Commission on the Friday evening, the 15th, and, as I	
3			understand it, Chief Superintendent Healy relayed that	
4			to you?	
5		Α.	Well, I've read Ms. Ryan's evidence, and my	15:20
6			conversations with Chief Superintendent Healy, and I do	
7			appreciate that Chief Superintendent Healy was under a	
8			lot of pressure relaying matters to and fro from the	
9			Commission, but certainly I was never given the	
10			impression that there was such an emphasis on having a	15:21
11			meeting, because no matter what I was doing or where I	
12			was, I would always make myself available if it had	
13			been pressed upon me that there was such a desire on	
14			behalf of Ms. Ryan to have a consultation, I certainly	
15			would have done that.	15:21
16	642	Q.	Do you regret not having a consultation over the	
17			weekend, in view of what had happened after that?	
18		Α.	Well, I think we had to just deal with the	
19			circumstances as they presented themselves.	
20	643	Q.	Yes.	15:21
21		Α.	And the circumstances that presented themselves was	
22			that there was a requirement to make a decision there	
23			and then, and that's what had to be done.	
24	644	Q.	So you didn't see any necessity for a consultation	
25			after Friday evening when you had made a decision	15:21
26			reconfirming your first decision in relation to the	
27			matter?	
28		Α.	Yes, and I think that's probably reflected in Chief	
29			Superintendent Healy's email the 19:17 email where he	

1			says the decision that has now been taken. I was asked	
2			to make a decision. Based on the advices I had	
3			received, I made that decision, I relayed it to Chief	
4			Superintendent Healy, and that was the decision that	
5			was made. If advices had changed at any stage, I would 1	15:22
6			have obviously reconsidered them and reviewed them in	
7			the course of the proceedings.	
8	645	Q.	Were you aware of the ruling of Mr. Justice O'Higgins	
9			that Friday evening, that a document had to be	
10			prepared; it would appear Chief Superintendent Healy	15:22
11			told you about that?	
12		Α.	Yes, that's correct, Chairman, he did.	
13	646	Q.	And did you regard it as important to look at that	
14			document at any time since, now, the factual basis for	
15			the instructions that you had given were about to be	15:22
16			committed to writing and put before the Commission?	
17		Α.	Well, I understood that the document was going to	
18			present the position that the facts that had to be	
19			given before the Commission and the people that had the	
20			facts were going to input to that document. So I had	15:23
21			no factual input because I had no knowledge of what had	
22			happened in the Cavan-Monaghan area and I had no	
23			knowledge of what the interactions were between the	
24			individual persons that were contributing to the	

26 647 Q. But isn't that the very point, Ms. O'Sullivan; you were 27 giving the go-ahead in relation to questioning Sergeant 28 McCabe about making his complaints and where all of 29 this was coming from, and a factual position was going

15:23

document and Sergeant McCabe.

to be committed to writing in your name in relation to provide a factual basis for that line of questioning, so perhaps it might have been fairly critical, I'd suggest to you, that you would have oversight of that procedure. It wasn't, in actual fact, micro-managing; it was actually looking over what you were sanctioning by giving the go-ahead to counsel on both Thursday and Friday?

15:23

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Chairman, it was never about -- it was never to do with Α. Sergeant McCabe making his complaints. It was getting 15:24 an understanding and putting before the Commission the full factual background so they could consider how this came about. It was never anything to do with Sergeant McCabe making his complaints. It was actually to do with how did this situation arise where Sergeant McCabe 15:24 came to conclude that these individual incidents led to the corruption and malpractice. And my opinion was at that time that the expertise that was there between the legal team and the people that had the best knowledge of it, there was such an urgency on presenting this 15:24 document for Monday morning, that they were the best people to deal with it. I would be afraid that I would be here today accused of interfering in some way if I was going to meet each of the individual people and say to them, what are you going to say about this and what 15:24 evidence do you have to offer to the Commission? just, quite frankly, didn't know, Chairman, and I didn't think it was appropriate for me to go and

They were consulting with counsel and

interview them.

- 1 giving counsel input into the document.
- 2 648 Q. Well, I'm not suggesting that you interview individuals
- 3 who contribute to the document. What I am suggesting
- is, would you not have read over the document to inform
- 5 yourself of the factual basis for the line of
- 6 questioning which you were authorising both on Thursday

15:25

15:25

15:25

15 . 26

- 7 and Friday?
- 8 A. Well, I felt it was appropriate to leave it to the
- 9 legal team and with the input from each of the people
- that had the appropriate knowledge that could actually
- best put forward to the Commission the position and to
- 12 allow that to take place. My understanding is, from
- 13 Chief Superintendent Healy, that that continued into
- the very early hours of the morning, and indeed I have
- read from Ms. Ryan's evidence that she was in a very
- hurried way to get it to the Commission on the Monday
- 17 morning. So really, there was no time to do that. But
- I also felt that I had nothing of factual input to
- input to the document.
- 20 649 Q. Did you at any time limit your instructions to counsel
- insofar as you might have said to him at no time and in
- no way is Sergeant McCabe's integrity ever to be
- challenged?
- 24 A. I never, ever instructed counsel to impugn Sergeant
- 25 McCabe's integrity.
- 26 650 Q. That is not what I asked you, Ms. O'Sullivan. Did you
- ever instruct counsel not to impugn his integrity?
- 28 A. It was never about Sergeant McCabe, I think I said it
- 29 earlier, Chairman, it was never about Sergeant McCabe

Τ			as an individual or as the man. It was always about	
2			getting to the truth of the allegations and	
3			establishing or assisting the Commission in	
4			establishing the facts and putting the relevant	
5			background matters before the Commission. So it was	15:26
6			never, ever suggested to me that there was going to be	
7			any never anything to do with Sergeant McCabe	
8			personally or his integrity, or anything of that	
9			nature.	
10	651	Q.	Perhaps I might ask you again, Ms. O'Sullivan. Chief	15:27
11			Superintendent Healy records that the issue of	
12			motivation was to be opened up in front of the	
13			Commission, I am correct in that, and that was your	
14			understanding in relation to that?	
15		Α.	Yes, Chairman.	15:27
16	652	Q.	And in giving instructions to Chief Superintendent	
17			Healy, did you ever make it clear to him that at no	
18			time was Sergeant McCabe's integrity to be challenged?	
19		Α.	Yes.	
20	653	Q.	When?	15:27
21		Α.	Chief Superintendent Healy would have been aware of my	
22			views in relation to Sergeant McCabe and that it was	
23			not about Sergeant McCabe. So from the outset. It was	
24			always about putting the facts before the Commission	
25			and making sure that all of the relevant facts were put	15:27
26			before the Commission in order to allow them to do	
27			their job. It was never about making a case that	
28			Sergeant McCabe was motivated out of any bad motive or	
29			any improper motive. It was always about simply	

1			putting the facts before it. Quite the opposite, in	
2			fact, as I said, we had already accepted the high level	
3			findings of the Guerin Report and Sergeant McCabe had	
4			already contributed hugely to the improvements that we	
5			put in place around that.	15:28
6	654	Q.	Can I take it from that is, you never actually said to	
7			Chief Superintendent Healy: while you can explore the	
8			issue of motivation, I am now telling you that you are	
9			not in any way to suggest to Sergeant McCabe that it	
10			was in any way ill-motivated?	15:28
11		Α.	It was never suggested sorry.	
12	655	Q.	I know it was never suggested to him, but was the	
13			opposite suggested to him?	
14		Α.	It was never suggested to me that there was any	
15			intention ever to undermine Sergeant McCabe in any way	15:28
16			whatsoever. And if that had been suggested, I most	
17			certainly would have said absolutely not. But what I	
18			did in this case was, I relied on the professional	
19			competence and the skill and the experience of the	
20			legal team in making sure, and indeed in terms of the	15:28
21			Sole Member, making sure that nobody was impugned in	
22			any improper way.	
23	656	Q.	Okay. When motive is opened up, Ms. O'Sullivan, good	
24			motive and bad motive, they're flip-sides of the same	
25			thing, so you never in any way limited it to good	15:28
26			motive; you just opened up motive, is what I am	
27			suggesting to you?	
28		Α.	But there was never any suggestion, Ms. Leader, that	
29			there was any bad motive, never. Quite the opposite.	

1			Sergeant McCabe had courageously, and rightly, brought	
2			forward all of these issues, and that was always the	
3			position of me as Commissioner of An Garda Síochána.	
4			So there was never a suggestion that there was any bad	
5			motivation on the part of Sergeant McCabe. Quite the	15:29
6			opposite. It was always the understanding that he had	
7			brought these matters forward on a proper basis, and	
8			certainly the corruption and malpractice allegations,	
9			it was to get an understanding of where those issues	
10			had come from.	15:29
11	657	Q.	Well, maybe that is why it might have been well-advised	
12			to actually look at the factual basis for exploring	
13			motivation when Mr. Justice O'Higgins actually ordered	
14			that they be committed to writing, it may have been a	
15			good a good practice to adopt, to actually look at	15:29
16			what was being put forward in relation to motivation?	
17		Α.	But I don't believe that even in what was put forward,	
18			that there was anything improper or anything suggesting	
19			an improper motive on behalf of Sergeant McCabe in it.	
20	658	Q.	Is that your understanding of the letter of the 18th	15:30
21			May?	
22		Α.	I believe the purpose of the letter of the 18th was put	
23			before the Commission, the matters that were going to	
24			be put to all of the witnesses.	
25	659	Q.	I think, as it happened, you actually attended a	15:30
26			function where the Minister attended on the 16th May,	
27			is that correct?	

28

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Α.

That's correct, Chairman. We had the memorial service

for the 88 members of An Garda Síochána who lost their

lives in the line of duty, and it's annual service that 1 2 we have every year in Dublin Castle. And that was the Minister for Justice who attended? 3 660 Q. 4 Yes. Minister Fitzgerald. Α. 5 661 There is a note in your diary, and I just don't Q. 15:30 6 want it brought up on screen, but at page 4353 of the 7 materials, which is Volume 8, sorry, Ms. O'Sullivan. It's Volume 8. It's an e-calendar. 8 Yes, I have it here. 9 Α. That is noted in it, and it would appear that the 10 662 Ο. 15:31 11 secretary general also attended on that day. Have you 12 any memory of that? 13 Yes, that would be very normal. It normally would be Α. 14 attended by the Minister for Justice, the secretary 15 general, other departmental officials and a number of 15:31 serving and retired, both members of An Garda Síochána 16 17 but maybe also some officials. 18 And am I correct in saying the secretary general was 663 Q. 19 Mr. Waters at that time? 20 Yes, that would be correct. Α. 15:32 And was there any reference to what happened the 21 664 Q. 22 previous day in your long telephone conversation with 23 him, can you remember? 24 The occasion was a very poignant and a very Α. 25 ceremonial occasion, and, no, there was 15:32 no conversations whatsoever about what had happened the 26 27 previous day. The focus was completely that day on the

families of the people that we were memorialising.

Now, proceedings continued at the Commission on the

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Q.

1			18th May, and did you seek any update as to what	
2			happened post the 15th from Chief Superintendent Healy?	
3		Α.	Yes, Chief Superintendent Healy would have kept me	
4			updated and, as I say, red-flag any issues to me that	
5			would have arisen, Chairman.	15:32
6	666	Q.	And were you aware that the contents of the letter of	
7			the 18th May were not allowed to be led before the	
8			Commission?	
9		Α.	Yes. Chairman, my understanding was that Mr. Justice	
10			O'Higgins made a ruling on, I believe it was day 3,	15:33
11			which was the 18th, and, yes, Chief Superintendent	
12			Healy would have relayed that to me.	
13	667	Q.	Now, also on the evening of the 18th, Sergeant McCabe	
14			had cause to contact Superintendent Murray in relation	
15			to issues which he felt he had to bring to his	15:33
16			attention?	
17		Α.	Yes, that's correct, Chairman.	
18	668	Q.	Were you aware of those?	
19		Α.	Yes, those matters were brought to my attention that	
20			evening, the Monday evening.	15:33
21	669	Q.	Yes. And I think page 3047 of the materials, which is	
22			Volume 6.	
23		Α.	3047? Would it be Volume 5, maybe?	
24	670	Q.	Maybe. Yes, Volume 5. Thank you.	
25		Α.	Yes, Chairman, I have it here.	15:34
26	671	Q.	We see that maybe at page 3048, Assistant Commissioner	
27			Fanning reported certain developments in the workplace	
28			with regard to Sergeant McCabe?	
29		Α.	Yes, that's correct, Chairman.	

- And I think at that time Superintendent Murray was his 1 672 Q. 2 superintendent in Mullingar? 3 In Mullingar, yes, that's correct, Chairman. Α.
  - 673 And he is explaining to his chief superintendent 0. in Mullingar, who I understand is Chief Superintendent

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wheatley, and also copying it on to Assistant

7 Commissioner Fanning:

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"With reference to the above, you are aware that Sergeant McCabe is currently performing duty as sergeant in charge of the traffic corps unit based in Mullingar. This was a mutually acceptable arrangement with Garda management in Mullingar and himself following the request of another sergeant to be redeployed. On this date --" which is the 18th -- "the 15:35 Monday, I received a text from Sergeant McCabe asking me to meet him at 7:00pm this evening. He indicated it was important. I agreed to meet him and Sergeant McCabe later explained that he was running late and that it it would be 7:30. At 7:35, Sergeant McCabe met 15:35 me in my office. Sergeant McCabe stated that he could no longer carry on as sergeant in charge of the traffic As an explanation, he indicated that the reason was Nóirín O'Sullivan and that he felt under threat. Sergeant McCabe informed me that he was bound by a confidentiality clause and could not give me any more information. At 8:24 I again spoke to Sergeant McCabe He indicated he had no problem with me by telephone. stating in my report the reason why he did not want to

do duty as sergeant in charge and further explained that he did not feel safe and that if anything was to go wrong, they would be down on him like a ton of bricks. I asked Sergeant McCabe if he wanted me to contact Chief Superintendent O'Brien for him and he indicated there was no point. He did not wish me to do anything else."

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And then there is a reference to Sergeant McCabe attending at the O'Higgins Commission of Inquiry.

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"And is due to attend again tomorrow."

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So this must have caused some alarm if you saw this, or maybe if you would tell the Tribunal about that, 15:36 please.

15:36

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Yes, Chairman. So I received this, I think initially Α. by text from Assistant Commissioner Fanning, and then subsequently it was emailed, and yes, as I had said earlier, I was always, I suppose, fearful, or mindful, 15:37 probably a better word, I was always mindful that anything that transpired at the Commission of Investigation may well change Sergeant McCabe's perception of me. Certainly, I can understand how Sergeant McCabe may have felt, that he -- in some way 15:37 that he was under some stress at the Commission of Investigation. I was at a loss to know what he meant when he said that he felt under threat from me and that if something happened, that we would be down on him

1			like a ton of bricks, because that was certainly never	
2			the impression given. So when I received this, what I	
3			instructed was, that the first thing was to make sure	
4			that, as I had said previously, that local Garda	
5			management made sure that the supports were there for	15:37
6			Sergeant McCabe. Sergeant McCabe had particular he	
7			had written to me, in fact, in March of that year, if I	
8			am not mistaken, and he had expressed satisfaction with	
9			particularly Chief Superintendent Wheatley and	
10			Inspector Murray, who were his local chief	15:38
11			superintendent, superintendent. So I was very	
12			satisfied that they had a very good rapport and a very	
13			good relationship with Sergeant McCabe. And what I	
14			instructed the then-Deputy Commissioner, or I think	
15			Assistant Commissioner Twomey, to do, was to make sure	15:38
16			that local management reassured Sergeant McCabe that	
17			all of the necessary supports remained in place for	
18			him. And I don't have the minute here, Chairman, but I	
19			know there is a minute to support that, that went back	
20			out.	15:38
21	674	Q.	Okay. Well, I think maybe if you look at page 3731, it	
22			may not be the actual minute, but I think it contains	
23			the information that you're referring to.	
24			MR. McDOWELL: 3047.	
25		Α.	Sorry?	15:38
26	675	Q.	MS. LEADER: 3047.	
27		Α.	3047. Yes. Yes, that would be the minute.	
28	676	Q.	What you are saying is:	

Τ	"Contact should be made with Sergeant McCabe to address	
2	the issues and concerns he has expressed to	
3	Superintendent Murray and whatever actions are deemed	
4	necessary to assuage his concerns should be put in	
5	place. Sergeant McCabe should be assured that Garda	15:39
6	management, including the HR department, local	
7	management and other specific support mechanisms from	
8	the Garda welfare services are available to support	
9	him, and should he wish to avail of any such service,	
10	such request should be facilitated immediately.	15:39
11	Likewise, Sergeant McCabe should be reminded that Chief	
12	Superintendent O'Brien, his nominated point of contact,	
13	is also available to speak with him, should he so wish.	
14	And given the content of email correspondence received	
15	at this office, please ensure that Sergeant McCabe	15:39
16	continues to be afforded every support and protection	
17	in his workplace by his management team and that	
18	ongoing contacts are maintained and enhanced as	
19	necessary."	
20		15:39
21	And then there's a final paragraph:	
22		
23	"To reiterate, great care must be taken in any	
24	discussions with Sergeant McCabe to ensure that any	
25	evidence given before the Commission, questions asked,	15:40

A. That's correct, Chairman, yes.

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not be addressed or discussed in any way."

discussions with legal representatives or any other

matters touching on the work of the Commission, should

- 1 677 Q. Yes. And that's the action you took in front of [sic] 2 the 18th?
- 3 A. Yes, Chairman.
- The issue of the 18th May. I wonder, Commissioner, did 4 678 0. 5 you at any time think that you would have been better 15:40 6 off not being represented at the O'Higgins Commission, 7 or perhaps that separate legal teams be put in place 8 for senior Garda management in Cavan-Monaghan and you, in view of the approach that was being taken in the 9 10 workplace matters at that time connected with Sergeant 15:40 11 McCabe?
- 12 Well, Chairman, in that regard, what I did was, on the Α. 13 advices of the Head of Legal Affairs, Mr. Ruane, we 14 followed what was established practice. Mr. Ruane 15 advised that the members, both serving and retired, 16 from superintendent and up, who were seeking representation, should be represented, and that if a 17 conflict arose at any stage, that that would be flagged 18 19 and we would then reconsider the matter. So, in that 20 regard, what we did was, followed the established 21 practice. As I say, I was very conscious that, 22 separately from that, we had the ongoing engagement 23 with Sergeant McCabe in the Mullingar -- in the 24 workplace in Mullingar and also the various support 25 mechanisms that we had to put in place through the welfare service and Chief Superintendent O'Brien in 26 27 particular, his investigation, which he was working

15:41

15:41

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29 679 Q. Okay. Well, I suppose I don't know if there's an

with Sergeant McCabe on.

Т			answer to my question there, but was there any	
2			consideration given that you were gone down a	
3			particular path with Sergeant McCabe in supporting him	
4			in the workplace and that may not be entirely	
5			compatible with questioning what had happened in	15:42
6			relation to workplace relations between himself and	
7			senior management in Cavan-Monaghan?	
8		Α.	But I think that was the difference, Chairman. It	
9			was the O'Higgins Commission were looking at the	
10			issues in relation to the workplace interactions in	15:42
11			Bailieboro. The issues that we were working with	
12			Sergeant McCabe on were his ongoing workplace issues in	
13			Mullingar and also making sure that Sergeant McCabe was	
14			protected and afforded support as a protected	
15			discloser.	15:42
16	680	Q.	So you didn't see any conflict between those two?	
17		Α.	Not at that time, and nor was I advised. It may be the	
18			right thing to do in the future; if this situation	
19			arose for my successor, it may well be the right thing	
20			to do, but I think, again, that would have to be taken	15:42
21			on very careful and considered legal advice from the	
22			Head of Legal Affairs to see what but there was no	
23			conflict arising at that stage.	
24	681	Q.	Okay. Do you think it would have been preferable had	
25			there been separate legal representation, with the	15:43
26			benefit of hindsight and taking into account what you	
27			have just said, that may be the right thing to do?	
28		Α.	Well, not necessarily, Chairman. We established what	
29			was or, sorry, we followed what was established	

1			practice. And again, as I say, very conscious of the	
2			totality of the effect on Sergeant McCabe and the toll	
3			that the Bailieboro issues, which had been going on for	
4			so long, had taken on Sergeant McCabe and on the	
5			organisation and the individuals in the organisation as	15:43
6			a whole, we followed what was proven practice in terms	
7			of everybody being represented by the same legal team.	
8			But if a conflict had arisen, Mr. Ruane had advised me	
9			that that could be revisited at that stage.	
10	682	Q.	If we could just then turn to July 2015. I think the	15:43
11			Press Office, the Garda Press Office, received a media	
12			query from Mr. Burke of RTÉ, is that correct?	
13		Α.	That's correct, Chairman.	
14	683	Q.	Yes, it's page 2016 of the materials, which is at	
15			Volume 3.	15:44
16		Α.	I beg your pardon, Ms. Leader, just the number of the	
17			page again?	
18	684	Q.	2016.	
19		Α.	2016. Yes.	
20	685	Q.	And that press query from Mr. Burke:	15:44
21				
22			"Can you please respond to the following query: it is	
23			two-parted and relates to separate matters involving	
24			the Garda Sergeant Maurice McCabe.	
25				15:44
26			1. RTÉ understands that Sergeant McCabe has contacted	
27			Garda Headquarters to request that he be released from	
28			the new role heading up the traffic unit Mullingar.	
29			What is your response to this and your understanding of	

1			the circumstances behind Sergeant McCabe's decision?	
2				
3			2. Secondly, and separate to the above, RTÉ's This	
4			Week understands that at a recent session of Justice	
5			Kevin O'Higgins' inquiry counsel for the Garda	15:45
6			Commissioner raised questions over the motivation of	
7			Sergeant McCabe for bringing certain matters regarding	
8			alleged Garda misconduct to attention. Does this	
9			amount to the view of the Garda Commissioner in terms	
10			of her view as to why Sergeant McCabe raised these	15:45
11			issues in the first instance?	
12				
13			I would appreciate your response."	
14				
15			And I think that was brought to your attention later on	15:45
16			that day?	
17		Α.	Yes. Yes, Chairman. Yes.	
18	686	Q.	And it would appear that the Press Officer notified you	
19			that a reply had been sent to Mr. Burke from the Garda	
20			Press Office in response to the queries below, saying:	15:46
21				
22			"An Garda Síochána do not comment on named individuals	
23			or the deployment of Garda resources	
24			internally/externally for operational reasons. As this	
25			inquiry is ongoing it would be inappropriate for An	15:46
26			Garda Síochána to comment. Please note An Garda	
27			Síochána's understanding is that the O'Higgins Inquiry	
28			may have imposed reporting restrictions on its	
29			working."	

Т				
2			And the email was forwarded to the professional	
3			standards chief superintendent, Mr. Barrett, the	
4			executive director of human resource management and	
5			Mr. Ruane of legal affairs. I think the sergeant in	15:46
6			the Press Office notified you of that on the 4th?	
7		Α.	Yes, that's correct, Chairman.	
8	687	Q.	Now I think that was notified on to Mr. O'Leary of the	
9			Department of Justice?	
10		Α.	That's correct, Chairman, yes.	15:47
11	688	Q.	And did you do that?	
12		Α.	Yes, I believe I did, Chairman. I just don't see it	
13			here, but I believe I did.	
14	689	Q.	Yes. And that, I think it was first of all accredited	
15			to Colm Ó Mongáin and that was corrected to	15:47
16			Mr. O'Leary?	
17		Α.	Yes, that's correct.	
18	690	Q.	Okay. Why was it that you notified Mr. O'Leary in	
19			relation to that press query?	
20		Α.	Again, just to give some context, Chairman, I suppose	15:47
21			the issues surrounding Sergeant McCabe had become of	
22			such public prominence and profile, that actually a lot	
23			of there was a lot of media queries over a period of	
24			time in relation to Sergeant McCabe or matters relating	
25			to Sergeant McCabe, may be a better way to put it. And	15:47
26			there were regular queries being received by both	
27			ourselves in An Garda Síochána, but also by the	
28			Department of Justice. So I raised it with the	
29			Department of Justice through the Deputy Secretary to	

let them know that we had received this query because 1 2 it was quite likely they would receive a similar query 3 and to let them know what our general response was. I 4 was also very conscious of the fact that Mr. Justice 5 O'Higgins had placed very strict reporting restrictions 15:48 6 around the proceedings at the Commission and I was very 7 concerned that this in some way was infringing on the 8 integrity or impacting on the integrity of Mr. Justice 9 O'Higgins' process.

10 691 Q. And in that regard it would appear from Mr. O'Leary's
11 onward emails to the Minister and various departmental
12 officials that you had phoned him initially to tell him
13 about it and then you emailed on the actual press
14 query?

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- 15 Yes. That's correct, Chairman. And I would regularly Α. 16 have cause to phone Mr. O'Leary or maybe Mr. Waters in 17 terms of not just in relation to Sergeant McCabe, but 18 just in terms of very routine queries that we would get 19 on a regular basis which would impact on both ourselves 20 and the Department. It could be anything from industrial relations matters to operational matters. 21 22 to -- there would be a whole myriad of things that we would talk about. 23
- 24 692 Q. I suppose you can understand the Department of Justice
  25 being notified of industrial relations matters in An
  26 Garda Síochána, because if there was to be a strike or
  27 something of that nature it would have repercussions
  28 for justice and they would have to organise or at least
  29 try and organise some sort of policing service for the

1 state, were there to be a problem? 2 Α. Yes. 3 693 0. Yes? 4 Chairman, yes. Α. 5 694 It's a fairly major event, isn't that correct, Q. 15:49 industrial relations problems? 6 It mightn't even be as big an event as a 7 Α. 8 potential strike, it could also be in terms of some of the negotiations, pay negotiations, various different 9 matters that would come into public attention. 10 15 · 49 11 could be a whole variety of matters. 12 I suppose can readily understand the Commissioner 695 Q. 13 notifying the Department of Justice of major seizures 14 that the Guards had carried out or major ongoing 15 investigations or perhaps matters impacting on the 15:50 16 security of the State, they would be fairly vital 17 matters to inform the Department of Justice about, one 18 would think? 19 Yes, Chairman. And I'm sure, Chairman, you will Α. appreciate there are a whole myriad of issues, 20 15:50 everything from, for example, what may look like a very 21 22 innocuous incident, maybe a road traffic accident, 23 maybe a burglary, things that to the naked eye may look 24 very innocuous, but I suppose the fact is that issues 25 within An Garda Síochána from the most benign issue 15:50 right up to the biggest seizure, or the biggest 26 27 international security incident that happens, they have

overnight, so there is a decision to be made.

potential to become real political matters, sometimes

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Т			are certain reporting criteria, that he would report	
2			several incidents to the Department. So we would call	
3			them our critical incidents, they would always be	
4			reported to the Department. But then there is a	
5			judgment call in terms of other incidents that need to	15:5
6			be reported to the Department. And there is	
7			legislation provided for in the 2005 Act which allows	
8			for that.	
9	696	Q.	So am I to take it from that, Ms. O'Sullivan, that	
10			Sergeant McCabe's issues had potential, and what was	15:5
11			happening in the Commission and the attitude and the	
12			approach to Sergeant McCabe in the Commission had the	
13			potential to become a very political issue and that was	
14			in July 2015?	
15		Α.	But I think, Chairman, even before that, issues	15:5
16			surrounding Sergeant McCabe the become very	
17			politicised.	
18			CHAIRMAN: I think I understand what you are saying.	
19		Α.	Yes.	
20	697	Q.	MS. LEADER: And maybe Ms. Ryan was right that evening	15:5
21			when she described the situation as political dynamite.	
22			It was going along that road even in July 2015.	
23		Α.	Well, even outside of the conduct of the O'Higgins	
24			Commission of Investigation it became very, very	
25			difficult to deal with a lot of issues, because they	15:5
26			were becoming very public and very politicised and it	
27			made my job of having to deal with all of the issues	
28			and my intention to deal with all of the issues fairly	
29			and transparently, it made it very, very difficult.	

		And if I could put it, Chairman, and I have thought	
		about this long and hard, you know these are workplace	
		issues that go on in every single organisation, in the	
		case of An Garda Síochána, they were amplified and	
		thrust into the public domain, discussed politically	15:52
		and in public commentary, in newspapers and certain	
		media outlets and the whole lot, and it made the job of	
		me as Commissioner, and indeed local management, very,	
		very difficult to deal with when we had to put in this	
		factor as well.	15:52
698	Q.	Very close in time to that it would appear that your	
		counsel at the Commission wrote a reasonably long	
		summary, it was in relation to what was happening at	
		the Commission. I am referring now to Mr. Smyth's	
		letter in relation to the matter, dated 6th July. Do	45 50
		recter in relation to the matter, dated oth July. Do	15:53
		you remember	15:53
	Α.		15:53
699	A. Q.	you remember	15:53
699		you remember Is it	15:53
699	Q.	you remember Is it Yes, I will get it?	15:53
	Q. A.	you remember Is it Yes, I will get it? Sorry.	
	Q. A.	you remember Is it Yes, I will get it? Sorry. Sorry, I have just lost the page reference. 2022 of	
	Q. A. Q.	you remember Is it Yes, I will get it? Sorry. Sorry, I have just lost the page reference. 2022 of the materials.	
700	Q. A. Q.	you remember Is it Yes, I will get it? Sorry. Sorry, I have just lost the page reference. 2022 of the materials. Yes, Chairman, I have that here.	
700	Q. A. Q. A.	you remember Is it Yes, I will get it? Sorry. Sorry, I have just lost the page reference. 2022 of the materials. Yes, Chairman, I have that here. Did you ask for that letter, Ms. O'Sullivan?	
700	Q. A. Q. A. Q.	you remember Is it Yes, I will get it? Sorry. Sorry, I have just lost the page reference. 2022 of the materials. Yes, Chairman, I have that here. Did you ask for that letter, Ms. O'Sullivan? No, Chairman.	15:53
700	Q. A. Q. A. Q.	you remember Is it Yes, I will get it? Sorry. Sorry, I have just lost the page reference. 2022 of the materials. Yes, Chairman, I have that here. Did you ask for that letter, Ms. O'Sullivan? No, Chairman. Do you know how it came about?	15:53
	698	698 Q.	about this long and hard, you know these are workplace issues that go on in every single organisation, in the case of An Garda Síochána, they were amplified and thrust into the public domain, discussed politically and in public commentary, in newspapers and certain media outlets and the whole lot, and it made the job of me as Commissioner, and indeed local management, very, very difficult to deal with when we had to put in this factor as well.  698 Q. Very close in time to that it would appear that your counsel at the Commission wrote a reasonably long summary, it was in relation to what was happening at the Commission. I am referring now to Mr. Smyth's

Т			Dear Fergus	
2			Further to the dealings of Modules 1 and 2, I attach	
3			letter from Colm Smyth SC dated 6th inst. setting out	
4			his views on issues to date and in particular Sergeant	
5			McCabe's motivation for bringing the complaints in the	15:54
6			first place."	
7				
8			And then we see Chief Superintendent Healy forwarding	
9			it to you on the evening of the 6th:	
10				15:54
11			"Commissioner	
12				
13			Please see the attached email received from Mr. Smyth	
14			SC by way of update as discussed."	
15				15:55
16			Have you any memory of it would appear that it had	
17			been under discussion between yourself and Chief	
18			Superintendent Healy.	
19		Α.	The issue that would have from my memory, Chair, the	
20			issue that was under discussion was the progress of	15:55
21			Module 1 and Module 2. So that would have been the	
22			issue under discussion.	
23	704	Q.	Okay. And he also refers to a conversation he had with	
24			you on Saturday in relation to the John Burke issue,	
25			and the media query in relation to that?	15:55
26		Α.	Yes, Chair, I see that.	
27	705	Q.	Yes. So if we could just go to Mr. Smyth's advices and	
28			what Mr. Smyth says, he first of all says:	
29				

1	"The hearing of the current modules commenced on the	
2	24th and concluded on the 2nd without completing the	
3	module pertaining to Mr. McGrath and the murder of	
4	Sylvia Roche Kelly. My team hope to have their written	
5	submissions pertaining to modules with you before the	15:56
6	22nd inst.	
7		
8	It is becoming increasingly obvious as the module	
9	hearings proceed that Sergeant McCabe has a strong	
10	motivation to denigrate the character and reputation of	15:56
11	Chief Superintendent Michael Clancy and	
12	Superintendent Cunningham. You will recall that in a	
13	previous module he withdrew allegations of cover up	
14	against Chief Superintendent McGinn and Assistant	
15	Commissioner Byrne.	15:56
16		
17	In tab 68 of Module 2, part 2, the statement of	
18	Sergeant McCabe is contained as given to the Ombudsman	
19	Commission. In that statement commencing on the last	
20	line of the first page Sergeant McCabe states as the	15:56
21	following:	
22	'Superintendent Clancy was a man who cared more what	
23	Chief Superintendent Rooney would think of the decision	
24	he made rather than caring for what happened to victims	
25	of crime or injured parties.'"	15:57
26		
27	And he goes in detail then in relation to refusing to	
28	withdraw the statement, in relation to the Cootehill	
29	matter the allegations against Superintendent	

Т			cumningnam and Superincendent Michael Clancy, and also	
2			in relation to his statement with regard to the Mary	
3			Lynch ordeal. And he then refers to a taped	
4			conversation in relation to the matter and he continues	
5			on down in relation to Sergeant McCabe and his	15:57
6			attitude, I suppose, to management. Did this come as a	
7			surprise to you or were you familiar with matters that	
8			had evolved at the Commission at that time?	
9		Α.	Well, Chief Superintendent Healy had been keeping me	
10			apprised of matters as they were developing at the	15:58
11			Commission. So I would have been aware of the matters	
12			that the generality of the matters that were in the	
13			letter.	
14	706	Q.	Okay. Were you aware of what had transpired when	
15			Module 1 had recommenced, if I can put that way, in	15:58
16			June 2015, and the matters with regard to the	
17			inaccuracy in the letter of the 18th May?	
18		Α.	Yes, Chairman. Chief Superintendent Healy would have	
19			brought that to my attention, yes.	
20	707	Q.	Were you alarmed by this matter?	15:58
21		Α.	Well, my understanding from what Chief Superintendent	
22			Healy informed me was that the issue was the two and	
23			I'm not dismissing it, Chairman, but it was the	
24			difference between the "to" and "against" and that was	
25			the issue that Chief Superintendent Healy brought to my	15:58
26			attention.	
27	708	Q.	Okay. We've heard that a year litter Chief	
28			Superintendent Healy was summoned to a meeting in	
29			relation in Garda headquarters in relation to	

1 matters which had transpired in Module 1 at the 2 O'Higgins Commission a year earlier. Did you at any 3 time seek to get to the bottom of what was going on in week 1 of the Commission in 2015? You had a media 4 5 query now, you had something that had gone wrong in 15:59 June of 2015 and you had, I suppose, upset from 6 7 Sergeant McCabe on the workplace front in relation to the matter and there was panic in the first week of the 8 Commission on 15th May 2015. So did you ever at any 9 10 time seek to get to the bottom of what happened during 15:59 11 Module 1? 12 Chairman, I wouldn't describe it as a panic on day 1, Α. 13 or -- day 2 I beg your pardon. 14 709 Q. Day 2? 15 I wouldn't describe that as a panic. The fact was that 15:59 Α. 16 a legal argument had arisen at the Commission and 17 counsel for Sergeant McCabe had asked were the 18 instructions coming from the Commissioner. Yes, there 19 was a delay in Chief Superintendent Healy making 20 contact with me and the number of missed phone calls. 16:00 but if that denotes panic, I wouldn't describe it as a 21 22 There was no panic. As I said earlier, my 23 understanding is that it was quite heated in the Commission but other than that there certainly to my 24 mind wasn't a panic. And there were other issues then 25 16:00 26 arising in June when the hearings resumed and my 27 understanding that it was a genuine mistake had occurred in the drafting of the letter and that had 28 29 been cleared up at the Commission.

1	710	Q.	Well, I suppose it had been cleared up insofar as there
2			was an inaccuracy pointed out by the Chairman, by
3			Mr. Justice O'Higgins at the Commission, but there was
4			no resolution as to how this had happened, if you
5			understand, and this inaccuracy maybe was brought to
6			the attention of the Commission by reason of a tape
7			recording of the meeting that Sergeant McCabe had in
8			his possession?

A. My understanding is that the inaccuracy was identified, as you quite rightly say, Ms. Leader, by Mr. Justice O'Higgins and that was the inaccuracy of the word "to" and "from". And then I was informed by Chief Superintendent Healy that the issue of the tape recording, that Sergeant McCabe had actually a tape recording which he had produced to the Commission.

16:01

16:01

16:02

- 16 711 Q. Yes. But did you ever at any time try to get to the bottom of what happened in 2015?
- A. Well, my view was that it was a matter for Mr. Justice
  O'Higgins to explore or examine or investigate the
  matters before him. And it wasn't my job to interfere
  in Mr. Justice O'Higgins' proceedings to do his job, so
  to speak, for him.
- 23 712 Q. Okay. Well, did you ever at any time consider it may 24 have been appropriate to contact Sergeant McCabe 25 yourself and say, look, I'm sorry about all of this?
- A. Well, I suppose we had to wait until outcome of the proceedings and I did subsequent to the proceedings meet with Sergeant McCabe again in I believe May 2016.

  But not during the course of the proceedings. I didn't

Τ			reel that until we heard the outcome of the proceedings	
2			and the findings of Mr. Justice O'Higgins would it be	
3			appropriate to do anything.	
4	713	Q.	Were you aware that legal submissions had been	
5			submitted to the Commission?	16:02
6		Α.	I was aware that there were ongoing submissions, yes.	
7	714	Q.	Yes. And that the wrong paragraph 19 had been included	
8			in those submissions as part of those submissions?	
9		Α.	I'm aware of that now, Chairman, yes.	
10	715	Q.	Were you aware at the time?	16:02
11		Α.	No, Chairman. I don't believe I was.	
12	716	Q.	Did you ever consider it maybe wise at that time to	
13			make sure that everything possible was done to correct	
14			the inaccuracy in that letter and to make sure it	
15			wasn't repeated?	16:03
16		Α.	At what time?	
17	717	Q.	When you discovered that it had been made.	
18		Α.	Well, yes, but my understanding was that it was	
19			accepted as a factual inaccuracy in the drafting of a	
20			letter. That was my understanding that I was given by	16:03
21			Chief Superintendent Healy.	
22			MS. LEADER: I don't know if it is appropriate to break	
23			now, sir.	
24			CHAIRMAN: Do you think you will finish soon?	
25			MS. LEADER: No, not really. I think there is about	16:03
26			another hour and a half left, yes.	
27			CHAIRMAN: Really? Mr. McDowell, how long do you think	
28			you will be?	
29			MR McDOWELL: I'm not going to give an estimate like I	

1 did the other day, Judge.

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Oh, I know, but you know, Mr. McDowell, CHAIRMAN: people complain about tribunals taking years. addressing this to you, by the way. I really amn't addressing this to you. No, I'm not addressing this to 16:03 I'm addressing it to everybody, because I have made this point in other cases. I have worked over a period of five years to get a new set of rules on case management introduced into the Rules of the Superior Courts and I eventually succeeded. And that includes 16:04 finding out how long people will take or even giving people an amount of time that they can take in order to do something. And that is at the behest of the Judge. Rather than things going on for days and people coming back again and again and again. And in doing that, I'm 16:04 not suggesting, for instance, that I have heard enough, but it is a professional assessment from a person sitting in my place to see how long an issue reasonably could take with of course the built in flexibility that if people need more time than that they can ask for it. 16:04 So asking for an estimate is in this jurisdiction under, the Rules of the Superior Courts, not wrong and across the water it has been in place for years, in consequence of which their legal proceedings get done certainly in terms of complicated cases in about a 16:04 fifth of the time that we do things over here, which isn't -- which is not something that inures to the benefit of our legal submission or attracting business in courts. So I actually am asking for an estimate and

1	I think I'm within my rights to ask for it,	
2	Mr. McDowell.	
3	MR. McDOWELL: Well, I'm not refusing at all or	
4	cavilling at being asked how long I think I will be.	
5	CHAIRMAN: Yes.	6:05
6	MR. McDOWELL: But I'm making this point: That it very	
7	much depends on the kind of answers I get from the	
8	witness.	
9	CHAIRMAN: I appreciate that.	
10	MR. McDOWELL: That's the first thing. And secondly,	6:05
11	it is going to be lengthy, Judge, and it will take a	
12	considerable portion of tomorrow. That is all I'm	
13	saying.	
14	CHAIRMAN: All right. Well, that is fine. At least I	
15	know that. But in terms of where I am looking at it	6:05
16	from, I mean, looking at these issues and how they	
17	arose. Well, one issue is certainly what is being said	
18	publicly in relation to Sergeant McCabe and whether	
19	that is inconsistent with, for instance, challenging	
20	his motivation, whether challenging his motivation	6:05
21	could be represented as such or was it a case of	
22	looking at his perception of events in the light	
23	perhaps of what he felt was a grievance. I don't know.	
24	Any issue in relation to child sexual abuse is out.	
25	And no one ever intended to ask him in relation to	6:06
26	that. Any challenge in relation to his credibility	
27	that was mistaken in consequence of the letter of the	
28	18th May 2015, should have been cleared up at a much	
29	earlier stage. As to how it came about, I don't know,	

T	but certainly that is an issue that is on my mind. And	
2	then I think in the event that it came about that a	
3	question was put in the wrong, which it clearly was on	
4	two occasions, in relation to that, it seems to me that	
5	once counsel are aware that a question had been put in $_{ ext{ iny 1}}$	16:0
6	the wrong, it's up to them to apologise, not to up to	
7	the Garda Commissioner who doesn't know about it. Now	
8	that seems to me, that is my experience of practice.	
9	And then there thereafter, in terms of any other ground	
10	that is being relied on to unfairly challenge the	16:0
11	creditworthiness of Sergeant McCabe I'm just unaware of	
12	that. So, I've listed six things and I don't know as	
13	to how trawling through the same material that has been	
14	gone through so thoroughly by Ms. Leader and the hard	
15	questions that have been asked is actually going to	16:0
16	help me. But I do feel at the end of the day that how	
17	long this Tribunal lasts is my responsibility and	
18	therefore any assistance from counsel in terms of	
19	focusing on the issues is welcome and any direction by	
20	me as to whether matters are repetitive or unhelpful or ${}_{ extstyle 1}$	6:0
21	not is entirely within my rights. So, we will break	
22	until tomorrow.	
23	MR. MURPHY: Chairman	
24	CHAIRMAN: Do you really need to say anything?	
25	MR. MURPHY: Very briefly to answer the question of	16:0
26	time: I will be no more than half an hour.	
27		
28	THE TRIBUNAL THEN ADJOURNED UNTIL TUESDAY, 23RD JANUARY	

2018 AT 10:00AM

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