TRIBUNAL OF INQUIRY INTO PROTECTED DISCLOSURES MADE UNDER THE PROTECTED DISCLOSURES ACT 2014 AND CERTAIN OTHER MATTERS FOLLOWING RESOLUTIONS PASSED BY DÁIL ÉIREANN AND SEANAD ÉIREANN ON 16 FEBRUARY 2017

ESTABLISHED BY INSTRUMENT MADE BY THE MINISTER FOR JUSTICE AND EQUALITY UNDER THE TRIBUNALS OF INQUIRY (EVIDENCE) ACT 1921, ON 17 FEBRUARY 2017, AS AMENDED ON 7 DECEMBER 2018

CHAIRMAN OF DIVISION (P): MR. JUSTICE SEAN RYAN, FORMER PRESIDENT OF THE COURT OF APPEAL

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3. CHIEF SUPERINTENDENT MARK CURRAN
4. DETECTIVE INSPECTOR MICHAEL COPPINGER
5. CHIEF SUPERINTENDENT LORRAINE WHEATLEY
6. RETIRED DETECTIVE SUPERINTENDENT DECLAN MULCAHY
7. ASSISTANT COMMISSIONER MICHAEL FINN
8. CHIEF SUPERINTENDENT ANTHONY MCLOUGHLIN
9. RETIRED ASSISTANT COMMISSIONER JACK NOLAN
10. RETIRED ACTING COMMISSIONER DOONAL Ó CUALÁIN
11. RETIRED COMMISSIONER NÓIRİN O'SULLIVAN
12. ASSISTANT COMMISSIONER ANNE MARIE MCMAHON
13. CHIEF SUPERINTENDENT JOHN SCANLAN
14. SUPERINTENDENT ALAN MURRAY
15. SUPERINTENDENT AIDAN MINNOCK
16. INSPECTOR EAMON CURLEY
17. GARDA MICHAEL QUINN
18. RETIRED GARDA GERRY WHITE
19. CHIEF MEDICAL OFFICER DR. OGHUVBU
20. GARDA OLIVIA KELLY
21. RETIRED DETECTIVE SERGEANT TOM JUDGE
2. MR. ALAN MULLIGAN, ACTING EXECUTIVE DIRECTOR
23. RETIRED DETECTIVE' CHIEF SUPERINTENDENT PETER KIRWAN
24. MR. JOE NUGENT, CHIEF ADMINISTRATIVE OFFICER
5. CHIEF SUPERINTÉNDENT KEVIN GRALTON
6. INSPECTOR BRIAN DOWNEY
7. MONICA CARR, HEAD OF DIRECTORATE, HUMAN RESOURCES AND
EOPLE DEVELOPMENT
8. MR. BRIAN SAVAGE
9. CHIEF SUPERINTENDENT ANNE MARIE CAGNEY
30. DETECTIVE INSPECTOR SEAN O'REARDON
31. INSPECTOR LIAM MORONEY
32. ASSISTANT COMMISSIONER DAVID SHEAHAN
33. CHIEF SUPERINTENDENT MATT NYLAND
4. CHIEF SUPERINTENDENT MICHAEL FLYNN
5. SERGEANT KIERAN DOWNEY
6. ASSISTANT COMMISSIONER ORLA MCPARTLIN
7. CHIEF SUPERINTENDENT MARGARET NUGENT
38. GARDA AISLING SHANKEY-SMITH
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THE HEARING RESUMED, AS FOLLOWS, ON THURSDAY, 29TH JULY 2021:

CHAIRMAN: Good morning everybody who is online and available. Mr. Barnes, are you going to open the proceedings or what do you want to say?

REGISTRAR: I am going to leave it to you.
CHAIRMAN: Okay. Have we got everybody online? Well, we will see as we go along.

I would like to invite people to make applications for costs, but before I do that, can I just clarify, is there anybody who has any application other than a simple application for costs? In other words, is any party seeking to apply for costs as against any other party to the proceedings? So, if I don't hear any application of that kind, I will simply proceed through the list of parties about whom we have been notified and who intend to apply.

So, there being no such applications, I will proceed. First of all, have I got Mr. Kelly? Mr. Matthias Kelly on1ine and available? All right, can I just check, is anybody available online? Is there anyone out there looking for --
MR. KELLY: Chairman, can you hear me now?
CHAIRMAN: Yes, Mr. Kelly, good morning. Sorry, not only can I hear you, I can see you Mr. Kelly. Yes. MR. KELLY: Good morning, thanks very much. On behalf
of Garda Keogh I make an application that his costs be made out of public funds, that's for his solicitor, myself as senior counsel, and the two junior counsel also instructed.
CHAIRMAN: Yes. Mr. Kelly, are you seeking an order specifying the number of counsel?
MR. KELLY: It would be of assistance, Chairman, I think in due course.
CHAIRMAN: Yes. Well subject to what Mr. McGuinness or Mr. Marrinan may say about the matter, I don't believe, 10:31 Mr. Kelly, I have jurisdiction to direct the Taxing Master in respect of the particular number of counsel. MR. KELLY: Yes.
CHAIRMAN: If I have such jurisdiction I am happy to make an order that covers your solicitor, yourself and your two junior colleagues. If I have the power, I will make that order. Assuming I don't have the power, I will make a recommendation that the taxation should proceed on the basis of solicitor and three counsel as described. So I will make that recommendation. I propose, Mr. Kelly, that if an issue arises on which the Tribunal can assist or can make an order, then if I say liberty to apply in respect of any such issue, I think that probably covers the situation.

Let me just check, let me just confirm with Mr. McGuinness. Is that your understanding, Mr. McGuinness, what I have just explained to Mr. Kelly?

MR. MCGUINNESS: Yes, Chairman. The issue is, of course, one of reasonableness and the Tribunal has no explicit function in determining those matters, but as long as it provides for the costs of solicitor and counsel in a general way, $I$ think that should suffice. 10:33 I mean, I should remind the Tribunal perhaps that at an earlier stage when the Tribunal was intent on commencing the hearings in June of 2019, obviously Garda Keogh had some different counsel involved and I think he had two seniors at that stage. The Tribunal will know that we served a very considerable amount of it documentation at that stage. It necessitated an adjournment of the commencement and further voluminous documentation was served and at that stage the representation appeared to go from two senior and one junior, to one senior and two junior, which appeared completely reasonable in the circumstances, having regard to the comity of arms.
CHAIRMAN: So there's no difficulty, Mr. Kelly, about our view as to what's appropriate and reasonable. The 10:33 on7y question is whether $I$ have jurisdiction to actually make the order. So I'11 make an order for your costs. As I said, if I have the power I'11 do so; if I don't, I will make a recommendation to that effect. In the event of any issue arising on which the 10:34 Tribunal can have a say, liberty to apply. MR. KELLY: I am very much obliged, Chairman, thank you very much.
CHAIRMAN: Thanks very much, Mr. Kelly. Now, I think

Ms. McGrath, Mr. Patrick McGrath, is he around, or Mr. Kane?

MR. KANE: Chairperson, I am going to move the application, if that is agreeable.
CHAIRMAN: Certainly, absolutely.
MR. KANE: Chairperson, I think the correspondence the Tribunal received indicated there was an application was made --
CHAIRMAN: Sorry Mr. Kane, have you grown a beard since we last saw you.

MR. KANE: I have, Chairman.
CHAIRMAN: Good man. Sorry. Mr. Kane, you're looking for your costs.
MR. KANE: Yes, Chairperson. Just one clarification, I think the letters indicated that we were seeking costs on behalf of Fergal Greene, Stephanie Treacy, both of whom appeared at the substantive part of the Tribunal.

CHAIRMAN: Yes.
MR. KANE: And also David Turner. Can I just say, Chairperson, there was also two other witnesses or
individuals from whom statements were requested, and that's Thomas Kelly and Brian Lynskey. So I am applying for the costs of all those individuals, Chairperson.
CHAIRMAN: So you're applying for an order in each of those cases?

MR. KANE: Yes, Chairperson.
CHAIRMAN: I think it's appropriate to make a separate order for each such person. Let me just see what

Mr. McGuinness has to say about Mr. Lynskey, who is the other person you mentioned?
MR. KANE: Thomas Kelly.
CHAIRMAN: Mr. Kelly and Mr. Lynskey, any issue there, Mr. McGuinness?

MR. McGUINNESS: No, Chairman. I think it is appropriate to say that we did require the submission of statements from them and it was appropriate for them to get the appropriate legal advice at that time.
CHAIRMAN: Very good, such costs are appropriate to be decided by the Taxing Master, Mr. Kane, there is no difficulty about that. I will make the orders in each of those cases.

MR. KANE: Chairperson, in the case of Fergal Greene and Stephanie Treacy, who had a substantial
involvement, could I ask the Tribunal to make an order in terms similar to those which you have granted to Mr. Kelly, please?
CHAIRMAN: That is for senior counse1 and two junior counsel.

MR. KANE: Yes, if it please you, Chairperson.
CHAIRMAN: Mr. McGuinness?
MR. MCGUINNESS: Yes, Chairman, obvious7y --
CHAIRMAN: It is a less obvious case, Mr. Kane, to be perfectly honest, it is a less obvious case than
from the very beginning with a vast volume of materials.

MR. KANE: Yes.

MR. MCGUINNESS: I don't want to usurp the function of the chief legal costs adjudicator at all in any sense. Obviously from the point of view of a Tribunal generally there's a large degree of uncertainty about when a witness will be taken.

CHAIRMAN: Sure.
MR. MCGUINNESS: When their interests are affected by the appearance of other witnesses, and obviously the necessity to be vigilant. Those parties who have been granted representation must be vigilant about the transferring of those rights.
CHAIRMAN: Thank you very much. Mr. McGuinness is indicating a degree of sympathy for you, Mr. Kane. I will say this: Look, I will make the order for costs in each of the cases, I think I am better not saying anything about the number of counse1. If you have a particular issue on which the Tribunal can help, come back, but I would have more difficulty, as I said, I would have more difficulty in any specification than I would have had in -- but Mr. McGuinness says, look, taking the way Tribunal operates and counsel's arrangements and everything else, he says it is reasonable and I go along with that. In other words, I adopt Mr. McGuinness's observations, which are very much in your favour.
MR. KANE: Yes, Chairperson. Thank you very much for that, Chairperson.

CHAIRMAN: Thanks very much. Now, Ms. O'Rourke, are you there? I can see you, Ms. O'Rourke, you want to
apply for costs.
MS. O'ROURKE: Yes, Chairperson. I appeared with
Mr. Dockery and Ms. Gleeson, instructed by Reddy
Charlton in respect of eight parties and I am applying for the costs of each of those parties. I will just identify them to you, Chairperson.

CHAIRMAN: Yes.
MS. O'ROURKE: They are Inspector Farre11, Inspector Baker, Sergeant Harron, Sergeant Lyons, Sergeant Keane, Sergeant Moylan, Sergeant Monaghan and Detective
Sergeant Martin. And Chairperson, I am referring to them under their current roles.
CHAIRMAN: Of course, that is no difficulty and that is sensible, Ms. O'Rourke.
MS. O'ROURKE: In that regard, I would also ask,
Chairperson, that it was reasonable for each of these parties to engage, both solicitors and senior counsel and junior counsel. I would ask insofar as possible that the Chairperson would make a recommendation or, if you have the power to do so, an order for two senior counse1, Chairperson, for one junior and for the solicitors.
CHAIRMAN: Okay.
MS. O'ROURKE: Chairperson, you will be aware, and Mr. McGuinness has identified the evolving nature of matters and the necessity to be vigilant.

CHAIRMAN: Yes.
MS. O'ROURKE: And also the cooperation which I respectfully say was afforded by each of these eight
parties, Chairperson.
CHAIRMAN: There's no question in my mind, Ms. O'Rourke, that you're entitled to your costs for each of those parties. I think I would adopt the same approach as I did with Mr. Kane's application. In other words, I have adopted Mr. McGuinness's observations in regard to the exigencies of appearing in a Tribunal and the pressures that that puts, given that it extends over a long period of time, with a very large amount of material. So $I$ will simply repeat, I will simply adopt the same approach as I did with Mr. Kane.

MS. O'ROURKE: Thank you, Chairperson. One slight housekeeping matter and again, I think it may be the same issue, Chairperson. I don't know if it is
necessary to certify, insofar as is required, for stenographers or transcripts.
CHAIRMAN: I don't think I need to certify for that. I am not so keen to get into an issue -- if I can leave it. I don't want to trespass on the Taxing Master's function. But, Ms. O'Rourke, if there is a big issue you can get in touch with the -- your solicitor get in touch with the Tribunal solicitor and we will try and sort something out expeditiously.
MS. O'ROURKE: Thank you, Chairperson.
CHAIRMAN: Okay. Now, Mr. Carroll. Is Mr. Carroll here.

MR. CARROLL: Yes, Chairperson.
CHAIRMAN: Yes, a similar application, Mr. Carroll, who
are your clients?
MR. CARROLL: Superintendent Noreen McBrien, I represented with Mr. Ferry, junior counsel, instructed by Carthage Conlon, solicitor. We only had myself and one junior.
CHAIRMAN: Yes.
MR. CARROLL: So as far as the court or as far as the Chair can make a recommendation of the reasonableness of that, obviously Superintendent McBrien was heavily involved, particularly in the earlier issues in the case and some of the later issues, and I ask the Chair that as far as a recommendation cam be made, that it was reasonable to have one senior and one junior representing her interests before the Tribunal. I ask that that recommendation be made.
CHAIRMAN: I have no difficulty with that, Mr. Carroll. I make the order for costs and I have no difficulty insofar as it's open, well, it's certainly open to me to make a recommendation, $I$ have no difficulty whatsoever about that. I doubt there will be any issue 10:42 on that question, Mr. Carroll, I would be very surprised if anybody raised an issue on that. Thanks very much.

MR. CARROLL: Thank you.
CHAIRMAN: Now, Ms. Nolan. Is Ms. Nolan around?

MS. NOLAN: Chair, may it please you.
CHAIRMAN: Oh thanks very much. Thanks, Ms. Nolan. Good morning. Ms. Nolan, who are you applying for costs in respect of?

MS. NOLAN: Garda Tom Higgins.
CHAIRMAN: Yes. Very good.
MS. NOLAN: I am applying for costs in relation to a junior, senior counsel and solicitor. I don't know if the court has any view in relation to the reasonableness.

Chairman: I don't have any difficulty and I am happy to recommend on the same basis as I said above, said previously, no difficulty about that, Ms. Nolan, and I will make an order for your costs in respect of Garda Higgins, okay.
MS. NOLAN: I am obliged, chair. Thank you very much. CHAIRMAN: Now, Mr. Connellan. I can see you there, Mr. Connellan. Yes, you want to apply. who are you for, Mr. Connellan, just remind me.
MR. CONNELLAN: Good morning, Chairman, I represented two witnesses, Olivia O'Neill and Liam McHugh. CHAIRMAN: Yes.
MR. CONNELLAN: In the case of olivia o'neill, I am applying for my costs to include the fees of one junior 10:44 counsel.
CHAIRMAN: Yes.
MR. CONNELLAN: we instructed John Connellan blin relation to olivia. In the case of Liam McHugh, I am applying for my costs to include one senior and one junior counsel. Mr. Mulcahy, senior counsel, was engaged on behalf of Mr. McHugh in circumstances, Chairman, where the issues which arose in Garda Keogh's evidence as they related to Mr. McHugh were more
complex than the issues that had arisen in relation to our other client.
CHAIRMAN: That was your call, I have no difficulty in making those orders. And insofar as it is not open to me to make an order, I will make a recommendation. I think your approach, it seems to me, was entirely reasonable and entirely justified. So that is my view and recommendation and I have no difficulty in making those orders.

MR. CONNELLAN: I am very grateful, Chairman, thank you 10:45 very much. Thank you.
CHAIRMAN: Now, Mr. McGarry, I think you are there somewhere?
MR. MCGARRY: Yes, Chairman, thank you. I hope you can hear me, Chairman.
CHAIRMAN: Loud and clear, Mr. McGarry.
MR. MCGARRY: Thank you, as you know, I appeared with Mr. O'Connor, instructed by Costello Solicitors for assistant former Assistant Commissioner Fanning and I have the same application as Mr. Carroll made a couple of moments ago.
CHAIRMAN: So ordered. Mr. McGarry, and same recommendation insofar as it is required.
MR. MCGARRY: Thank you very much, Chairman.
CHAIRMAN: Now, Mr. Byrnes, where is Mr. Byrnes?
MR. BYRNES: May it please you, chairman. As the
Tribunal will recall, I appeared in respect of Mr. John Barrett, led by Mr. Seamus Clarke, and Felix McTiernan from Noble Law Solicitors. I make a similar
application as --
CHAIRMAN: Similar order, similar recommendation. MR. BYRNES: Thank you, Chairman.
Chairman: Now, I think have Mr. Groarke? Have I got Mr. Groarke.
MR. POWER: Judge, that might be Conor Power.
CHAIRMAN: I am sorry, Mr. Power, my list -- I was wondering what you were doing. Yes, Mr. Power, you're looking for costs for --
MR. POWER: Chief Superintendent Aidan Glacken,
Chairman.
CHAIRMAN: I appreciate the situation, Mr. Power. Is that your only client, the only person you're appearing for here?

MR. POWER: Here today, it is, indeed, yes, this
morning.
CHAIRMAN: very good.
MR. POWER: Junior counsel and solicitor. I don't mean to talk over you, Chairperson.
CHAIRMAN: No, no, no, we're on the same wavelength,
Mr. Power. Order as sought.
MR. POWER: I am very much obliged, thank you very much.
CHAIRMAN: Thank you very much.
MR. POWER: Good day.
MR. MCGUINNESS: Chairman, might I just intervene and say that I have received a request from a colleague who is in a slight bit of difficulty.

CHAIRMAN: Yes.

MR. MCGUINNESS: If one could disrupt the order and take Mr. Meehan on behalf of the department.
CHAIRMAN: Certain7y.
MR. MCGUINNESS: He just wants to outline the position with regard to the Minister and her department in this regard.

CHAIRMAN: Certainly. Mr. Meehan, where are you? MR. MEEHAN: I am here, Judge, I don't know if you can see me.
CHAIRMAN: I can, certainly, no problem.
MR. MEEHAN: I apologise to all my colleagues for interrupting. I am here for the Minister for Justice, Chairman.

CHAIRMAN: Yes.
MR. MEEHAN: I just wanted to outline that the Minister 10:48 for Justice won't be seeking her costs.

CHAIRMAN: Thank you very much.
MR. MEEHAN: I just wanted to outline that to the court.
CHAIRMAN: Very appropriate. Thanks very much for clarifying that, Mr. Meehan, it is an entirely proper position to adopt. The Tribunal appreciates your appearance and your submission and the position of the Minister. Thank you very much.
MR. MEEHAN: Thank you, Chairman.
CHAIRMAN: That leaves Mr. O'Higgins, I think. Yes, I see you there, Mr. O'Higgins.
MR. MÍCHEÁL O'HIGGINS: Thank you, Chairman. As
indicated -- sorry, I should indicate, I appear for the

Commissioner of An Garda Síochána and certain other named Gardaí who appeared before this module.

CHAIRMAN: Yes.
MR. MÍCHEÁL O'HIGGINS: As indicated in correspondence from the Chief State Solicitors, Chairman, and consistent with previous modules, the Commissioner does not intend to make an application for costs in this matter.

CHAIRMAN: Thanks very much, Mr. O'Higgins. Thank you for appearing to confirm that position, which the Tribunal considers is entirely proper and appropriate and appreciates your appearance today to confirm that position. So, thank you very much indeed. So, no order in respect of An Garda Síochána and those named clients who are not seeking their costs. Thank you very much.

MR. MÍCHEÁL O'HIGGINS: Thank you, Chairman.
CHAIRMAN: So, Mr. McGuinness, yes.
MR. MCGUINNESS: Chairman, I should just point out that we had written to a number of other bodies from whom we had sought either witness statements, documents or other material, whether filed voluntarily or by way of discovery, and I have in mind in particular the policing authority.

CHAIRMAN: Yes.
MR. MCGUINNESS: With whom we engaged over a period, who were very cooperative in that regard. They have communicated with the Tribunal and have indicated that they are not seeking any order for costs -

CHAIRMAN: Oh very good.
MR. MCGUINNESS: - from the Tribunal in that regard.
And again, I would just like to thank them for their cooperation and their attitude.
CHAIRMAN: Basically, Mr. McGuinness, have we got everybody that we have --

MR. MCGUINNESS: The remainder is GSOC then, Chairman. And again, the Tribunal has not just in this module but in other modules sought documentation, witness statements and, where necessary, under the provision of an order, GSOC have, of course, cooperated fully in the conduct of our inquiries and assisted us in that regard. Similarly, they have indicated that they are not seeking an order for costs CHAIRMAN: Good.

MR. MCGUINNESS: - in respect of their matters. I should also note that, of course, thanks to Chairperson Ms. Justice Ring, she also provided investigators that you had inherited from Judge Charleton's modules, which were of great benefit to the Tribunal.

CHAIRMAN: Certainly, that is something that I think we have acknowledged, at least I hope we have acknowledged in the report but if and insofar as it isn't or isn't adequately done, I certainly endorse what Mr. McGuinness said about the assistance given to us by 10:51 the provision of investigators, but that's a separate question.

Can I take it then, Mr. McGuinness, that every relevant
party who might have been engaged or might have considered an application for costs, we have accounted for everybody?
MR. MCGUINNESS: I believe so, Chairman.
CHAIRMAN: very good. Thanks very much, people. Thank 10:51 you, Mr. O'Higgins, thanks very much Mr. Kelly. That disposed of the proceedings. As I say, if there is any issue on which the Tribunal's assistance is ultimately required, we're not looking for our assistance to be required, but in extremis and in default of any other solution to the problem, liberty to apply, okay. Thank you very much indeed. Thanks very much. okay.

So that is the end of today's proceedings, thanks very much, I am happy to say. Very good.

MR. KELLY: Bye.
CHAIRMAN: Thank you, Mr. Kelly, bye, thanks, Mr. O'Higgins. We can close down the shop now at this stage.

THE HEARING THEN ADJOURNED



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