TRIBUNAL OF INQUIRY INTO PROTECTED DISCLOSURES MADE UNDER THE PROTECTED DISCLOSURES ACT 2014 AND CERTAIN OTHER MATTERS FOLLOWING RESOLUTIONS PASSED BY DÁIL ÉIREANN AND SEANAD ÉIREANN ON 16 FEBRUARY 2017

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CHAIRMAN OF DIVISION (P): MR. JUSTICE SEAN RYAN, FORMER PRESIDENT OF THE COURT OF APPEAL

> HELD IN DUBLIN CASTLE ON THURSDAY, 29TH JULY 2021 - DAY 155

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APPEARANCES

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REGISTRAR: MR. PHILIP BARNES

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FOR GARDA NICHOLAS KEOGH:

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FOR AGSI, INSPECTOR NICHOLAS FARRELL, SERGEANT ANDREW HARAN, SERGEANT AIDAN LYONS, SERGEANT SANDRA KEANE: MR. DESMOND DOCKERY SC MS. PEGGY O'ROURKE SC MS. SINÉAD GLEESON BL INSTRUCTED BY: REDDY CHARLTON SOLICITORS 12 FITZWILLIAM PLACE DUBLIN 2 FOR GARDA TOM HIGGINS: MR. TOM POWER BL

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FOR THE DEPARTMENT OF
JUSTICE:MR. GERARD MEEHAN BL
MS. ISOBEL CHICOTE (SOLICITOR)

FOR MR. TOM BARRETT:

INSTRUCTED BY:

MR. SEAMUS CLARKE SC MR. DAVID BYRNES BL MR. Felix McTiernan NOBLE LAW SOLICITORS FRANKFORT HALL DUNDRUM ROAD DUBLIN 14

1 THE HEARING RESUMED, AS FOLLOWS, ON THURSDAY, 29TH JULY 2 2021: 3 CHAIRMAN: Good morning everybody who is online and 4 available. Mr. Barnes, are you going to open the 5 10:28 6 proceedings or what do you want to say? 7 I am going to leave it to you. REGISTRAR: 8 Okay. Have we got everybody online? Well, CHAIRMAN: 9 we will see as we go along. 10 10:29 11 I would like to invite people to make applications for 12 costs, but before I do that, can I just clarify, is 13 there anybody who has any application other than a 14 simple application for costs? In other words, is any 15 party seeking to apply for costs as against any other 10:29 party to the proceedings? So, if I don't hear any 16 17 application of that kind. I will simply proceed through the list of parties about whom we have been notified 18 19 and who intend to apply. 20 10:30 21 So, there being no such applications, I will proceed. 22 First of all, have I got Mr. Kelly? Mr. Matthias Kelly 23 online and available? All right, can I just check, is 24 anybody available online? Is there anyone out there looking for --25 10:30 26 Chairman, can you hear me now? MR. KELLY: 27 CHAIRMAN: Yes, Mr. Kelly, good morning. Sorry, not 28 only can I hear you, I can see you Mr. Kelly. Yes. 29 MR. KELLY: Good morning, thanks very much. On behalf

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of Garda Keogh I make an application that his costs be 1 2 made out of public funds, that's for his solicitor, 3 myself as senior counsel, and the two junior counsel also instructed. 4 Mr. Kelly, are you seeking an order 5 CHAIRMAN: Yes. 10:31 6 specifying the number of counsel? 7 MR. KELLY: It would be of assistance, Chairman, I 8 think in due course. CHAIRMAN: Yes. Well subject to what Mr. McGuinness or 9 Mr. Marrinan may say about the matter, I don't believe, 10:31 10 11 Mr. Kelly, I have jurisdiction to direct the Taxing 12 Master in respect of the particular number of counsel. 13 MR. KELLY: Yes. 14 CHAIRMAN: If I have such jurisdiction I am happy to 15 make an order that covers your solicitor, yourself and 10:31 your two junior colleagues. If I have the power, I 16 17 will make that order. Assuming I don't have the power, I will make a recommendation that the taxation should 18 19 proceed on the basis of solicitor and three counsel as So I will make that recommendation. 20 described. Τ 10:32 21 propose, Mr. Kelly, that if an issue arises on which 22 the Tribunal can assist or can make an order, then if I 23 say liberty to apply in respect of any such issue, I 24 think that probably covers the situation. 25 10:32 Let me just check, let me just confirm with 26 27 Mr. McGuinness. Is that your understanding, 28 Mr. McGuinness, what I have just explained to 29 Mr. Kelly?

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1 MR. MCGUINNESS: Yes, Chairman. The issue is, of 2 course, one of reasonableness and the Tribunal has no 3 explicit function in determining those matters, but as long as it provides for the costs of solicitor and 4 counsel in a general way, I think that should suffice. 5 10:33 6 I mean, I should remind the Tribunal perhaps that at an earlier stage when the Tribunal was intent on 7 8 commencing the hearings in June of 2019, obviously Garda Keogh had some different counsel involved and I 9 think he had two seniors at that stage. The Tribunal 10 10:33 11 will know that we served a very considerable amount of 12 it documentation at that stage. It necessitated an adjournment of the commencement and further voluminous 13 14 documentation was served and at that stage the 15 representation appeared to go from two senior and one 10:33 junior, to one senior and two junior, which appeared 16 17 completely reasonable in the circumstances, having regard to the comity of arms. 18 19 So there's no difficulty, Mr. Kelly, about CHAIRMAN: 20 our view as to what's appropriate and reasonable. The 10:33 21 only question is whether I have jurisdiction to 22 actually make the order. So I'll make an order for your costs. As I said, if I have the power I'll do so; 23 if I don't, I will make a recommendation to that 24 effect. In the event of any issue arising on which the 10:34 25 Tribunal can have a say, liberty to apply. 26 27 MR. KELLY: I am very much obliged, Chairman, thank you 28 very much. 29 CHAIRMAN: Thanks very much, Mr. Kelly. Now, I think

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1 Ms. McGrath, Mr. Patrick McGrath, is he around, or 2 Mr. Kane? 3 MR. KANE: Chairperson, I am going to move the 4 application, if that is agreeable. Certainly, absolutely. 5 CHAIRMAN: 10:34 6 MR. KANE: Chairperson, I think the correspondence the 7 Tribunal received indicated there was an 8 application was made --9 CHAIRMAN: Sorry Mr. Kane, have you grown a beard since 10 we last saw you. 10:35 11 I have, Chairman. MR. KANE: 12 Good man. Sorry. Mr. Kane, you're looking CHAIRMAN: 13 for your costs. 14 MR. KANE: Yes, Chairperson. Just one clarification, I 15 think the letters indicated that we were seeking costs 10:35 on behalf of Fergal Greene, Stephanie Treacy, both of 16 whom appeared at the substantive part of the Tribunal. 17 18 CHAIRMAN: Yes. 19 And also David Turner. Can I just say, MR. KANE: 20 Chairperson, there was also two other witnesses or 10:35 21 individuals from whom statements were requested, and 22 that's Thomas Kelly and Brian Lynskey. So I am 23 applying for the costs of all those individuals, 24 Chairperson. 25 CHAIRMAN: So you're applying for an order in each of 10:35 those cases? 26 27 MR. KANE: Yes, Chairperson. 28 CHAIRMAN: I think it's appropriate to make a separate 29 order for each such person. Let me just see what

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1 Mr. McGuinness has to say about Mr. Lynskey, who is the 2 other person you mentioned? 3 Thomas Kelly. MR. KANE: Mr. Kelly and Mr. Lynskey, any issue there, 4 CHAIRMAN: 5 Mr. McGuinness? 10:36 6 MR. McGUINNESS: No. Chairman. I think it is 7 appropriate to say that we did require the submission 8 of statements from them and it was appropriate for them 9 to get the appropriate legal advice at that time. 10 **CHAIRMAN:** Very good, such costs are appropriate to be 10:36 11 decided by the Taxing Master, Mr. Kane, there is no 12 difficulty about that. I will make the orders in each 13 of those cases. 14 MR. KANE: Chairperson, in the case of Fergal Greene and Stephanie Treacy, who had a substantial 15 10:36 16 involvement, could I ask the Tribunal to make an order 17 in terms similar to those which you have granted to 18 Mr. Kelly, please? 19 That is for senior counsel and two junior CHAIRMAN: 20 counsel. 10:36 21 MR. KANE: Yes, if it please you, Chairperson. 22 Mr. McGuinness? CHAIRMAN: 23 MR. MCGUINNESS: Yes, Chairman, obviously --24 It is a less obvious case, Mr. Kane, to be CHAIRMAN: perfectly honest, it is a less obvious case than 25 10:37 Mr. Kelly's because they were concerned right through 26 27 from the very beginning with a vast volume of materials. 28 29 MR. KANE: Yes.

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1 MR. MCGUINNESS: I don't want to usurp the function of 2 the chief legal costs adjudicator at all in any sense. 3 Obviously from the point of view of a Tribunal generally there's a large degree of uncertainty about 4 when a witness will be taken. 5 10:37 6 CHAIRMAN: Sure. 7 **MR. McGUINNESS:** when their interests are affected by 8 the appearance of other witnesses, and obviously the 9 necessity to be vigilant. Those parties who have been 10 granted representation must be vigilant about the 10:37 11 transferring of those rights. 12 Thank you very much. Mr. McGuinness is CHAIRMAN: indicating a degree of sympathy for you, Mr. Kane. 13 Τ 14 will say this: Look, I will make the order for costs 15 in each of the cases, I think I am better not saying 10:37 16 anything about the number of counsel. If you have a 17 particular issue on which the Tribunal can help, come back, but I would have more difficulty, as I said, I 18 19 would have more difficulty in any specification than I 20 would have had in -- but Mr. McGuinness says, look, 10:38 21 taking the way Tribunal operates and counsel's 22 arrangements and everything else, he says it is 23 reasonable and I go along with that. In other words, I adopt Mr. McGuinness's observations, which are very 24 25 much in your favour. 10:38 Thank you very much for 26 MR. KANE: Yes. Chairperson. 27 that, Chairperson. Now, Ms. O'Rourke, are 28 Thanks very much. CHAIRMAN: 29 you there? I can see you, Ms. O'Rourke, you want to

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1 apply for costs.

2 **MS. O'ROURKE:** Yes, Chairperson. I appeared with Mr. Dockery and Ms. Gleeson, instructed by Reddy 3 Charlton in respect of eight parties and I am applying 4 for the costs of each of those parties. I will just 5 10:38 6 identify them to you, Chairperson. 7 CHAIRMAN: Yes. 8 **MS. O'ROURKE:** They are Inspector Farrell, Inspector 9 Baker, Sergeant Harron, Sergeant Lyons, Sergeant Keane, 10 Sergeant Moylan, Sergeant Monaghan and Detective 10:39 11 Sergeant Martin. And Chairperson, I am referring to 12 them under their current roles. CHAIRMAN: Of course, that is no difficulty and that is 13 sensible, Ms. O'Rourke. 14 15 **MS.** O'ROURKE: In that regard, I would also ask, 10:39 16 Chairperson, that it was reasonable for each of these 17 parties to engage, both solicitors and senior counsel and junior counsel. I would ask insofar as possible 18 19 that the Chairperson would make a recommendation or, if 20 you have the power to do so, an order for two senior 10:39 21 counsel, Chairperson, for one junior and for the 22 solicitors. 23 CHAIRMAN: Okay. MS. O'ROURKE: Chairperson, you will be aware, and 24 Mr. McGuinness has identified the evolving nature of 25 10:39 matters and the necessity to be vigilant. 26 27 CHAIRMAN: Yes. 28 MS. O'ROURKE: And also the cooperation which I 29 respectfully say was afforded by each of these eight

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1 parties, Chairperson.

2 CHAIRMAN: There's no question in my mind, 3 Ms. O'Rourke, that you're entitled to your costs for each of those parties. I think I would adopt the same 4 approach as I did with Mr. Kane's application. 5 In 10:40 6 other words, I have adopted Mr. McGuinness's 7 observations in regard to the exigencies of appearing 8 in a Tribunal and the pressures that that puts, given that it extends over a long period of time, with a very 9 10 large amount of material. So I will simply repeat, I 10:40 11 will simply adopt the same approach as I did with 12 Mr. Kane. MS. O'ROURKE: Thank you, Chairperson. One slight 13 housekeeping matter and again, I think it may be the 14 15 same issue, Chairperson. I don't know if it is 10:40 necessary to certify, insofar as is required, for 16 17 stenographers or transcripts. I don't think I need to certify for that. I 18 CHAIRMAN: 19 am not so keen to get into an issue -- if I can leave 20 I don't want to trespass on the Taxing Master's it. 10:41 21 But, Ms. O'Rourke, if there is a big issue function. 22 you can get in touch with the -- your solicitor get in touch with the Tribunal solicitor and we will try and 23 sort something out expeditiously. 24 25 MS. O'ROURKE: Thank you, Chairperson. 10:41 26 Now, Mr. Carroll. Is Mr. Carroll CHAIRMAN: Okay. 27 here. 28 MR. CARROLL: Yes, Chairperson. 29 **CHAIRMAN:** Yes, a similar application, Mr. Carroll, who

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1 are your clients?

MR. CARROLL: Superintendent Noreen McBrien, I represented with Mr. Ferry, junior counsel, instructed by Carthage Conlon, solicitor. We only had myself and one junior.

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CHAIRMAN: Yes.

7 MR. CARROLL: So as far as the court or as far as the 8 Chair can make a recommendation of the reasonableness 9 of that, obviously Superintendent McBrien was heavily involved, particularly in the earlier issues in the 10 10:42 11 case and some of the later issues, and I ask the Chair 12 that as far as a recommendation cam be made. that it was reasonable to have one senior and one junior 13 representing her interests before the Tribunal. I ask 14 15 that that recommendation be made. 10:42 I have no difficulty with that, Mr. Carroll. 16 CHAIRMAN: 17 I make the order for costs and I have no difficulty insofar as it's open, well, it's certainly open to me 18 19 to make a recommendation, I have no difficulty whatsoever about that. I doubt there will be any issue 10:42 20

- on that question, Mr. Carroll, I would be very surprised if anybody raised an issue on that. Thanks very much.
- 24 MR. CARROLL: Thank you.
- CHAIRMAN: Now, Ms. Nolan. Is Ms. Nolan around? 10:42
 MS. NOLAN: Chair, may it please you.
 CHAIRMAN: Oh thanks very much. Thanks, Ms. Nolan.
- Good morning. Ms. Nolan, who are you applying for
- 29 costs in respect of?

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1 **MS. NOLAN:** Garda Tom Higgins.

2 CHAIRMAN: Yes. Very good.

MS. NOLAN: I am applying for costs in relation to a
junior, senior counsel and solicitor. I don't know if
the court has any view in relation to the 10:43
reasonableness.

CHAIRMAN: I don't have any difficulty and I am happy
to recommend on the same basis as I said above, said
previously, no difficulty about that, Ms. Nolan, and I
will make an order for your costs in respect of Garda 10:43
Higgins, okay.

12MS. NOLAN: I am obliged, chair. Thank you very much.13CHAIRMAN: Now, Mr. Connellan. I can see you there,14Mr. Connellan. Yes, you want to apply. Who are you15for, Mr. Connellan, just remind me.

10:43

MR. CONNELLAN: Good morning, Chairman, I represented
 two witnesses, Olivia O'Neill and Liam McHugh.
 CHAIRMAN: Yes.

MR. CONNELLAN: In the case of Olivia O'Neill, I am applying for my costs to include the fees of one junior 10:44 counsel.

22 CHAIRMAN: Yes.

23 MR. CONNELLAN: We instructed John Connellan BL in 24 relation to Olivia. In the case of Liam McHugh, I am applying for my costs to include one senior and one 25 10:44 26 junior counsel. Mr. Mulcahy, senior counsel, was 27 engaged on behalf of Mr. McHugh in circumstances, 28 Chairman, where the issues which arose in Garda Keogh's evidence as they related to Mr. McHugh were more 29

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complex than the issues that had arisen in relation to
 our other client.

3 CHAIRMAN: That was your call, I have no difficulty in making those orders. And insofar as it is not open to 4 me to make an order, I will make a recommendation. 5 Ι 10:45 6 think your approach, it seems to me, was entirely 7 reasonable and entirely justified. So that is my view 8 and recommendation and I have no difficulty in making those orders. 9

10MR. CONNELLAN: I am very grateful, Chairman, thank you11very much. Thank you.

12 **CHAIRMAN:** Now, Mr. McGarry, I think you are there 13 somewhere?

14MR. McGARRY: Yes, Chairman, thank you. I hope you can15hear me, Chairman.10:45

16 **CHAIRMAN:** Loud and clear, Mr. McGarry.

MR. McGARRY: Thank you, as you know, I appeared with
Mr. O'Connor, instructed by Costello Solicitors for
assistant former Assistant Commissioner Fanning and I
have the same application as Mr. Carroll made a couple 10:45
of moments ago.

22 CHAIRMAN: So ordered. Mr. McGarry, and same

23 recommendation insofar as it is required.

24 MR. MCGARRY: Thank you very much, Chairman.

CHAIRMAN: Now, Mr. Byrnes, where is Mr. Byrnes? 10:45
MR. BYRNES: May it please you, Chairman. As the
Tribunal will recall, I appeared in respect of Mr. John
Barrett, led by Mr. Seamus Clarke, and Felix McTiernan
from Noble Law Solicitors. I make a similar

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1 application as --

Similar order, similar recommendation. 2 CHAIRMAN: 3 Thank you, Chairman. MR. BYRNES: 4 CHAIRMAN: Now, I think have Mr. Groarke? Have I got Mr. Groarke. 5 10:46 6 MR. POWER: Judge, that might be Conor Power. 7 I am sorry, Mr. Power, my list -- I was CHAIRMAN: 8 wondering what you were doing. Yes, Mr. Power, you're looking for costs for --9 10 Chief Superintendent Aidan Glacken, MR. POWER: 10:46 11 Chairman. 12 I appreciate the situation, Mr. Power. CHAIRMAN: IS 13 that your only client, the only person you're appearing 14 for here? 15 Here today, it is, indeed, yes, this MR. POWER: 10:47 16 morning. 17 CHAIRMAN: Very good. Junior counsel and solicitor. I don't mean 18 MR. POWER: 19 to talk over you, Chairperson. 20 CHAIRMAN: No, no, no, we're on the same wavelength, 10:47 21 Order as sought. Mr. Power. 22 MR. POWER: I am very much obliged, thank you very 23 much. 24 Thank you very much. CHAIRMAN: 25 MR. POWER: Good day. 10:47 26 Chairman, might I just intervene and MR. MCGUINNESS: 27 say that I have received a request from a colleague who 28 is in a slight bit of difficulty. 29 CHAIRMAN: Yes.

MR. MCGUINNESS: If one could disrupt the order and 1 2 take Mr. Meehan on behalf of the department. 3 CHAIRMAN: Certainly. 4 **MR. McGUINNESS:** He just wants to outline the position with regard to the Minister and her department in this 5 10:47 6 regard. 7 Certainly. Mr. Meehan, where are you? CHAIRMAN: 8 I am here, Judge, I don't know if you can MR. MEEHAN: 9 see me. 10 I can, certainly, no problem. CHAIRMAN: 10:47 11 MR. MEEHAN: I apologise to all my colleagues for 12 interrupting. I am here for the Minister for Justice, 13 Chairman. 14 CHAIRMAN: Yes. 15 MR. MEEHAN: I just wanted to outline that the Minister 10:48 16 for Justice won't be seeking her costs. 17 CHAIRMAN: Thank you very much. 18 MR. MEEHAN: I just wanted to outline that to the 19 court. 20 **CHAIRMAN:** Very appropriate. Thanks very much for 10:48 21 clarifying that, Mr. Meehan, it is an entirely proper 22 position to adopt. The Tribunal appreciates your 23 appearance and your submission and the position of the 24 Minister. Thank you very much. 25 MR. MEEHAN: Thank you, Chairman. 10:48 26 That leaves Mr. O'Higgins, I think. Yes, I CHAIRMAN: 27 see you there, Mr. O'Higgins. 28 MR. MÍCHEÁL O'HIGGINS: Thank you, Chairman. AS 29 indicated -- sorry, I should indicate, I appear for the

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Commissioner of An Garda Síochána and certain other
 named Gardaí who appeared before this module.

3 CHAIRMAN: Yes.

MR. MÍCHEÁL O'HIGGINS: As indicated in correspondence
from the Chief State Solicitors, Chairman, and 10:49
consistent with previous modules, the Commissioner does
not intend to make an application for costs in this
matter.

Thanks very much, Mr. O'Higgins. Thank you 9 CHAIRMAN: for appearing to confirm that position, which the 10 10:49 11 Tribunal considers is entirely proper and appropriate 12 and appreciates your appearance today to confirm that position. So, thank you very much indeed. 13 So. no 14 order in respect of An Garda Síochána and those named 15 clients who are not seeking their costs. Thank you 10:49 16 very much.

17 MR. MÍCHEÁL O'HIGGINS: Thank you, Chairman.

18 CHAIRMAN: So, Mr. McGuinness, yes.

MR. MCGUINNESS: Chairman, I should just point out that we had written to a number of other bodies from whom we had sought either witness statements, documents or other material, whether filed voluntarily or by way of discovery, and I have in mind in particular the

24 policing authority.

25 CHAIRMAN: Yes.

10:50

26 MR. McGUINNESS: With whom we engaged over a period, 27 who were very cooperative in that regard. They have 28 communicated with the Tribunal and have indicated that 29 they are not seeking any order for costs -

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1 **CHAIRMAN:** Oh very good.

2 MR. MCGUINNESS: - from the Tribunal in that regard. 3 And again. I would just like to thank them for their cooperation and their attitude. 4 Basically, Mr. McGuinness, have we got 5 CHAIRMAN: 10:50 6 everybody that we have --7 MR. MCGUINNESS: The remainder is GSOC then, Chairman. 8 And again, the Tribunal has not just in this module but in other modules sought documentation, witness 9 statements and, where necessary, under the provision of 10:50 10 11 an order, GSOC have, of course, cooperated fully in the 12 conduct of our inquiries and assisted us in that 13 regard. Similarly, they have indicated that they are not seeking an order for costs -14 15 CHAIRMAN: Good. 10:50 MR. McGUINNESS: - in respect of their matters. 16 Ι 17 should also note that, of course, thanks to Chairperson Ms. Justice Ring, she also provided investigators that 18 19 you had inherited from Judge Charleton's modules, which 20 were of great benefit to the Tribunal. 10:51 21 **CHAIRMAN:** Certainly, that is something that I think we 22 have acknowledged, at least I hope we have acknowledged 23 in the report but if and insofar as it isn't or isn't adequately done. I certainly endorse what 24 25 Mr. McGuinness said about the assistance given to us by 10:51 the provision of investigators, but that's a separate 26 27 question. 28 29 Can I take it then, Mr. McGuinness, that every relevant

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1 party who might have been engaged or might have 2 considered an application for costs, we have accounted 3 for everybody? I believe so, Chairman. 4 MR. MCGUINNESS: 5 **CHAIRMAN:** Very good. Thanks very much, people. Thank 10:51 6 you, Mr. O'Higgins, thanks very much Mr. Kelly. That 7 disposed of the proceedings. As I say, if there is any 8 issue on which the Tribunal's assistance is ultimately required, we're not looking for our assistance to be 9 required, but in extremis and in default of any other 10 10:52 11 solution to the problem, liberty to apply, okay. Thank 12 you very much indeed. Thanks very much. Okay. 13 14 So that is the end of today's proceedings, thanks very 15 much, I am happy to say. Very good. 10:52 16 MR. KELLY: Bye. 17 CHAIRMAN: Thank you, Mr. Kelly, bye, thanks, Mr. O'Higgins. We can close down the shop now at this 18 19 stage. 20 10:52 21 THE HEARING THEN ADJOURNED 22 23 24 25 26 27 28 29

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